# **TEXTE** 120/2024

# **Final report**

**HP 14 classification of mirror entries in the List of Wastes – elaboration of proposals for further developing the German 'Recommendations for the ecotoxicological characterization of wastes'**

**by:**

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> **Umwelt fr Bundesamt**

#### TEXTE 120/2024

REFOPLAN of the Federal Ministry for the Environment, Nature Conservation, Nuclear Safety and Consumer Protection

Project No. (FKZ) 3721 34 3050 FB001439/ENG

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On behalf of the German Environment Agency

### **Imprint**

#### **Publisher**

Umweltbundesamt Wörlitzer Platz 1 06844 Dessau-Roßlau Tel: +49 340-2103-0 Fax: +49 340-2103-2285 [buergerservice@uba.de](mailto:buergerservice@uba.de) Internet: [www.umweltbundesamt.de](http://www.umweltbundesamt.de/)

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**Report completed in:** May 2024

#### **Edited by:**

Section III 1.5 Abfallwirtschaft, grenzüberschreitende Abfallverbringung Mareike Röhreich

Publication as pdf: <http://www.umweltbundesamt.de/publikationen>

ISSN 1862-4804

Dessau-Roßlau, August 2024

The responsibility for the content of this publication lies with the author(s).

#### **Abstract: HP 14 classification of mirror entries in the List of Wastes – elaboration of proposals for further developing the German 'Recommendations for the ecotoxicological characterization of wastes'**

Waste from so-called mirror entries has to be categorized as hazardous or non-hazardous depending on its composition. Hazard properties (HP) are determined based on concentrations of the waste constituents or testing. For the hazard property HP 14 (ecotoxic), there are no specific requirements at EU level for the classification based on testing (bioassays). In Germany, recommendations for the ecotoxicological characterization of wastes were published by UBA in 2013. The objective of the present project was to develop proposals for updating and further developing the UBA recommendations. A literature search was performed to identify biotestbased strategies for the HP 14 classification of waste, approaches to sampling, sample pretreatment and elution as well as relevant ecotoxicological test methods. The strategy proposed in the UBA recommendations for HP 14 classification of mirror entries was verified, and initial suggestions were made for its update and further development. The strategy was then reviewed based on sampling, sample preparation and ecotoxicity testing of 10 waste samples from mirror entries (flue-gas dust, soil and stones, fluff-light fractions and dust). Based on the results and experiences and the discussions with the project advisory group, the proposals for updating and further developing the UBA recommendations were further elaborated. They relate to sampling, sample pre-treatment, subsampling in the laboratory, elution, ecotoxicity testing, and minimum requirements for reporting. In addition, issues were identified for which there is a need for action at regulatory level and proposals were made for adjustments to the test guidelines for the biotests.

#### **Kurzbeschreibung: Einstufung von Spiegeleinträgen im Abfallverzeichnis nach HP 14 – Erarbeitung von Vorschlägen für eine Weiterentwicklung der Handlungsempfehlung zur ökotoxikologischen Charakterisierung von Abfällen**

Abfälle aus sog. Spiegeleinträgen müssen je nach Abfallzusammensetzung als gefahrenrelevant oder nicht gefahrenrelevant eingestuft werden. Dabei werden gefahrenrelevante Eigenschaften anhand der Konzentrationen der Abfallinhaltsstoffe oder anhand einer Prüfung ermittelt. Für das Gefährlichkeitsmerkmal HP 14 (ökotoxisch) gibt es auf EU-Ebene keine konkreten Vorgaben für eine Einstufung anhand von Prüfungen (Biotests). In Deutschland wurde 2013 eine Handlungsempfehlung des UBA zur ökotoxikologischen Charakterisierung von Abfällen veröffentlicht. Ziel des vorliegenden Projekts war es, Vorschläge für eine Aktualisierung und Weiterentwicklung dieser Handlungsempfehlung zu erarbeiten. Eine Literaturrecherche wurde durchgeführt, um Biotest-basierte Strategien für die HP 14-Einstufung von Abfällen, Herangehensweisen bei Probenahme, Probenvorbehandlung und Elution sowie relevante ökotoxikologische Testverfahren zu identifizieren. Die in der UBA-Handlungsempfehlung vorgeschlagene Strategie zur HP 14-Einstufung von Spiegeleinträgen wurde überprüft, und erste Vorschläge für eine Aktualisierung und Weiterentwicklung wurden gemacht. Die Teststrategie wurde anschließend anhand der Beprobung, Aufbereitung und ökotoxikologischen Untersuchung von 10 Abfallproben aus Spiegeleinträgen (Filterstaub, Boden und Steine, Shredderleichtfraktionen und Staub) überprüft. Aufbauend auf den Ergebnissen und Erfahrungen und unter Berücksichtigung der Diskussionen mit dem projektbezogenen Begleitkreis wurden die Vorschläge für eine Aktualisierung und Weiterentwicklung der UBA-Handlungsempfehlung weiter ausgearbeitet. Sie betreffen Probenahme, Probenvorbehandlung, Teilung von Proben im Labor, Elution, ökotoxikologische Testung und Mindestanforderungen an Berichte. Außerdem wurden Punkte identifiziert, für die auf regulatorischer Ebene Handlungsbedarf besteht, und es wurden Vorschläge für Anpassungen der Testrichtlinien für die Biotests gemacht.

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## <span id="page-19-0"></span>**Glossary**



## <span id="page-20-0"></span>**Summary**

The European List of Wastes (Decision 2000/532/EC, amended by Decision 2014/955/EC) was adopted into German law (Abfallverzeichnis-Verordnung, AVV) and contains a list of waste types. These are categorised into absolute hazardous entries, absolute non-hazardous entries and mirror entries. Mirror entries are waste types listed in pairs; their designation only differs with regard to the reference to hazardous substances contained in the waste. Depending on the specific case or waste composition, the respective waste has to be allocated to the hazardous or non-hazardous mirror entry. Hazardous properties are determined by calculation based on the concentrations of the waste constituents or based on testing. If a hazardous property of a waste has been assessed both based on the concentrations of hazardous substances and by testing, the results of the tests are crucial for the classification as hazardous or non-hazardous waste according to the current legal situation. For the hazard property (HP) 14 (ecotoxic), Regulation (EU) 2017/997 contains specific requirements for the calculation method (including concentration limits for classification based on the content of substances that are ozonedepleting or acutely and/or chronically hazardous to water organisms). However, at EU level there are no specific requirements for HP 14 classification based on testing, i.e. it is not specified which bioassays should be used and which results should lead to an HP 14 classification. Therefore, decisions on the acceptability and interpretation of the results of biological tests with waste samples are currently under the responsibility of the EU member states. In Germany, recommendations for the ecotoxicological characterization of wastes were developed (UBA 2013) based on extensive work on the assessment of the environmental risks of waste.

The objective of the present project was to elaborate proposals for updating and further developing these UBA recommendations and to identify open issues. To this end, various biotest-based approaches for HP 14 classification were first compared in a European context. The strategy proposed in the UBA recommendations for HP 14 classification of mirror entries was verified, and initial suggestions were made for its update and further development. The test strategy was then reviewed based on the sampling, sample preparation and ecotoxicological testing of 10 waste samples from mirror entries. Considering the results of the experimental work and the discussions with the project advisory group, proposals for an update and further development of the UBA recommendations were further elaborated.

#### **Literature search and initial review of the testing strategy proposed in the UBA recommendations**

A literature and internet search was performed to identify biotest-based strategies for HP 14 classification of waste, and approaches regarding sampling, sample pre-treatment and elution as well as relevant ecotoxicological test methods. Information on strategies for HP 14 classification was compiled for Austria, Belgium (Flanders), the Czech Republic, Denmark, Finland, France, Germany, Italy, Portugal, Serbia, Slovakia, Spain, Sweden, and the United Kingdom, based on a CEN/AFNOR survey and national guidance documents. In the different European countries, approaches for HP 14 classification of waste are very heterogeneous. There are differences regarding the criteria for using ecotoxicity tests, the specifications of the maximum particle size of the waste to be tested, the elution methods, specifications for pH adjustment prior to aquatic testing, the types of ecotoxicity tests used, test design, and limit concentrations for HP 14 classification. Similarly, strategies and methods proposed in scientific publications are diverse.

The approach proposed in the UBA recommendations was reviewed in the light of the results of the literature review and new guidelines. Over the last 10 years, several guidance documents regarding sampling were published at the European level (EN 14899, CEN/TR 15310-1 to -5). These are based on the 'Theory of Sampling' dating back to Pierre Gy, which, in addition to the LAGA guideline PN 98, has also been the basis for the approach proposed in the UBA

recommendations. With regard to the specifications on particle size and the elution of waste, the procedure suggested by UBA (2013) is in accordance with current European standards (EN 12457-2, EN 14735), which are also used in several other European countries, and which were used in several published studies on the ecotoxicity of waste. The recommendation of UBA (2013) to initially perform aquatic bioassays without pH adjustment and to use the result from these tests for HP 14 classification corresponds to the specifications provided in EN 14735. In comparison to other European countries, the test battery proposed in the UBA recommendations is one of the more comprehensive test batteries. With the exception of the emergence and root length test with cress, for which further experimental investigations would first need to be performed, no test systems with a high relevance for inclusion in the test battery were identified. Likewise, there was no reason to reduce the number of tests in the test battery or to change the test design (tests with at least 5 dilution levels of the waste or waste eluate to determine the  $EC_{50}$ ). According to the UBA recommendations, a waste is classified as ecotoxic (HP 14), if an EC<sub>50</sub> of  $\leq$ 10% waste or eluate content is determined in at least one of the bioassays. Identical or similar procedures are also used in several other European countries and are described in several published studies on the ecotoxicity of waste.

#### **Sampling, sample preparation and ecotoxicological testing**

Based on suggestions of UBA, BMUV, the project advisory group and the project team, the following waste types (mirror entries) were selected: flue-gas dust (10 09 09\*/10 09 10), soil and stones (17 05 03\*/17 05 04) and fluff-light fraction and dust (19 10 03\*/19 10 04). The aim was to analyse at least one sample of the hazardous and non-hazardous mirror entry for each waste type. However, no producer of 19 10 03\* waste could be identified during the project. The following wastes were sampled and investigated in ecotoxicity tests:

- ► Flue-gas dust (10 09 09\*) from iron and steel casting: aged material (storage period >4 weeks) and fresh material (storage period <4 weeks)
- ► Flue-gas dust (10 09 10) from iron and steel casting: material from two foundries (plants A and B)
- ► Soil and stones (17 05 03\*): excavated geogenic material from an open-cast lignite mine and material from the side verges of a federal road
- ► Soil and stones (17 05 04): material from the side verges of a secondary road
- ► Fluff-light fraction and dust (19 10 04): material (sieved to <10 mm) from two plants (plant A: two batches, plant B: one batch)

The classification of the sampled wastes as hazardous or non-hazardous mirror entry was carried out by the waste owners and was not necessarily based on the HP 14 criterion.

During sampling and sample preparation, the requirements of LAGA guideline PN 98 and European standards (CEN/TR 15310, EN 14735) were met. In the aquatic ecotoxicity tests, aqueous eluates of the waste samples were used, which were prepared using a one-stage batch procedure with a liquid to solid ratio of 10 L/kg waste dry weight and a duration of 24 h. In the terrestrial ecotoxicity tests, solid waste samples (particle size <2 mm in the microbial test and <4 mm in the other tests) were used. Samples of the 10 wastes mentioned above were analysed in the following bioassays:

► Aquatic bioassays: acute *Daphnia* test (DIN EN ISO 6341), algal growth inhibition test in microtiter plates (DIN 38412-59) and luminescent bacteria test (DIN EN ISO 11348-2).

► Terrestrial bioassays: solid contact test with *Arthrobacter globiformis* (ISO 18187), growth inhibition test with *Brassica rapa* (ISO 11269-2) and avoidance test with earthworms (ISO 17512-1)

For the aquatic bioassays, up to three test runs were carried out. In the first test run for each waste sample, the eluates were tested at the following dilution levels: 50, 25, 12.5, 6.3 and 3.1% (all tests) and, additionally, 1.6, 0.8 and 0.4% (luminescent bacteria test). If effects >50% were recorded at all dilution levels, higher dilution levels were tested in the following test run for deriving an EC<sub>50</sub>. The first test run for each waste sample was performed without pH adjustment. If toxicity was observed at dilution levels, where pH was outside the range tolerated by the test species, a further test run was performed with pH adjustment. In this test run, pH was only adjusted for dilution levels with pH values outside the tolerance range for the respective species. Parallel to each test run with adjusted pH, an additional test run without pH adjustment was carried out to evaluate reproducibility of the results. Further test repeats of the aquatic toxicity tests (also for eluates without toxic effects in the first test run) were performed to investigate reproducibility of the test results.

For the terrestrial tests, one test was carried out for each waste sample, with five dilution levels of the (solid) waste: 25, 12.5, 6.3, 3.1 and 1.6%. One waste sample was additionally analysed using a rapid test to determine potential nitrification and inhibition of nitrification by means of ammonium oxidation (DIN EN ISO 15685).

The results of the bioassays with the 10 waste samples showed that the aquatic tests are highly reproducible (an evaluation of reproducibility of the terrestrial tests was not part of the present project). In most cases, the algal and the *Daphnia* tests were more sensitive than the luminescent bacteria test. The terrestrial tests tended to be slightly less sensitive than the aquatic tests.

In 3 out of 4 cases, the waste samples assigned by the waste owner to the hazardous mirror entry were classified as hazardous by HP 14 based on the bioassays. The only exception was the material from the side verges of a federal road, which showed no toxicity in any of the bioassays. This lack of toxicity might be related to the high clay content of the waste sample.

Waste samples assigned by the waste owner to the non-hazardous mirror entry were classified as hazardous by HP 14 in 5 out of 6 cases based on the bioassay results. In 4 of these cases, the results obtained with more than one test method were below the limit concentration (EC50 ≤10% waste or eluate content). The high toxicity of the samples of fluff-light fraction and dust (19 10 04) was particularly remarkable.

#### **Proposals for an update and further development of the UBA recommendations**

Based on the results of the literature search and the experience gained during sampling, sample preparation, elution and ecotoxicity testing of the 10 waste samples, suggestions were made for updating and further developing the UBA recommendations. The discussions with the project advisory group were considered. The proposals for an update and further development of the UBA recommendations relate to sampling, sample pre-treatment, subsampling in the laboratory, elution, ecotoxicological testing, and minimum requirements for reports. In addition, issues were identified, for which there is a need for action at regulatory level, and proposals were made for adaptations of some of the test guidelines for the bioassays.

#### *Sampling and sample pre-treatment*

Regarding sampling, the UBA recommendations from 2013 already refer to a European standard being developed. Meanwhile, the technical reports CEN/TR 15310 are available. Concerning the fraction of particles with the characteristic to be determined, and the desired reliability of the

results, it is proposed that the UBA recommendations are adapted to the approach described in these European technical reports. Sampling for ecotoxicological evaluation of waste should be carefully planned in accordance with CEN/TR 15310-1. At least 16 probabilistic individual samples should be taken and combined to a composite sample. If the sample contains material (oversized particles) >4 mm, a decision needs to be taken using the minimum sample mass formula of CEN/TR 15310-1 as to whether the oversized particles should be discarded or crushed/shredded and included in the sample.

#### *Subsampling in the laboratory*

Basically, there are two approaches to obtain samples for performing individual bioassays: (a) dividing the laboratory sample to obtain a subsample (test sample), and (b) taking several (smaller) subsamples from the laboratory sample and combining them to a composite (test) sample. A simulation with random numbers was carried out using approximate distributions for parameter contents to estimate the effects of these two approaches on the variance of the characteristic's contents in the samples used for bioassays. Based on the simulation results and in analogy to the sampling procedure described above, it is recommended to take at least 16 individual samples from the carefully homogenised laboratory sample and to combine them into a composite test sample.

#### *Elution*

In line with EN 14735, UBA (2013) proposes to elute waste using the one-stage batch procedure with a liquid to solid ratio of 10 L/kg waste dry weight and a duration of 24 h according to EN 12457-2. Both the UBA recommendations and EN 14735 should specify whether or, more specifically, to what extent this method is suitable for eluting organic substances and poorly soluble inorganic substances from waste samples.

#### *Biotests*

For the aquatic and the terrestrial compartment, the test battery proposed in the UBA recommendations covers the taxonomic groups of plants, invertebrates and microorganisms, and the trophic levels of producers, consumers and destruents. Compared to other European countries, it is one of the more comprehensive test batteries.

For the 10 waste samples analysed, the aquatic bioassays tended to be more sensitive than the terrestrial ones. However, as the results of the UBA project PROSOIL have shown, aquatic tests are not in all cases protective for soil organisms. By additionally performing terrestrial biotests in cases where all results from aquatic tests are negative, toxic effects of poorly water-soluble waste constituents on soil organisms can be detected. Bioassays with terrestrial organisms should therefore remain part of the test battery.

In the solid contact test with *A. globiformis*, a high variability of results was frequently recorded, especially in tests with heterogeneous waste (fluff-light fractions). This variability was most likely caused by the very small amounts of waste used in this test. The rapid test to determine potential nitrification according to DIN EN ISO 15685 could be a possible alternative to the solid contact test with *A. globiformis*. To verify the suitability of this test, an adaptation of the method and further comparative experimental studies would be necessary.

Effects on terrestrial vertebrates should be covered by other hazard-relevant properties (HP 5: specific target organ toxicity, HP 6: acute toxicity, HP 10: toxic for reproduction). However, possible effects on fish are not covered by other hazard properties. If a test with the taxonomic group of fish is to be added to the bioassay battery for the HP 14 classification of wastes in mirror entries, it is proposed to check whether one of the available alternative methods is suitable (the fish egg test according to DIN EN ISO 15088, the fish embryo test according to

OECD test guideline 236, or the fish cell line test according to OECD test guideline 249). In this case, experimental studies and, possibly, methodological adaptations would be necessary.

The UBA recommendations specify that the aquatic and terrestrial bioassays should be carried out with at least five dilution levels of the waste or waste eluate to determine EC50 values. The project advisory group suggested that it should be examined whether limit tests could be an option. Limit tests could, for example, be performed with an eluate or waste content of 12.5%. In analogy to the environmental risk assessment for chemical substances, limit tests with waste or waste eluates should be used to verify the absence of ecotoxic effects. If a significant effect is found in a limit test, a test with five waste or eluate dilutions should be performed to determine the  $EC_{50}$ .

According to Decision 2000/532/EC, the results of testing are crucial for the classification of a waste, if the respective hazardous property has been assessed based on the concentrations of hazardous substances and based on testing. This opens the possibility of using biotests to exonerate a waste classified as ecotoxic using the calculation method. However, this option is only partly justified:

- ► When a waste is classified as HP 14 using the calculation method solely because of substances that are acutely hazardous to water organisms but lacks ecotoxicity in all bioassays of the test battery, it appears justified to exonerate this waste based on the test results. In this case, a low bioavailability could be the reason for the lack of ecotoxicity in the bioassays. Only in cases where the classification as acutely hazardous to water organisms is based on fish toxicity only, it should not be possible to exonerate the waste based on the results obtained with a bioassay battery that does not contain a fish test.
- ► When a waste has been classified as HP 14 using the calculation method due to substances with a long-term hazard to the aquatic environment, it does not appear justified to exonerate this waste based on acute effect concentrations determined with the current bioassay battery. To exonerate a waste, which – using the calculation method – has been classified as long-term hazardous to the aquatic environment based on the results of chronic ecotoxicity tests with individual waste constituents, results of chronic ecotoxicity tests with the waste eluate should be required.
- $\triangleright$  When a waste has been classified as HP 14 using the calculation method due to ozonedepleting substances, it is not justified to exonerate this waste using bioassays.

These last two points should be addressed at EU level: it should be specified in which cases the results of bioassays can prevail over the results obtained with the calculation method.

Currently, waste testing is only explicitly mentioned in the guideline for the solid contact test with *A. globiformis*. It is recommended to also include the testing of waste samples or eluates in the scope of the guidelines for the other tests of the UBA test battery and to add information on handling of waste samples or eluates.

In the UBA recommendations it should be specified that the pH should not be adjusted in the tests relevant for HP 14 classification, even if the test guideline states that a pH adjustment is possible or recommended, as is the case in the algal and luminescent bacteria test. In addition, it should be considered if for each biotest pH ranges should be specified, outside of which it does not make sense to perform the test, since the pH alone is likely to lead to severe toxicity.

According to ISO 11269-2, the growth inhibition test with *B. rapa* should be carried out with 12 dilution levels. However, to determine whether the EC50 is  $\leq$  or > the limit concentration of 10% waste content, 5 dilution levels are sufficient.

Harmonisation between the different EU member states regarding the limit concentration would be desirable, also regarding the transboundary transport of waste.

#### *Minimum requirements for reports*

Following a suggestion of the project advisory group, an overview was compiled of key information that reports on sampling, sample preparation, storage, subsampling, elution and ecotoxicity testing should contain to enable the competent authority to evaluate the results. The corresponding specifications are given in detailed form in the standards and test guidelines for the relevant methods. Information on minimum requirements for reports was compiled in a tabular form, and could become an annex to the revised UBA recommendations.

#### *Possibilities and limitations of ecotoxicity tests compared to the calculation method*

For the calculation method for HP 14 classification, chemically analysed concentrations of those waste constituents are used that are classified as hazardous to the ozone layer (H420), acutely hazardous to the aquatic environment (H400) and/or long-term hazardous to the aquatic environment (H410-H413) in accordance with the CLP Regulation. Waste constituents classified as acutely or long-term hazardous to the aquatic environment are only considered, if their concentrations reach or exceed relatively high cut-off values (H400, H410: 1 g/kg waste wet weight; H411-H413: 10 g/kg waste wet weight). In the calculation method, only those substances are included, for which a harmonized or a notified classification ('self-classification') is available. When performing chemical analyses, which are the basis for the calculation method, the substances to be analysed are selected based on the available information on the composition of the waste. Other pollutants that may be present in the waste are not considered. In addition, substances present in concentrations below the detection limit of the used analytical method have no impact on HP 14 classification.

Based on the results of ecotoxicity tests, a statement can be made about the combined effects of all toxic substances in the waste that are bioavailable under test conditions. In contrast to the calculation method, this includes substances with concentrations below the cut-off values of the calculation method or below the detection limits of the analytical method, and substances that are not detected with the used analytical method. The bioassay results also reflect possible interactions between different waste constituents. In addition to acute toxicity to aquatic organisms, the test battery recommended by UBA (2013) also covers acute toxicity to terrestrial organisms. To evaluate chronic effects, the bioassay battery would need to be adapted. Potential hazards to the ozone layer cannot be detected with bioassays.

Overall, the calculation method and the use of bioassays for HP 14 classification of waste from mirror entries are therefore complementary approaches. A further development of the procedures for HP 14 classification of mirror entries at EU level would be desirable, considering the possibilities and limitations of the calculation method and biotests.

# <span id="page-26-0"></span>**Zusammenfassung**

#### **Hintergrund und Ziele**

Das europäische Abfallverzeichnis (Entscheidung 2000/532/EG, geändert durch Beschluss 2014/955/EG) wurde mit der Abfallverzeichnis-Verordnung (AVV) in deutsches Recht umgesetzt und enthält eine nicht abschließende Liste von Abfallarten. Diese sind in absolut gefahrenrelevante Einträge, absolut nicht gefahrenrelevante Einträge und Spiegeleinträge eingeteilt. Spiegeleinträge sind paarweise aufgeführte Abfallarten, deren Bezeichnung sich nur durch den Hinweis auf im Abfall enthaltende gefährliche Stoffe unterscheidet. Die betreffenden Abfälle müssen je nach konkreter Sachlage bzw. Abfallzusammensetzung dem gefahrenrelevanten oder nicht gefahrenrelevanten Spiegeleintrag zugeordnet werden. Dabei werden gefahrenrelevante Eigenschaften rechnerisch anhand der Konzentrationen der Abfallinhaltsstoffe oder anhand einer Prüfung ermittelt. Wenn eine gefahrenrelevante Eigenschaft eines Abfalls sowohl anhand der Konzentration gefährlicher Stoffe als auch mittels einer Prüfung bewertet wurde, sind nach derzeitiger Rechtslage die Ergebnisse der Prüfung ausschlaggebend für die Einstufung als gefährlicher oder nicht gefährlicher Abfall. Für das Gefährlichkeitsmerkmal HP 14 (ökotoxisch) enthält die Verordnung (EU) 2017/997 konkrete Vorgaben für die Berechnungsmethode (einschließlich Schwellenwerten für die Einstufung anhand des Gehalts an Stoffen, die die Ozonschicht schädigen oder akut bzw. chronisch wassergefährdend sind). Für eine HP 14-Einstufung anhand von Prüfungen gibt es auf EU-Ebene hingegen keine konkreten Vorgaben, d. h. es ist nicht spezifiziert, welche Biotests eingesetzt werden sollen und welche Ergebnisse zu einer HP 14-Einstufung führen sollen. Daher liegen Entscheidungen über die Annehmbarkeit und Auslegung der Ergebnisse biologischer Prüfungen mit Abfallproben derzeit in der Verantwortung der EU-Mitgliedstaaten. In Deutschland wurde zu diesem Zweck auf Basis umfangreicher Arbeiten zur Bewertung der Umweltrisiken von Abfällen eine Handlungsempfehlung zur ökotoxikologischen Charakterisierung von Abfällen erstellt (UBA 2013).

Ziel des vorliegenden Projekts war es, Vorschläge für eine Aktualisierung und Weiterentwicklung dieser UBA-Handlungsempfehlung zu erarbeiten und offene Punkte zu identifizieren. Dazu wurden zunächst verschiedene Biotest-basierte Ansätze für die HP 14- Einstufung im europäischen Kontext verglichen. Die in der UBA-Handlungsempfehlung vorgeschlagene Strategie zur HP 14-Einstufung von Spiegeleinträgen wurde überprüft und erste Vorschläge für eine Aktualisierung und Weiterentwicklung wurden gemacht. Die Teststrategie wurde anschließend anhand der Beprobung, Aufbereitung und ökotoxikologischen Untersuchung von 10 Abfallproben aus Spiegeleinträgen überprüft. Unter Berücksichtigung der Ergebnisse der experimentellen Arbeiten und der Diskussionen mit dem projektbezogenen Begleitkreis wurden die Vorschläge für eine Aktualisierung und Weiterentwicklung der UBA-Handlungsempfehlung weiter ausgearbeitet.

#### **Literaturrecherche und erste Überprüfung der in der UBA-Handlungsempfehlung vorgeschlagenen Teststrategie**

Eine Literatur- und Internetrecherche wurde durchgeführt, um Biotest-basierte Strategien für die HP 14-Einstufung von Abfällen, Herangehensweisen bei Probenahme, Probenvorbehandlung und Elution sowie relevante ökotoxikologische Testverfahren zu identifizieren. Informationen zu Strategien bei der HP 14-Einstufung wurden für Belgien (Flandern), Dänemark, Deutschland, Finnland, Frankreich, Großbritannien, Italien, Österreich, Portugal, Schweden, Serbien, die Slowakei, Spanien und Tschechien auf Basis einer CEN/AFNOR-Umfrage und nationaler Leitfäden zusammengestellt. Die Herangehensweisen bei der HP 14-Einstufung von Abfällen in den verschiedenen europäischen Ländern sind sehr heterogen. Die Unterschiede betreffen die

Kriterien für den Einsatz ökotoxikologischer Tests, Vorgaben für die maximale Korngröße des zu testenden Abfalls, die Elutionsverfahren, Vorgaben zur Einstellung des pH-Werts vor Durchführung der aquatischen Tests, die Art der eingesetzten ökotoxikologischen Testverfahren, das Testdesign und die Grenzkonzentrationen für die HP 14-Einstufung. Auch die in wissenschaftlichen Veröffentlichungen vorgeschlagenen Strategien und Methoden sind divers.

Die in der UBA-Handlungsempfehlung vorgeschlagene Vorgehensweise wurde vor dem Hintergrund der Ergebnisse der Recherche und neuer Richtlinien überprüft. Die Probenahme betreffend wurden in den letzten 10 Jahren auf europäischer Ebene etliche Richtlinien veröffentlicht (EN 14899, CEN/TR 15310-1 bis -5). Diese basieren auf der auf Pierre Gy zurückgehenden , Theory of Sampling', die neben der LAGA-Richtlinie PN 98 auch bereits die Grundlage für die in der UBA-Handlungsempfehlung vorgeschlagene Vorgehensweise ist. Hinsichtlich der Vorgaben zur Korngröße und zur Herstellung von Abfalleluaten ist die Vorgehensweise laut UBA (2013) in Übereinstimmung mit aktuellen europäischen Normen (EN 12457-2, EN 14735), nach denen auch in mehreren anderen europäischen Staaten verfahren wird und die in etlichen veröffentlichten Studien zur Ökotoxizität von Abfällen eingesetzt wurden. Die Empfehlung des UBA (2013), aquatische Biotests zunächst ohne pH-Einstellung durchzuführen und das Ergebnis aus dem Test ohne pH-Einstellung für die HP 14-Einstufung zu verwenden, entspricht den Vorgaben der EN 14735. Die in der UBA-Handlungsempfehlung vorgeschlagene Biotestbatterie gehört im Vergleich mit anderen europäischen Staaten zu den umfangreicheren Testbatterien. Abgesehen vom Auflauf- bzw. Wurzellängentests mit Kresse, für den jedoch weitere experimentelle Untersuchungen nötig wären, wurden zunächst keine weiteren Testsysteme mit einer hohen Relevanz für die Aufnahme in die Testbatterie identifiziert. Es gab keinen Anlass dazu, den Umfang der Biotestbatterie zu reduzieren oder das Testdesign (Tests mit mindestens 5 Verdünnungsstufen des Abfalls bzw. Abfalleluats zur Ermittlung der EC50) zu ändern. Nach der UBA-Handlungsempfehlung ist ein Abfall als ökotoxisch (HP 14) einzustufen, wenn in mindestens einem der durchgeführten Biotests eine EC<sup>50</sup> von ≤10% Abfall- bzw. Eluatanteil ermittelt wird. Diese oder eine ähnliche Vorgehensweise wird auch in mehreren anderen europäischen Staaten eingesetzt und ist in etlichen veröffentlichten Studien zur Ökotoxizität von Abfällen beschrieben.

#### **Probenahme, Probenvorbereitung und ökotoxikologische Testung**

Basierend auf Vorschlägen von UBA, BMUV, dem projektbezogenen Begleitkreis und den Projektnehmern wurden folgende Abfallarten (Spiegeleinträge) ausgewählt: Filterstaub (10 09 09\*/10 09 10), Boden und Steine (17 05 03\*/17 05 04) und Shredderleichtfraktionen und Staub (19 10 03\*/19 10 04). Es wurde angestrebt, je Abfallart mindestens eine Probe des gefahrenrelevanten Spiegeleintrags und mindestens eine des nicht gefahrenrelevanten Spiegeleintrags zu untersuchen. Im Verlauf des Projekts konnte jedoch kein Erzeuger für Abfälle, die der Abfallart 19 10 03\* zugeordnet wurden, identifiziert werden. Folgende Abfälle wurden beprobt und in ökotoxikologischen Tests untersucht:

- ► Filterstaub (10 09 09\*) vom Gießen von Eisen und Stahl: Altmaterial (Lagerdauer >4 Wochen) und Frischmaterial (Lagerdauer <4 Wochen)
- ► Filterstaub (10 09 10) vom Gießen von Eisen und Stahl: Material aus zwei verschiedenen Gießereien (Anlagen A und B)
- ► Boden und Steine (17 05 03\*): geogener Aushub aus einem Braunkohletagebau und Straßenbankett von einer Bundesstraße
- ► Boden und Steine (17 05 04): Straßenbankett von einer Nebenstraße

► Shredderleichtfraktionen und Staub (19 10 04): Material (Absiebungen <10 mm) aus zwei verschiedenen Anlagen (Anlage A: zwei Chargen, Anlage B: eine Charge)

Die Zuordnung der Abfälle zum gefahrenrelevanten bzw. nicht gefahrenrelevanten Spiegeleintrag erfolgte durch den Abfallbesitzer und beruhte nicht notwendigerweise auf dem Kriterium HP 14.

Bei der Probenahme und Probenvorbereitung wurden die Vorgaben der LAGA PN 98 und europäischer Normen (CEN/TR 15310, EN 14735) erfüllt. In den aquatischen Ökotoxizitätstests wurden wässrige Eluate der Abfallproben eingesetzt, die mittels einstufigem Schüttelverfahren mit einem Flüssigkeits-/Feststoffverhältnis von 10 L/kg Abfalltrockengewicht und einer Dauer von 24 h hergestellt wurden. In den terrestrischen Ökotoxizitätstests wurden die festen Abfallproben (Korngröße <2 mm im mikrobiellen Test und <4 mm in den anderen Tests) eingesetzt. Proben der o.g. 10 Abfälle wurden in folgenden Biotests untersucht:

- ► Aquatische Biotests: akuter Daphnientest (DIN EN ISO 6341), Algenwachstumshemmtest in der Mikrotiterplatte (DIN 38412-59) und Leuchtbakterientest (DIN EN ISO 11348-2)
- ► Terrestrische Biotests: Feststoffkontakttest mit *Arthrobacter globiformis* (ISO 18187), Wachstumshemmtest mit *Brassica rapa* (ISO 11269-2) und Vermeidungstest mit Regenwürmern (ISO 17512-1)

Für die aquatischen Biotests wurden bis zu 3 Testdurchläufe durchgeführt. Im ersten Testdurchlauf für jede Abfallprobe wurden die Eluate in folgenden Verdünnungsstufen geprüft: 50%, 25%, 12,5%, 6,3% und 3,1% (alle Tests) sowie zusätzlich 1,6%, 0,8% und 0,4% (Leuchtbakterientest). Wenn in allen Verdünnungsstufen Effekte >50% auftraten, wurden im folgenden Testdurchlauf höhere Verdünnungsstufen eingesetzt, um die  $EC_{50}$  berechnen zu können. Der erste Testdurchlauf für jede Abfallprobe wurde ohne pH-Anpassung durchgeführt. Wenn Toxizität in Verdünnungsstufen auftrat, deren pH außerhalb des vom Testorganismus tolerierten Bereichs lag, erfolgte ein weiterer Testdurchlauf mit pH-Anpassung. Der pH-Wert wurde dabei jeweils nur in den Verdünnungsstufen eingestellt, deren pH außerhalb des Toleranzbereichs für die betreffende Art lag. Parallel zu jedem Testdurchlauf mit angepassten pH-Werten wurde ein zusätzlicher Testdurchlauf ohne pH-Anpassung durchgeführt, um die Reprozierbarkeit der Ergebnisse zu untersuchen. Weitere Wiederholungen der aquatischen Toxizitätstests (auch für Eluate ohne toxische Effekte im ersten Testdurchlauf) dienten ebenfalls dazu, die Reproduzierbarkeit der Testergebnisse zu untersuchen.

Für die terrestrischen Tests wurde ein Test pro Abfallprobe durchgeführt, in dem jeweils fünf Verdünnungsstufen des Abfalls (als Feststoff) eingesetzt wurden: 25, 12,5, 6,3, 3,1 und 1,6%. Eine Abfallprobe wurde zusätzlich mit einem Schnelltest zur Bestimmung der potenziellen Nitrifizierung und Hemmung der Nitrifizierung mittels Ammoniumoxidation (DIN EN ISO 15685) untersucht.

Die Ergebnisse der durchgeführten Biotests mit den 10 Abfallproben zeigen, dass die aquatischen Tests sehr gut reproduzierbar sind (eine Untersuchung der Reproduzierbarkeit der terrestrischen Tests war im Rahmen des vorliegenden Projekts nicht vorgesehen). In den meisten Fällen waren Algen- und Daphnientests sensitiver als der Leuchtbakterientest. Die terrestrischen Testverfahren waren tendenziell etwas weniger empfindlich als die aquatischen.

Die vom Abfallbesitzer dem gefahrenrelevanten Spiegeleintrag zugeordneten Abfallproben wurden in 3 von 4 Fällen anhand der Biotests als gefährlich nach HP 14 eingestuft. Die einzige Ausnahme war das Straßenbankett (17 05 03\*), das in allen eingesetzten Biotests keine

Toxizität zeigte. Hier könnte die fehlende Toxizität in den durchgeführten Biotests mit dem hohen Lehmgehalt der Abfallprobe zusammenhängen.

Abfallproben, die vom Abfallbesitzer dem nicht gefahrenrelevanten Spiegeleintrag zugeordnet worden waren, wurden in 5 von 6 Fällen anhand der Biotestergebnisse als gefährlich nach HP 14 eingestuft. In 4 dieser Fälle lagen dabei die Ergebnisse von mehr als einem Testverfahren unterhalb der Grenzkonzentration ( $EC_{50} \le 10\%$  Abfall- bzw. Eluatanteil). Auffällig war v. a. die hohe Toxizität der untersuchten Absiebungen der Shredderleichtfraktionen (19 10 04).

#### **Vorschläge für eine Aktualisierung und Weiterentwicklung der UBA-Handlungsempfehlung**

Auf Basis der Ergebnisse der Literaturrecherche und der Erfahrungen, die bei der Probenahme, Probenvorbereitung, Elution und ökotoxikologischen Untersuchung der 10 Abfallproben gewonnen wurden, wurden Vorschläge für eine Aktualisierung und Weiterentwicklung der UBA-Handlungsempfehlung ausgearbeitet. Dabei wurden die Diskussionen mit dem projektbezogenen Begleitkreis berücksichtigt. Die Vorschläge für eine Aktualisierung und Weiterentwicklung der UBA-Handlungsempfehlung betreffen Probenahme, Probenvorbehandlung, Teilung von Proben im Labor, Elution, ökotoxikologische Testung und Mindestanforderungen an Berichte. Außerdem wurden Punkte identifiziert, für die auf regulatorischer Ebene Handlungsbedarf besteht, und es wurden Vorschläge für Anpassungen der Testrichtlinien für die Biotests gemacht.

#### *Probenahme und Probenvorbehandlung*

Die Probenahme betreffend wird in der UBA-Handlungsempfehlung von 2013 bereits auf einen in der Erarbeitung befindlichen europäischen Standard hingewiesen. Inzwischen liegen die technischen Berichte CEN/TR 15310 vor. Es wird vorgeschlagen, die Handlungsempfehlung im Hinblick auf die Merkmalswahrscheinlichkeit und die angestrebte Aussagesicherheit an die in diesen europäischen Regelwerken vorgeschlagene Vorgehensweise anzupassen. Der Gewinnung von Proben für die ökotoxikologische Untersuchung von Abfällen sollte eine sorgfältige Probenahmeplanung nach CEN/TR 15310-1 vorausgehen. Es sollten mindestens 16 probabilistischen Einzelproben entnommen und zu einer Mischprobe vereinigt werden. Enthält diese Probe Material (Überkorn) >4 mm, sollte unter Verwendung der Mindestprobenmasseformel der CEN/TR 15310-1 entschieden werden, ob das Überkorn verworfen oder zerkleinert und der Probe wieder zugeführt wird.

#### *Teilung von Proben im Labor*

Um Proben für die Durchführung einzelner Biotests zu gewinnen, gibt es grundsätzlich zwei Wege: (a) die Teilung (Verjüngung) der Laborprobe und (b) die Entnahme von Einzelproben aus der Laborprobe und anschließende Vereinigung zu einer Mischprobe. Um die Auswirkungen auf die Varianz von Merkmalsgehalten in Prüfproben abschätzen zu können, wurde eine Simulation mit Zufallszahlen unter Verwendung von Näherungsverteilungen für Parametergehalte durchgeführt. Auf Basis der Simulationsergebnisse und in Analogie zur Vorgehensweise bei der Probenahme wird empfohlen, mindestens 16 Einzelproben aus der sorgfältig homogenisierten Laborprobe zu entnehmen und diese zu einer Mischprobe zu vereinigen.

#### *Elution*

Vom UBA (2013) wird – in Übereinstimmung mit der Norm EN 14735 – die Elution von Abfällen mittels einstufigem Schüttelverfahren mit einem Flüssigkeits-/Feststoffverhältnis von 10 L/kg Abfalltrockengewicht und einer Dauer von 24 h nach DIN EN 12457-2 vorgeschlagen. Sowohl in der UBA-Handlungsempfehlung als auch in der EN 14735 sollte spezifiziert werden, ob bzw. in welchem Umfang sich dieses Verfahren dazu eignet, organische Schadstoffe und schwer lösliche anorganische Schadstoffe aus Abfallproben zu eluieren.

#### *Biotests*

Die in der UBA-Handlungsempfehlung vorgeschlagene Testbatterie deckt für das aquatische und das terrestrische Kompartiment jeweils die taxonomischen Gruppen Pflanzen, wirbellose Tiere und Mikroorganismen und die trophischen Ebenen Produzenten, Konsumenten und Destruenten ab. Im Vergleich mit anderen europäischen Staaten gehört sie zu den umfangreicheren Testbatterien.

Für die untersuchten 10 Abfallproben waren die aquatischen Biotests tendenziell sensitiver als die terrestrischen. Wie die Ergebnisse des UBA-Projekts PROSOIL gezeigt haben, sind aquatische Tests aber nicht in allen Fällen für Bodenorganismen protektiv. Durch die zusätzliche Durchführung terrestrischer Biotests bei Vorliegen von ausschließlich negativen Ergebnissen der aquatischen Tests können zudem ggf. toxische Effekte schwer wasserlöslicher Abfallinhaltsstoffe auf Bodenorganismen detektiert werden. Biotests mit terrestrischen Organismen sollten deshalb Teil der Testbatterie bleiben.

Im Feststoffkontakttest mit *A. globiformis* wurde häufig eine hohe Variabilität der Ergebnisse festgestellt, v. a. in Tests mit heterogenen Abfällen (Shredderleichtfraktionen). Die sehr kleinen Probenmengen, die in diesem Test eingesetzt werden, sind die wahrscheinlichste Ursache für die festgestellte Variabilität. Der Schnelltest zur Bestimmung der potenziellen Nitrifizierung nach Richtlinie DIN EN ISO 15685 könnte eine mögliche Alternative zum Feststoffkontakttest mit *A. globiformis* sein. Um die Eignung dieses Tests zu überprüfen, wären zunächst methodische Anpassungen und weitere vergleichende experimentelle Untersuchungen nötig.

Effekte auf terrestrische Wirbeltiere sollten durch andere gefahrenrelevante Eigenschaften abgedeckt sein (HP 5: spezifische Zielorgan-Toxizität, HP 6: akute Toxizität, HP 10: Reproduktionstoxizität). Mögliche Effekte auf Fische werden hingegen nicht durch andere gefahrenrelevante Eigenschaften abgedeckt. Wenn die Biotestbatterie für die HP 14-Einstufung von Abfällen in Spiegeleinträgen um einen Test mit der taxonomischen Gruppe der Fische ergänzt werden soll, wird vorgeschlagen, zu prüfen, ob sich eine der vorliegenden Alternativmethoden (der Fischeitest nach DIN EN ISO 15088, der Fischembryotest nach OECD-Testrichtlinie 236 oder der Fischzelllinientest nach OECD-Testrichtlinie 249) eignet. Hier wären zunächst experimentelle Untersuchungen und ggf. methodische Anpassungen nötig.

Die UBA-Handlungsempfehlung gibt vor, dass die aquatischen und terrestrischen Biotests mit mindestens fünf Verdünnungsstufen des zu prüfenden Abfalls bzw. Abfalleluats durchgeführt werden sollen, um EC<sub>50</sub>-Werte zu ermitteln. Vom Begleitkreis wurde angeregt, zu prüfen, ob die Durchführung von Limit-Tests eine Option sein könnte. Limit-Tests könnten z.B. mit einem Eluate- bzw. Abfallanteil von 12,5% durchgeführt werden. Analog zur Umweltrisikoabschätzung für chemische Substanzen sollten Limit-Tests mit Abfällen bzw. Abfalleluaten dazu dienen, die Abwesenheit ökotoxischer Effekte zu belegen. Wenn in einem Limit-Test ein signifikanter Effekt auftritt, sollte ein Test mit fünf Abfall- bzw. Eluatverdünnungen durchgeführt werden, um die  $EC_{50}$  zu ermitteln.

Laut Entscheidung 2000/532/EG sind die Ergebnisse der Prüfung ausschlaggebend für die Einstufung eines Abfalls, wenn die betreffende gefahrenrelevante Eigenschaft anhand der Konzentration gefährlicher Stoffe und mittels einer Prüfung bewertet wurde. Aus dieser Vorgabe ergibt sich die Möglichkeit, einen Abfall, der mit der Berechnungsmethode als ökotoxisch eingestuft wurde, über Biotests zu entlasten. Diese Möglichkeit ist jedoch nur z. T. sinnvoll:

► Wenn ein Abfall mit der Berechnungsmethode ausschließlich wegen akut gewässergefährdender Inhaltsstoffe als HP 14 eingestuft wird, aber in keinem der Biotests der Testbatterie ökotoxisch ist, ist eine Entlastung dieses Abfalls auf Basis der Biotestergebnisse sinnvoll. In diesem Fall könnte eine geringe Bioverfügbarkeit der Grund für die fehlende Ökotoxizität in den Biotests sein. Nur wenn die Einstufung als akut gewässergefährdend ausschließlich auf der Fischtoxizität basiert, sollte keine Entlastung anhand einer Biotestbatterie, die keinen Fischtest enthält, möglich sein.

- ► Wenn ein Abfall mit der Berechnungsmethode aufgrund chronisch gewässergefährdender Inhaltsstoffe als HP 14 eingestuft wurde, ist eine Entlastung anhand der mit der aktuellen Biotestbatterie ermittelten akuten Effektkonzentrationen nicht sinnvoll. Abfälle, die mit der Berechnungsmethode aufgrund der Ergebnisse chronischer Ökotoxizitätstests mit einzelnen Abfallinhaltsstoffen als chronisch gewässergefährdend eingestuft wurden, sollten nur mit Ergebnissen chronischer Ökotoxizitätstests mit dem Abfalleluat entlastet werden können.
- ► Auch wenn ein Abfall mit der Berechnungsmethode wegen Ozon schädigender Inhaltsstoffe als HP 14 eingestuft wurde, ist eine Entlastung mittels Biotests nicht sinnvoll.

Die beiden zuletzt genannten Punkte betreffend sollte auf EU-Ebene geregelt werden, in welchen Fällen eine HP 14-Einstufung nach der Berechnungsmethode durch die Ergebnisse welcher Biotests revidiert (entlastet) werden kann.

Die Abfalltestung wird zurzeit nur in der Richtlinie für den Feststoffkontakttest mit *A. globiformis* explizit erwähnt. Es wird empfohlen, die Testung von Abfallproben bzw. -eluaten auch in den Anwendungsbereich der Testrichtlinien für die anderen Tests der UBA-Testbatterie aufzunehmen und Hinweise zum methodischen Umgang mit Abfallproben bzw. -eluaten zu ergänzen.

In der UBA-Handlungsempfehlung sollte spezifiziert werden, dass der pH-Wert im ersten, für die HP 14-Einstufung relevanten Test nicht eingestellt werden soll, auch wenn laut Testrichtlinie eine pH-Einstellung möglich bzw. empfohlen ist, wie im Algen- und Leuchtbakterientest. Hier wäre außerdem zu überlegen, ob für die verschiedenen Tests pH-Bereiche angegeben werden sollten, außerhalb derer eine Testdurchführung nicht mehr sinnvoll ist, weil allein aufgrund des pH-Werts mit einer starken Toxizität zu rechnen ist.

Der Wachstumshemmtest mit *B. rapa* soll laut ISO 11269-2 mit 12 Verdünnungsstufen durchgeführt werden. Um zu ermitteln, ob die  $EC_{50} \leq$  oder > der Grenzkonzentration von 10% Abfallanteil ist, reichen jedoch 5 Verdünnungsstufen aus.

Die Grenzkonzentration betreffend wäre eine Harmonisierung zwischen den verschiedenen EU-Mitgliedstaaten wünschenswert, auch in Hinblick auf den grenzüberschreitenden Transport von Abfällen.

#### *Mindestanforderungen an Berichte*

Auf Anregung des projektbezogenen Begleitkreises wurde zusammengestellt, welche Kerninformationen Berichte zu Probenahme, Probenaufbereitung, -lagerung, -teilung, Elution und Biotestung enthalten müssen, damit die zuständige Behörde die Ergebnisse bewerten kann. Entsprechende Vorgaben sind bereits in detaillierter Form in den Normen bzw. Testrichtlinien für die betreffenden Verfahren enthalten. Diese Informationen wurden in tabellarischer Form zusammengestellt. Informationen zu den Mindestanforderungen an Berichte könnten ein Anhang zur überarbeiteten UBA-Handlungsempfehlung werden.

#### **Möglichkeiten und Grenzen ökotoxikologischer Tests im Vergleich zur Berechnungsmethode**

In die Berechnungsmethode zur HP 14-Einstufung gehen chemisch-analytisch bestimmte Konzentrationen von laut CLP-Verordnung als Ozonschicht schädigend (H420), akut wassergefährdend (H400) und/oder chronisch wassergefährdend (H410-H413) eingestuften TEXTE HP 14 classification of mirror entries in the List of Wastes – elaboration of proposals for further developing the German 'Recommendations for the ecotoxicological characterization of wastes'

Abfallinhaltsstoffen ein. Dabei werden als akut oder chronisch gewässergefährdend eingestufte Abfallinhaltsstoffe nur berücksichtigt, wenn ihre Konzentrationen relativ hohe Berücksichtigungsgrenzwerte (H400, H410: 1 g/kg Abfallfeuchtgewicht; H411-H413: 10 g/kg Abfallfeuchtgewicht) erreichen oder überschreiten. In die Berechnung gehen außerdem nur die Stoffe ein, die eine entsprechende harmonisierte Einstufung haben oder für die Selbsteinstufungen vorliegen. Bei den chemisch-analytischen Untersuchungen, die die Grundlage für die Berechnungsmethode sind, werden nur die Stoffe erfasst, nach denen – auf Grundlage der vorliegenden Informationen zur Abfallzusammensetzung – gesucht wird. Andere ggf. vorhandene Schadstoffe bleiben unberücksichtigt. Schadstoffe, die in Konzentrationen unterhalb der Nachweisgrenze der verwendeten analytischen Methode vorliegen, haben ebenfalls keine Auswirkung auf die HP 14-Einstufung.

Anhand von ökotoxikologischen Testverfahren kann eine Aussage über die kombinierten Effekte aller unter Testbedingungen bioverfügbaren toxischen Stoffe im Abfall getroffen werden. Im Unterschied zur Berechnungsmethode schließt dies Stoffe ein, deren Konzentrationen unterhalb der Berücksichtigungsgrenzwerte oder der chemisch-analytischen Nachweisgrenzen liegen oder die mit dem verwendeten chemisch-analytischen Verfahren nicht erfasst werden. In die Ergebnisse von Biotests gehen außerdem mögliche Wechselwirkungen zwischen den verschiedenen Abfallinhaltsstoffen ein. Mit der vom UBA (2013) empfohlenen Testbatterie wird zusätzlich zur akuten Toxizität für aquatische Organismen auch die akute Toxizität für terrestrische Organismen erfasst. Um chronische Effekte zu erfassen, müsste die Biotestbatterie angepasst werden. Eine Schädigung der Ozonschicht kann mit Biotests nicht erfasst werden.

Insgesamt sind die Berechnungsmethode und der Einsatz von Biotests zur HP 14-Einstufung von Abfällen aus Spiegeleinträgen also zwei sich ergänzende Ansätze. Es wäre wünschenswert, wenn die Vorgehensweise zur HP 14-Einstufung von Spiegeleinträgen auf EU-Ebene unter Berücksichtigung der Möglichkeiten und Grenzen von Berechnungsmethode und Biotests weiterentwickelt werden würde.

# <span id="page-33-0"></span>**1 Background and objectives of the project**

# <span id="page-33-9"></span><span id="page-33-8"></span><span id="page-33-1"></span>**1.1 Regulatory background**

<span id="page-33-11"></span><span id="page-33-10"></span>According to the German Circular Economy Act (KrWG 2023)<sup>1, 2</sup>, a waste is defined as substance, material, or object that its holder discards, intends to discard[,](#page-33-2) [or](#page-33-3) is required to discard. The European List of Wastes (Decision 2000/532/EC as amended by Decision 2014/955/EC; EC 2014, 2015), which was transposed into German la[w](#page-33-4) (Abfallverzeichnis-Verordnung; AVV 2020), contains a non-exhaustive list of waste types3. These are categorised into absolute hazardous and absolute non-hazardous entries, and mirror entries. Absolute hazardous waste types are considered hazardous without further assessment, abs[o](#page-33-5)lute non-hazardous waste types are considered non-hazardous without further assessment<sup>4</sup>. Mirror entries are pairs of waste types indicated in the List of Wastes and in the AVV, which have a designation that only differs with [r](#page-33-6)egard to the presence or absence of a reference to hazardous substances contained in the waste<sup>5</sup>. Depending on the specific situation or waste composition, the waste in question has to be allocated to the hazardous or non-hazardous mirror ent[r](#page-33-7)y (EU 2018, section 2.1.2). If a waste has one or more of the hazardous properties HP 1 to HP  $15<sup>6</sup>$  or contains certain persistent organic pollutants (POPs) in concentrations above the specified limit values, it has to be classified as hazardous waste (EC 2015, EU 2018, AVV 2020, see also [Figure 1\)](#page-34-0). Absolute hazardous and mirror hazardous waste types are marked with asterisks (EU 2018, AVV 2020, § 3, paragraph 1).

<span id="page-33-13"></span><span id="page-33-12"></span>In order to allocate a waste to a hazardous or non-hazardous mirror entry, sufficient information on the presence and content of hazardous substances in this waste has to be obtained, as specified in the 'Commission notice on technical guidance on the classification of waste' (EU 2018, section 2.1.2; see also Figure 1). This includes, e.g. information on the process by which the waste is generated and on input substances and intermediates of this process, information from the original producer of the substances/objects before they became waste (e.g. safety data sheets, product data sheets), as well as information from databases on waste analysis and chemical-analytical data for the waste. Hazardous properties of a waste can be determined either based on the concentrations of waste constituents or by testing (Commission Decision 2000/532/EC, EC 2015, see also AVV 2020, Annex to § 2, paragraph 1, section 2.2.2). The used test methods should be in accordance with Regulation (EC) 440/2008 (REACH test methods, EC 2019) or other internationally recognised test methods and guidelines. Analogous to the CLP Regulation ((EC) No 1272/2008, Article 7; EC 2021), animal tests should only be carried out, if there is no suitable alternative method. When a hazardous property of a waste has been assessed both based on the concentrations of waste constituents and by testing, the results of

<span id="page-33-3"></span><span id="page-33-2"></span>[<sup>1</sup>](#page-33-8) See also Waste Framework Directive (2008/98/EC, EC 2018, Article 3).

<sup>&</sup>lt;sup>2</sup> In this report, we usually refer to the consolidated versions of Directives and other legislations that were current when the [r](#page-33-9)espective work package of the present project was completed.

<span id="page-33-4"></span><sup>3</sup> The 'Commission notice on technical guidance on the classification of waste' (2018/C 124/01, EU 2018) provides explanations on [th](#page-33-10)e correct interpretation and application of the relevant legislation on waste classification.

<span id="page-33-5"></span><sup>4</sup> In individual cases, a competent authority may consider a waste, which is listed as non-hazardous, as hazardous, and vice versa. In [G](#page-33-11)ermany, such deviating classifications have to be reported to the Federal Ministry for the Environment, Nature Conservation, Nuclear Safety and Consumer Protection (AVV 2020, § 3).

<span id="page-33-6"></span><sup>5</sup> Example of an entry pair: 10 01 14\* bottom ash, slag and boiler dust from co-incineration containing hazardous substances; [1](#page-33-12)0 01 15 bottom ash, slag and boiler dust from co-incineration other than those mentioned in 10 01 14.

<span id="page-33-7"></span><sup>6</sup> HP 1: explosive, HP 2: oxidising, HP 3: flammable, HP 4: irritant – skin irritation and eye damage, HP 5: specific target organ toxicity [\(S](#page-33-13)TOT)/aspiration toxicity, HP 6: acute toxicity, HP 7: carcinogenic, HP 8: corrosive, HP 9: infectious, HP 10: toxic for reproduction, HP 11: mutagenic, HP 12: release of an acute toxic gas, HP 13: sensitising, HP 14: ecotoxic, HP 15: waste capable of exhibiting a hazardous property listed above not directly displayed by the original waste.

the test(s) are decisive for classification as hazardous or non-hazardous waste (EC 2015, AVV 2020).

For the hazardous property HP 14 ("ecotoxic: waste which presents or may present immediate or delayed risks for one or more sectors of the environment", Directive 2008/98/EC, EC 2018), it has been specified in Regulation (EU) 2017/997 (EU 2017, p. 4) how a waste shall be classified. The Regulation lays down rules on the calculation method, including concentration limits for classification based on the content of substances that are ozone-depleting (hazard statement H420) or acutely (H400) and/or chronically hazardous (H410-H413) to water organisms (see also section [6\)](#page-163-0). These rules are harmonised with the CLP Regulation ((EC) 1272/2008, EC 2021). For an HP 14 classification based on testing, REACH test methods according to EC (2019; see above) or other internationally recognised methods shall be used. In addition, it is referred to the European List of Wastes (EC 2015) and to the CLP Regulation (Article 12, point b: consideration of a lack of bioavailability in the assessment). Regulation (EU) 2017/997 does not contain more specific requirements for HP 14 classification based on testing (biotests), i.e. it is not specified which biotests should be used and which limit concentration has to be reached for an HP 14 classification.

The 'Commission notice on technical guidance on the classification of waste' (EU 2018) provides guidance on sampling, elution and chemical analysis as well as on HP 14 classification using the calculation method, but not on biotests. It is noted that so far, there are no specific recommendations of the European Commission for an HP 14 classification based on biological testing. As a result, Member States must decide on the acceptability and interpretation of the results of biological tests with waste samples (case-by-case decisions). According to Annex 3.14 of the Commission notice, considerations on bioavailability should be taken into account as set out in Regulation (EU) 2017/997 (EU 2017; see above).

In some German federal states, implementation notes are available on the allocation of waste to the hazardous or non-hazardous mirror entry (IPA 2021, see also section [3.1.1\)](#page-40-2).



<span id="page-34-0"></span>

Source: own illustration, ECT Oekotoxikologie GmbH, based on EU (2018), simplified

# <span id="page-35-0"></span>**1.2 Objectives of the project**

In the present project, proposals were elaborated for updating and further developing the 'Recommendations for the ecotoxicological characterization of wastes' of the German Environmental Agency (UBA 2013), and open issues were identified. The project focused on sections up to and including 6.1 ('Identification of ecotoxicological wastes in mirror…') of the UBA recommendations. Sections 6.2 ('Detailed ecotoxicological characterisation of waste') and 7 ('Ecotoxicological characterisation for assessing the risks of waste management scenarios') were beyond the scope of the project.

In a first step, different biotest-based approaches for HP 14 classification were compared in a European context, based on the results of a literature search (section [3\)](#page-40-0). The strategy for HP 14 classification of waste from mirror entries proposed in the UBA recommendations was verified, and initial suggestions were made for its update and further development. The test strategy was then reviewed based on the sampling, sample preparation and ecotoxicological testing of 10 waste samples from mirror entries (section [4\)](#page-76-0). Considering the results of the experimental work and the discussions with the project advisory group, the proposals for an update and further development of the UBA recommendations were then further developed (section [5\)](#page-142-0). The proposals for revising the recommendations focussed on an (improved) technical implementation. Possibilities and limitations of the ecotoxicological test battery according to UBA (2013) in comparison to the calculation method were discussed (section [6\)](#page-163-0). Gaps in the current legislation were identified as far as possible but could not be further addressed within the present research project.
# **2 Procedure for HP 14 classification of waste from mirror entries according to the current UBA recommendations**

To assess the environmental risks of waste, extensive work was initiated in the last 15 years by the German Environment Agency (UBA; e.g. Moser & Römbke 2009, Römbke et al. 2009, Römbke & Ketelhut 2014). Based on this work, 'Recommendations for the ecotoxicological characterization of wastes' were developed (UBA 2013). These recommendations are not legally binding. In the following sections, the aspects of the UBA recommendations that are relevant for the present project are summarised.

# <span id="page-36-2"></span>**2.1 Sampling**

<span id="page-36-1"></span>With [re](#page-36-0)gard to sampling, the UBA recommendations are based on the guideline PN 98 (LAGA 2004)<sup>7</sup> and on Pierre Gy's 'Theory of sampling' (Gy 1979, 1992, 2004a, b). The UBA recommendations aimed at combining the positive aspects of both approaches. In brief, they contain the following main suggestions regarding sampling:

- ► During sampling, at least 16 individual samples should be taken. These samples should be random samples. For each particle, the probability to become part of an individual sample should be the same.
- ► Sampling should ideally be performed from the particle mass flow falling from a conveyor belt or, if this is not possible, from a heap of waste. In the latter case, samples are taken from a flat layer generated using a wheel loader.
- ► The individual samples are combined to a composite sample, the field sample.

# **2.2 Sample pre-treatment**

Sample pre-treatment includes all steps to prepare a laboratory sample from the field sample. Processes such as mixing, homogenising, sample division, sorting, crushing/shredding, drying and sieving can be used as part of sample pre-treatment (DIN 19747, 2009a). In the UBA recommendations (UBA 2013), the following processes are mentioned:

- ► As far as possible, the sample should not be crushed/shredded to avoid creating fresh surfaces.
- $\blacktriangleright$  If the d<sub>95</sub> of the material is >4 mm, there are two options. In case of a heterogeneous waste with a low mass content <4 mm, the material has to be crushed/shredded. However, it should not be finely ground. If the sample fraction <4 mm is sufficiently large, this fraction can be used for ecotoxicological testing, taking the mass fraction into account.
- ► If drying is required, the drying temperature should be <40°C.
- ► If interfering materials are removed from the sample, they have to be documented regarding their quantity and weight, as well as photographically.
- ► A sample division without prior reduction of particle size should be avoided.

The laboratory samples should be transported at a temperature of  $4\pm2^{\circ}C$  and should reach the laboratory within 48 h of sampling.

<span id="page-36-0"></span>[<sup>7</sup>](#page-36-1) The PN is available in an updated form, adapted to the current legal situation (LAGA 2019).

# **2.3 Sample preparation and processing, division of samples in the laboratory**

Sample preparation in the laboratory usually includes homogenisation and division of the sample to obtain test samples. In individual cases, samples can also be crushed/shredded and sieved. As part of sample processing, processes such as drying and, if necessary, fine crushing are typically used (cf. DIN 19747, 2009a). However, for ecotoxicological testing, further crushing or shredding is generally not carried out.

In the UBA recommendation, it is stated that a further division of the sample may be necessary during sample preparation, because only a small sample mass may be required for an individual biotest. It is recommended to divide samples using a ripple splitter, or by coning and quartering. Since for the samples tested in the biotests, the representativeness regarding the evaluated properties is not known, parallel studies may provide information on the reliability of the results (see UBA 2013, section 5.2.4).

## **2.4 Elution**

In section 5.2.5 of the UBA recommendations (UBA 2013), the production of waste eluates, aqueous extracts that are used to investigate the ecotoxicity of short-term water-eluable waste constituents, is described. Two elution procedures are mentioned:

- a) A one-stage batch procedure with a liquid to solid ratio of 10 L/kg waste dry weight and a duration of 24 h according to DIN EN 12457-2 (2003a). This procedure is also recommended in DIN EN 14735 (2022). While according to DIN EN 14735 (section 11.2.1) 90±5 g waste dry weight should be used for each elution, UBA (2013) recommends using 100-200 g waste dry weight. If necessary, several parallel eluates should be produced and combined.
- b) A column percolation method, e.g. according to DIN 19528 (2023a). However, it is noted that there is a lack of experience with regard to biotesting and limit concentrations.

# **2.5 Biotesting**

<span id="page-37-1"></span>According to UBA (2013, section 6.1), biotesting is necessary if the available information on waste composition and ecotoxicity of the individual waste constituents is not sufficient to classify the waste (mirror entry) as ecotoxic or not ecotoxic [\(Figure 2\)](#page-38-0). In this case, three aquatic biotests are performed in a first step with the waste eluate, using organisms of different trophic levels [a](#page-37-0)nd taxonomic groups: the luminescent bacteria test according to DIN EN ISO 11348-2 (20098), the algal growth inhibition test according to DIN EN ISO 8692 (2012), and the acute *Daphnia* test according to DIN EN ISO 6341 (2013a) (see section [3.3.2\)](#page-74-0). If the results of all aquatic tests are negative (i.e. if the  $EC_{50}$  values are >10% eluate), three terrestrial ecotoxicity tests are carried out: the solid contact test with *Arthrobacter globiformis* according to ISO 18187 (2016a), the seedling emergence and growth test with *Brassica rapa* according to ISO 11269-2 (2012a) and the avoidance test with earthworms according to ISO 17512-1 (2008a; see section [3.3.2\)](#page-74-0).

These six biotests were standardised years ago (see also section [2.6\)](#page-38-1). The UBA recommendation allows for using other standardised test methods, for which sufficient experience with the testing of waste eluates or waste is available (UBA, 2013, section 6.1.3).

<span id="page-37-0"></span>[<sup>8</sup>](#page-37-1) Current version of the test guideline: DIN EN ISO 11348-2 (2023).

A waste is classified as ecotoxic (HP 14), if an  $EC_{50}$  of  $\leq$ 10% waste or waste eluate is derived in at least one of the ecotoxicity tests.

The ecotoxicity tests shall be performed with at least five dilutions of the waste eluate or waste; limit tests are not foreseen in UBA (2013). In the aquatic toxicity tests, the pH of the eluate or eluate dilution shall not be adjusted. If toxic effects occur at dilution levels, where pH is outside the range tolerated by the test species, the test may be repeated with pH adjustment. However, results of tests with pH-adjustment are not relevant for HP 14 classification (UBA 2013, section 6.1.2).

#### <span id="page-38-0"></span>**Figure 2: Procedure for HP 14 classification of waste from mirror entries according to the UBA recommendations from 2013**



Source: own illustration, ECT Oekotoxikologie GmbH, based on UBA (2013), simplified

# <span id="page-38-1"></span>**2.6 Reproducibility of the results of the used biotests**

The biotests according to ISO standards, which are mentioned in the UBA recommendations and used in the present project, have mostly been established for decades. In most cases, similar methods are also standardised as OECD guidelines for the testing of chemicals. Their often mandatory use is already regulated in other areas, such as the environmental risk assessment of chemicals, plant protection products, biocides and pharmaceuticals, and the assessment of water, wastewater and sludge samples.

Interlaboratory comparison studies and ring tests are performed as part of the standardisation process prior to publication of a standard method. In addition, a regular participation in ring tests is, for instance, required as part of the accreditation in accordance with ISO 17025 (DIN EN ISO/IEC 2018). Most ISO and OECD test guidelines include testing of a reference substance (positive control) with a known toxicity (determined during ring testing), either regularly (e.g. twice a year) or in parallel in each test run. Compliance with the target range (e.g. for the  $EC_{50}$  of the respective reference substance) is a prerequisite for the validity of the tests carried out with the substances or samples to be assessed.

For the testing of waste samples, an international ring test was carried out (Moser & Römbke 2009). It was organised by UBA, and 60 laboratories from 15 countries participated. In this ring

test, three waste types were tested: municipal waste incineration ash (MWI ash), soil contaminated with polycyclic aromatic hydrocarbons (PAHs), and waste wood mainly contaminated with copper-based wood preservatives. The basic biotest battery consisted of the algal growth inhibition test, the acute *Daphnia* test, the luminescent bacteria test, the acute earthworm test and the growth inhibition test with higher plants. Five additional aquatic and terrestrial test methods were used in some laboratories, including the avoidance test with earthworms and the solid contact test with *A. globiformis*.

# **3 Literature search and first verification of the test strategy proposed in the UBA recommendations**

A literature and internet search was performed to identify strategies for HP 14 classification of waste using the calculation method and ecotoxicological testing (including guidance from other Member States), new test methods potentially suitable for the assessment of the toxicity of waste samples, and studies on the ecotoxicity of different waste types. Both, peer-reviewed scientific journals as well as so-calle[d g](#page-40-0)rey literature, such as reports, conference contributions or university theses were considered9.

# <span id="page-40-3"></span>**3.1 Strategies for HP 14 classification of waste**

## **3.1.1 Strategies in different European states**

In 2020, CEN/AFNOR conducted a survey on approaches to HP 14 classification of waste in different European countries (particularly EU Member States, but also candidate countries). Inter alia, it was asked, if the HP 14 classification is based on the calculation method and/or biotests, which limit concentrations are defined for biotests, if only aquatic or also terrestrial test methods are used, which elution method and test design are employed and if the pH of the eluate is adjusted (CEN 2020, 2021a). Based on this survey, reports of Sander et al. (2008) and Planchon et al. (2015) and an internet search, national g[uid](#page-40-1)ance documents on HP 14 classification were identified for several European states<sup>10</sup>.

<span id="page-40-4"></span>The following evaluation is mainly based on identified national guidance documents for HP 14 classification and on the CEN/AFNOR survey. Information from the evaluated national guidance documents and CEN (2020, 2021a) was not always consistent. In such cases, information from the national guidance was used. In cases, where information in the main body and annex ('raw results') of CEN (2021a) differed, information from the annex was used. In the present project it was not verified whether the identified national guidance documents are legally binding.

<span id="page-40-5"></span>Information on HP 14 classification was found for Belgium (Flanders), Denmark, Germany, Finland, France, Great Britain, Italy, Austria, Portugal, Sweden, Serbia, Slovakia, Spain, and the Czech Republic. The calculation method [fo](#page-40-2)r HP 14 classification is used in almost all of these states, the only exception being Slovakia<sup>11</sup>. Biotests (ecotoxicological tests) are used in 11 of the 14 states (se[e Table 1\)](#page-41-0). National guidance documents for HP 14 classification are available in 8 of the above-mentioned states, and the current versions of these documents were published in most cases within the last few years. In Belgium and Denmark, national guidance documents are in preparation (CEN 2021a).

<span id="page-40-1"></span><span id="page-40-0"></span>[<sup>9</sup>](#page-40-3) The search was carried out at the end of 2021/beginning of 2022.

<sup>&</sup>lt;sup>10</sup> The national guidance documents mentioned in Sander et al. (2008) and Planchon et al. (2015) are now mostly available in [up](#page-40-4)dated versions.

<span id="page-40-2"></span><sup>11</sup> According to CEN (2021a), HP 14 classification in Slovakia is exclusively based on biotests. No justification for this approach is [gi](#page-40-5)ven in CEN (2021a).



#### <span id="page-41-0"></span>**Table 1: Overview of the use of the calculation method and biotests for HP 14 classification in different European (mostly EU) states and the availability of national guidance**

<sup>a</sup> If no other source is mentioned, the information is based on the national guidance indicated in column 4; <sup>b</sup> according to CEN (2021a);  $c$  guidance document presumably in Finnish language (not found through internet search); daccording to Bandarra et al. (2021); <sup>e</sup> candidate country that participated in CEN/AFNOR survey; <sup>f</sup> the calculation method is preferred, because the waste composition is mostly known and animal testing and the testing of mixtures should be avoided (see also [Table 2\).](#page-43-0)

Specifications, in which cases an HP 14 classification should be based on the calculation method and in which cases ecotoxicity tests should be used, were identified for 6 countries [\(Table 2\)](#page-43-0). In Germany, Finland, France, Austria and Spain, ecotoxicity tests are performed if a classification using the calculation method is not possible, because there is insufficient information on waste composition (UBA 2013, BMNT 2018, CEN 2021a, MITECO 2021). This is, for instance, the case if the waste contains unknown organic substances (MITECO 2021). According to the UBA recommendations, ecotoxicity tests are also necessary if waste constituents have not been classified under the hazardous substances legislation (UBA 2013, section 6.1.1). According to the implementation notes for allocation of waste to mirror entries harmonised between the German federal states Berlin and Brandenburg, an allocation should be made based on (a) available hazard classifications, (b) experiences made during the implementation process, and (c) chemical-analytical investigations. If "neither an argumentative nor an analytical" allocation is possible, test methods should be used (Ministerium für Landwirtschaft, Umwelt und Klima 2020, Senatsverwaltung für Umwelt, Verkehr und Klimaschutz 2020, p. 4 and 9).

<span id="page-42-2"></span>If the available information on waste composition is sufficient, an HP 14 classification can be performed in Germany, Finland and France using the calculation method alone (UBA 2013, CEN 2021a). However, it is possible to additionally perform ecotoxicity tests. In Finland and Austria, biotests can be used, if it is suspected that the aquatic toxicity of the bioavailable substances differs from the result obtained with calculation method (BMNT 2018, CEN 2021a). In the Austrian guidance, it is stated that f[or](#page-42-0) waste that is hazardous to the aquatic environment according to the calculation method<sup>12</sup>, biotests can be carried out to demonstrate the lack of bioavailability of the contaminants and to classify the waste as not hazardous to the aquatic environment. If a waste has been classified as not hazardous to the aquatic environment using the calculation method, no ecotoxicity tests are required (BMNT 2018).

<span id="page-42-3"></span>In Belgium, waste can – according to the CEN/AFNOR surv[ey](#page-42-1) – be classified using the calculation method, ecotoxicity tests or a bioavailability-based method<sup>13</sup>. However, it is not indicated when to use which method. In the UK, HP 14 classification is generally performed using the calculation method, due to reservations regarding biotesting (see [Table 2](#page-43-0) and Natural Resources Wales, SEPA, Environment Agency 2021, p. C50).

<span id="page-42-0"></span> $12$  In the Austrian guidance, no differentiation is made between waste classified with the calculation method as (a) acutely hazardous [to](#page-42-2) the aquatic environment and (b) chronically hazardous to the aquatic environment (BMNT 2018, p. 8-10)

<span id="page-42-1"></span><sup>13</sup> No further information was found on this method, which was still under discussion at the time of the CEN/AFNOR survey (CEN [20](#page-42-3)21a, see [Table 2.\)](#page-43-0)

<span id="page-43-0"></span>

#### **Table 2: Use of the calculation method and ecotoxicity tests for HP 14 classification in the European states, where ecotoxicity tests are used**



<sup>a</sup> In cases where information from the evaluated national guidance document and CEN (2021a) differs, the table is based on the national guidance. For Slovakia and the Czech Republic, CEN (2021a) does not contain any relevant information.

#### <span id="page-45-4"></span>**3.1.1.1 Sampling, sample pre-treatment, elution**

In the UBA recommendations, it is pointed out that is a challenging task to collect representative waste samples. For heterogeneous waste, it is assumed that only a collection of wastecharacterising samples is possible. These samples may not fully meet the requirements for representativeness (precision, reliability, and reproducibility; see also PN 98, LAGA 2019). Recommendations were elaborated for waste-characterising sampling for HP 14 classification, which are adapted to the requirements of biological investigations, and which aim at avoiding systematic errors. As far as possible, samples should be obtained from the mass flow falling from a conveyor belt across the entire cross-section of this mass flow at random times, or from a waste heap as specified in section [2.1\(](#page-36-2)UBA 2013).

All other national guidance documents that were evaluated do not contain any specifications for sampling. This is probably due to the fact that further guidance has been developed at the EU level during the last 10 years. For instance, the 'Commission notice on technical guidance on the classification of waste' (EU 2018) refers to the standard EN 14899 (CEN 2005) and a series of technical reports (CEN/TR 15310-1 to -5, CEN 2006a-e). In detail, these are:

- ► EN 14899 (CEN 2005) and CEN/TR 15310-5 (CEN 2006e): preparation of a sampling plan
- ► CEN/TR 15310-1 (CEN 2006a): criteria for sampling under various conditions, sampling techniques
- ► CEN/TR 15310-2 (CEN 2006b): sampling techniques for different waste types
- ► CEN/TR 15310-3 (CEN 2006c): subsampling in the field
- ► CEN/TR 15310-4 (CEN 2006d): sample packaging, storage, preservation and transport

<span id="page-45-2"></span>The development at European level (CEN Technical Committee 292) is based on the approach of Pierre Gy (Gy 1979, 1992, 2004a, b). In the Commission notice on technical guidance (EU 2018), it is mentioned that other procedures are acceptable if they produce similarly reliable result[s.](#page-45-0)  LAGA PN 98 is mentioned in a footnote. For ecotoxicological studies, EN 14735 (CEN 2021b)<sup>14</sup> on the preparation of waste samples for ecotoxicity tests should also be considered.

<span id="page-45-3"></span>The specifications regarding particle size of the waste to be eluted or used in terrestrial ecotoxi[ci](#page-45-1)ty tests range from <1 mm to <10 mm, with <4 mm according to EN 12457-2 (CEN 2002a)<sup>15</sup> being used in most countries [\(Table 3\)](#page-46-0).

<span id="page-45-1"></span><span id="page-45-0"></span>[<sup>14</sup>](#page-45-2) German version: DIN EN 14735 (2022).

[<sup>15</sup>](#page-45-3) German version: DIN EN 12457-2 (2003).



#### <span id="page-46-0"></span>**Table 3: Specifications regarding the particle size of the waste that is eluted or used in terrestrial ecotoxicity tests**

<sup>a</sup>EN 12457-2 (CEN 2002a), German version: DIN EN 12457-2 (2003); EN 12457-4 (CEN 2002b), German version: DIN EN 12457-4 (2002b).

To produce eluates for aquatic ecotoxicity tests, a one-stage batch leaching procedure with a liquid to solid ratio (L/S) of 10 L/kg waste dry weight and a duration of 24 h is used in most states (see [Table 4\)](#page-47-0).

According to the CEN/AFNOR survey, a leaching procedure with a significantly higher liquid to solid ratio (up to  $1,000,000$  L/kg), a longer duration (28 d) and a pH of 5.5 is used in Sweden. This method was also used to produce eluates for chemical-analytical investigations (Stiernström et al. 2015 cited in Wahlström et al. 2016).

In addition to the one-stage batch leaching procedure (DIN EN 12457-2), a column percolation method (e.g. DIN 19528, 2023a) is mentioned in the UBA recommendations (UBA 2013, section 5.2.4) as an option. However, it is noted that experience with ecotoxicological tests with column eluates is lacking.

Concerning elution, it is referred to the OECD 'Guidance document on aqueous-phase aquatic toxicity testing of difficult test chemicals' (OECD 2019) in Italy and Spain. In Italy, wateraccommodated fractions of highly soluble metallic waste components are produced (100 mg/L, i.e. 10,000 L/kg; Pivato et al. 2020, CEN 2021a). The Spanish guidance (MITECO 2021; section 15.2.1.1) refers to the section 'Multi-component substances' of OECD (2019), but the practical implications with regard to elution are not clear.



<span id="page-47-0"></span>

L/S: liquid to solid ratio. <sup>a</sup> Austrian Standards International (2018); <sup>b</sup> in addition to the one-stage batch procedure (EN 12457-2 and -4).

In Belgium (Flanders) and Italy, the pH of eluate is generally not adjusted (CEN 2021a). In most other countries, pH is adjusted or can be adjusted, if it deviates too much from the range tolerated by the test organism. In Germany, Finland, Sweden, and Slovakia, a first test is carried out without pH adjustment as specified in DIN EN 14735. When toxic effects occur at dilution levels, where pH is outside the range tolerated by the test species, a second test with adjusted pH may be performed to identify the cause of the toxicity [\(Table 5\)](#page-48-0).

| pH adjust-<br>ment | <b>Details</b>  | <b>State</b>       | <b>Reference</b>              |
|--------------------|---|--------------------|-------------------------------|
| No                 |   | Belgium (Flanders) | CEN (2021a)                   |
|                    |   | Italy              | CEN (2021a)                   |
| Yes                | Adjustment of the pH of the eluate when it is<br>below 5,5 or above 8.5   | France             | INERIS (2016),<br>CEN (2021a) |
|                    | Adjustment of the pH of the eluate according to<br>the corresponding ISO standards for the<br>ecotoxicity tests   | Czech Republic     | CEN (2021a)                   |
| Yes                | According to EN 14735: first test without pH<br>adjustment. In case of toxic effects at dilution<br>levels with pH values outside the range tolerated<br>by the test species: a second test with adjusted<br>pH may be performed to identify the cause of<br>toxicity | Germany            | UBA (2013)                    |
|                    |   | Finland            | CEN (2021a)                   |
|                    |   | Sweden             | CEN (2021a)                   |
|                    |   | Slovakia           | CEN (2021a)                   |
|                    | Luminescent bacteria and Daphnia test:<br>Adjustment of pH allowed, if pH of eluate below<br>6.0, or above 8.5 (luminescent bacteria) or 9.0<br>(Daphnia)<br>Algal test:<br>Adjustment of pH of the aqueous sample to 8.1,<br>if pH of eluate below 6.0 or above 8.5  | Austria            | <b>BMNT (2018)</b>            |
| In discussion      |   | UK                 | CEN (2021a)                   |

<span id="page-48-0"></span>**Table 5: Adjustment of the pH value of the eluate or the eluate dilutions**

#### <span id="page-48-5"></span>**3.1.1.2 Ecotoxicity tests**

In the following, an overview is given of the aquatic and terrestrial ecotoxicity tests and the limit concentrations for HP 14 classification in the different states. For France, an alternative test battery, which is being implemented, is listed in CEN (2021a) in addition to the current test battery (INERIS 2016). As the German test battery (UBA 2013), this alternative test battery is based on Pandard & Römbke (2013). For the Czech Republic, CEN (2021a) contains information on two different test batteries with different limit concentrations. The waste owner can decide which of the two test batteries is used. According to information from M. Svobodová (Central Institute for Supervising and Testing in Agriculture, Brno, Czech Republic, pers. comm., 11 March 2022) only one of these two t[est](#page-48-1) batteries can be used after a transitional period and the limit concentrations were modified16.

<span id="page-48-4"></span><span id="page-48-3"></span>In Belgium (Flanders), Germany, Finland, France, Italy, Austria, Sweden, Slovakia, Spain and the Czech Republic, aquatic toxicity tests are used for HP 14 classification of waste (UBA 2013, INERIS 2016, BMNT 2018, CEN 2021a, MITECO 2021, M. Svobodová, pers. comm., 11 March 2022). In mos[t o](#page-48-2)f these states, only short-term tests are carried out [\(Table 6\)](#page-50-0). The algal growth inhibition test<sup>17</sup> and the acute *Daphnia* test are part of the test batteries in all these states, the

<span id="page-48-1"></span><sup>&</sup>lt;sup>16</sup> The following tables contain information on the current test battery and the current limit concentrations in the Czech Republic at [th](#page-48-3)e time of CEN/AFNOR survey (CEN 2021a).

<span id="page-48-2"></span><sup>17</sup> Due to the short generation time of the algae, the algal growth inhibition test (test duration: 72 hours) covers several generations [an](#page-48-4)d is, therefore, classified as chronic test (EC 2018, ECHA 2023a). From this test, chronic effect concentrations (NOEC, EC<sub>10</sub>, EC<sub>20</sub>) can be derived. However, for HP 14 classification, only the  $EC_{50}$  is used in the countries mentioned above (see [Table 9\).](#page-56-0)

luminescent bacteria test is used in 7 out of the 10 states. Acute fish tests are only employed in Italy and Slovakia.

Chronic toxicity tests with aquatic organisms are used only in two states: a chronic toxicity test with *Ceriodaphnia dubia* in France (current test battery) and a reproductive test with *Daphnia magna* in Spain [\(Table 6\)](#page-50-0). In Spain, chronic toxicity for aquatic organisms is only assessed, if the acute aquatic toxicity tests are negative, i.e. do not indicate toxicity (MITECO 2021).

Terrestrial ecotoxicity tests are used less frequently for HP 14 classification than aquatic tests: they are only used in 6 of the 10 states mentioned above [\(Table 7\)](#page-51-0). In Germany and France, tests with terrestrial organisms are performed, when all tests with aquatic organisms are negative (UBA 2013, CEN 2021a). Tests with higher plants are carried out in Germany, France, Slovakia, Spain and the Czech Republic. Tests with the terrestrial microorganism *Arthrobacter globiformis* are used in Germany, France (alternative test battery) and Spain. The avoidance test with earthworms is part of the German test battery and is intended to replace the acute earthworm test in France (UBA 2013, INERIS 2016, CEN 2021a, MITECO 2021, M. Svobodová, pers. comm., 11 March 2022).

#### **Table 6: Toxicity tests with aquatic organisms**



<span id="page-50-0"></span>a Information in the table is generally based on national guidance documents where available. For information from CEN (2021a): in some cases, information in the main body and annex ('raw results') of CEN (2021a) was not consistent. In these cases, information from the annex was used. **b** Current work on the implementation of the test battery proposed by Pandard & Römbke (2013). <sup>c</sup> According to the main part of CEN (2021a), the acute fish test is used in Sweden, but according to the annex, a test with the nematode *Caenorhabditis elegans* is used. Further information on the test with *C. elegans* is missing, e.g. it is not clear whether it is an acute or chronic test and whether it is carried out in water or soil. Therefore, this test was not included in the table.

#### **Table 7: Toxicity tests with terrestrial organisms**



<span id="page-51-0"></span><sup>a</sup> Information in the table is generally based on national guidance documents where available. For information from CEN (2021a): in some cases, information in the main body and annex ('raw results') of CEN (2021a) was not consistent. In these cases, information from the annex was used. **b** Current work on the implementation of the test battery proposed by Pandard & Römbke (2013). <sup>c</sup> According to CEN (2021a), a terrestrial plant test is carried out. However, there is no further information on this test.

#### <span id="page-52-7"></span>**3.1.1.3 Test design and limit concentrations**

<span id="page-52-4"></span>The ecotoxicity tests used for HP 14 classification in the various countries differ in their test design (see overview in [Figure 3](#page-52-0) and [Table 8\)](#page-55-0). In most states, full concentration response curves with at least 5 dilution levels of the waste or waste eluate are generated. In acute ecotoxicity tests, an EC<sub>50</sub> is derive[d \(](#page-52-1)the concentration resulting in 50% effect on the relevant test endpoint), in chronic tests an  $EC_{20}^{18}$  or a NOEC is determined (the highest test concentration, at which no significant effects on the test endpoints are detected; see [Table 9\)](#page-56-0).

<span id="page-52-5"></span>In some states, ecotoxicity tests ar[e c](#page-52-2)arried out with a predefined dilution series, and the lowest ineffective dilution (LID) is derived19.

<span id="page-52-6"></span>In two states, limit tests are performed with only one specified test concentration<sup>[20](#page-52-3)</sup>, partly with the option to perform an  $EC_x$  test, if an effect occurs in the limit test (see [Table 8\)](#page-55-0).

<span id="page-52-0"></span>**Figure 3: Overview of different test designs in ecotoxicity tests for HP 14 classification**



Source: own illustration, ECT Oekotoxikologie GmbH

In several states, limit concentrations or limit values have been defined for short-term aquatic ecotoxicity tests, above or below which a tested waste is classified as ecotoxic [\(Figure 3\)](#page-52-0). However, some of these differ considerably (cf. [Table 9\)](#page-56-0).

In most states, a waste is classified as HP 14 if the  $EC_{50}$  from a short-term aquatic test is < or  $\leq$  an eluate content of 10% in the test medium or if the LID is >8 (i.e. >12.5% eluate content).

In the Czech Republic, limit tests are carried out with 10% eluate (100 mL eluate/L of test medium). A waste is classified as ecotoxic, if at least 50% inhibition occurs in the limit test. This

<span id="page-52-1"></span><sup>&</sup>lt;sup>18</sup> In chronic ecotoxicity tests,  $EC_{10}$  or NOEC values are usually determined. However, an  $EC_{20}$  <1% eluate content is used as limit [co](#page-52-4)ncentration for the chronic aquatic toxicity test in France (se[e Table 9\)](#page-56-0).

<span id="page-52-2"></span><sup>&</sup>lt;sup>19</sup> The LID is the lowest sample dilution that does not result in effects exceeding the test-specific variation (see e.g. DIN EN ISO 8692, [20](#page-52-5)12b, section 3.3). The extent of test-specific variation for the respective test is usually determined in pre-trials and then specified in the test guideline. For example, in the algal growth inhibition test according to DIN EN ISO 8692, the LID is the lowest dilution level with no or less than 5% inhibition of algal growth.

<span id="page-52-3"></span><sup>&</sup>lt;sup>20</sup> With regard to the test procedure and evaluation, these limit tests differ from limit tests, which are performed for the [en](#page-52-6)vironmental risk assessments of chemical substances. The latter are used to demonstrate the absence of ecotoxic effects (see section [5.6.2\)](#page-151-0). For this purpose, a statistical evaluation of the test results is carried out. If no statistically significant effects of the substance on the test endpoint(s) are detected in a limit test, it can be concluded that the respective substance has no acute or chronic toxicity to the test organism. In limit tests with waste or waste eluate, the effect at the limit concentration is compared to a limit value, no statistical evaluation is carried out (se[e Figure 3\)](#page-52-0).

<span id="page-53-3"></span>limit value corresponds to the above-mentioned  $EC_{50}$  < 10% eluate content. However, due to the use of a limit test and the resulting lack of a concentration-response curve, the uncertainty in the HP 14 classification is higher than for a [cla](#page-53-0)ssification based on a test with at least 5 concentration levels of the waste eluate21.

In Austria and Spain, the limit concentrations for an HP 14 classification are much lower. In the following, the approach in these two countries is first described and then discussed.

According to the Austrian guidance (BMNT 2018), a very low eluate concentration is used in the limit test. For this purpose, the waste eluate produced with an L/S ratio of 10 (see section [3.1.1.1\)](#page-45-4) is diluted by a factor of 1000. BMNT (2018) considers the elution as a 10-fold dilution of the waste, so that the total dilution related to the solid waste sample is 1:10,000. According to BMNT (2018), the resulting eluate dilution (0.1% eluate content) therefore contains a concentration of 100 mg of the solid waste sample per L of test medium. A limit test is performed with this eluate dilution. A waste is classified as HP 14, if an effect of at least 10, 20 or 25% is recorded in this test (depending on the test species and test guideline, BMNT 2018, cf. [Table 9\)](#page-56-0). If an effect occurs in the limit test and the option is used to perform an  $EC<sub>X</sub>$  test (see [Table 8\)](#page-55-0), a waste is only classified as ecotoxic if the EC<sub>50</sub> is ≤0.1% eluate content or ≤100 mg of the solid waste sample per L of test medium. According to BMNT (2018), the concentration used in the limit test and the limit concentration are based on the criteria for classification of substances as hazardous to the aquatic environment set out in the CLP Regulation (EC 2[02](#page-53-1)1, section 4.1.2.6, Table 4.1.0, point (b), (iii): chemical substances with  $EC_{50}$  and  $LC_{50}$  values<sup>22</sup> above 100 mg/L are not classified as hazardous to the aquatic environment.

<span id="page-53-4"></span>According to the Spanish guidance (MITECO 2021), a waste is only classified as HP 14 (category: acute aquatic toxicity), if at least one  $EC_{50}$  is  $\leq 1$  mg waste fresh weight per L of test medium (see [Table 9\)](#page-56-0). This limit concentration is also based on the CLP Regulation: MITECO (2021) refers to a limit value for the classification of mixtures based on acute aquatic toxicity data (category acute 1, cf. EC 2021, section 4.1.3.3.3). When both acute and chronic ecotoxicity tests are carried out, a waste is not HP 14, if all NOEC values from chronic tests are >1 mg waste fresh weight per L of test medium, and all  $EC_{50}$  values from acute tests are >100 mg waste fresh weight per L of test medium. Thus, MITECO (2021) uses two different limit concentrations for acute ecotoxicity (see [Table 9\)](#page-56-0).

The legal requirements for HP 14 classification of waste refer to certain aspects of the CLP Regulation (EC 2021) and the REACH Regulation (EC 2022). Regarding the classification by means of testing, these are (a) the use of REACH test methods, (b) the avoidance of animal tests, and (c) the consideration of a lack of bioavailability in the assessment (cf. section [1.1\)](#page-33-0). Regarding classification with the calculation method, the concentration limits and cut-off values for the concentrations of chemical substances contained in the waste that are ozone-depleting or acutely and/or chronically hazardous to water organisms are harmonised with the CLP Regulation (see sections [1.1](#page-33-0) and [5.6.6\)](#page-160-0).

<span id="page-53-5"></span>In the approach according to the Austrian (BMNT 2018) and Spanish guidance (MITECO 2021), limit concentrations, which were defined for chemical substances or mixtures of chemical substances, are applied to the waste as a whole. However, waste is not considered as substa[nce](#page-53-2), mixture, preparation or article within the meaning of the CLP Regulation (EC 2021, Article 1)<sup>23</sup>

<span id="page-53-1"></span><span id="page-53-0"></span>[<sup>21</sup>](#page-53-3) See also footnote 20 and sectio[n 5.6.2.](#page-151-0)

<span id="page-53-2"></span> $22$  In the acute fish test, an LC<sub>50</sub> is determined, an EC<sub>50</sub> for the endpoint mortality.

<sup>&</sup>lt;sup>23</sup> "Waste as defined in Directive 2006/12/EC of the European Parliament and of the Council of 5 April 2006 on waste is not a [su](#page-53-5)bstance, mixture or article within the meaning of Article 2 of this Regulation" (Regulation (EC) 1272/2008, EC 2021, Article 1, paragraph 3).

<span id="page-54-2"></span>and the REACH Regulation (EC 2022, Article 2)<sup>24</sup> (see also EU 2018, p. 10). Any ecotoxic substances contained in waste are generally e[mb](#page-54-0)edded in a matrix (e.g. soil) that is not ecotoxic.

According to the Austrian guidance (BMNT 2018) biotests can be performed for a waste, which is hazardous to water organisms according to the calculation method, to prove the lack of bioavailability of the contaminants (see [Table 2\)](#page-43-0). If this option is used, most wastes are likely to be exonerated by the biotests that are performed with high dilutions of the waste eluate (see also section [5.6.6\)](#page-160-0).

As mentioned in section [3.1.1.2,](#page-48-5) chronic toxicity tests with aquatic organisms for HP 14 classification are only performed in France and Spain. As limit concentration an  $EC_{20}$  <1% eluate content is used in France (current test battery; INERIS 2016).

<span id="page-54-3"></span>According to the Spanish guidance (MITECO 2021), waste is classified as HP 14 (category: chronic [aq](#page-54-1)uatic toxic), if the NOEC determined in the performed chronic aquatic test is ≤1 mg/L<sup>25</sup> or if at least one of the EC<sub>50</sub> values determined in the acute aquatic tests is ≤100 mg/L (both based on waste fresh weight per L of test medium, cf. [Table 9\)](#page-56-0). As discussed above, these limit concentrations are so low that waste will probably only be classified as HP 14 in very few cases.

In most countries where both aquatic and terrestrial biotests are used for HP 14 classification, the limit concentrations for both compartments are analogous: an  $EC_{50} <$  or  $\leq 10\%$  waste content in the test substrate, an LID >8 (Germany, France: current test battery, Slovakia) or >30% inhibition in a limit test with 10% waste content (Czech Republic; see [Table 10\)](#page-57-0). A limit concentration for chronic terrestrial ecotoxicity was only identified for France (current test battery:  $EC_{20}$  <1% waste content, INERIS 2016). In Spain, no limit concentrations for terrestrial testing have been defined.

In Belgium (Flanders), Germany, France, Austria, Spain and the Czech Republic, waste is classified as ecotoxic, if at least one biotest result is positive (UBA 2013, INERIS 2016, BMNT 2018, CEN 2021a, MITECO 2021). For Finland, Italy, Sweden and Slovakia information on the number of positive tests required for an HP 14 classification is lacking.

#### **Summary**

To sum up, the approaches to HP 14 classification of waste in different European states are very heterogeneous. Guidance documents on HP 14 classification are not available in all European countries (see also Beggio et al. 2021, Bishop & Hennebert 2021). The differences relate to the criteria for using ecotoxicological tests, the specifications for the maximum particle size of the tested waste, the elution methods, the type of ecotoxicity tests used, the test design and the limit concentrations for HP 14 classification. If possible, these issues should be harmonised at the EU level (see also Grenni et al. 2020), also with regard to the cross-border transport of waste.

<span id="page-54-0"></span><sup>24</sup> "Waste as defined in Directive 2006/12/EC of the European Parliament and of the Council is not a substance, preparation or article [w](#page-54-2)ithin the meaning of Article 3 of this Regulation" (Regulation (EC) 1907/2006, EC 2022, Article 2, paragraph 2).

<span id="page-54-1"></span><sup>25</sup> According to MITECO (2021), this limit concentration is based on the limit concentration of the CLP Regulation for the [cl](#page-54-3)assification of mixtures based on chronic aquatic toxicity data (see EC 2021, section 4.1.3.3.4).





<span id="page-55-0"></span><sup>a</sup> In some cases, information in the main body and annex ('raw results') of CEN (2021a) was not consistent. In these cases, information from the annex was used. <sup>b</sup> CEN (2021a) does not contain any information on the used test design in Sweden. <sup>c</sup> Current work on the implementation of the test battery proposed by Pandard & Römbke (2013). <sup>d</sup> EC<sub>X</sub> preferred. LID test, if the sample volume is not sufficient for a full dilution series to determine the EC<sub>50</sub>. <sup>e</sup> If a significant effect is recorded in the limit test, an EC<sub>50</sub> can be determined for the respective test organism. <sup>f</sup> Dilution of the eluate produced according to ÖNORM S 2117 by a factor of 1000, i.e. total dilution (based on the solid waste sample) is 1:10,000 according to BMNT (2018).





<span id="page-56-0"></span>LID: Lowest ineffective dilution. <sup>a</sup> The limit concentration is the effect concentration, at which the tested waste is classified as ecotoxic. <sup>b</sup> In some cases, information in the main body and annex ('raw results') of CEN (2021a) was not consistent. In these cases, information from the annex was used.  $\epsilon$  CEN (2021a) does not contain information on limit concentrations in Italy and Sweden. d Toxicity units (TU) ≥ 10 (TU = 100/EC<sub>50</sub> [%]). e For solid waste, the L/S ratio of 10 L/kg in the elution must be taken into account, i.e. the test result has to be divided by 10. In addition, the water content of the original sample has to be considered (MITECO 2021). <sup>f</sup> Thus, two different limit concentrations for acute ecotoxicity are used according to MITECO (2021, p. 128).





<span id="page-57-0"></span>LID: Lowest ineffective dilution. <sup>a</sup> The limit concentration is the effect concentration, at which the tested waste is classified as ecotoxic. <sup>b</sup> In some cases, information in the main body and annex ('raw results') of CEN (2021a) was not consistent. In these cases, information from the annex was used.  $c$  Toxicity units (TU)  $\geq$  10 (TU = 100/EC<sub>50</sub> [%]).

## <span id="page-58-0"></span>**3.1.2 Suggestions made in scientific publications**

In the scientific community, a consensus on an approach to HP 14 classification of waste is also lacking so far (see also Hennebert 2019, Bandarra et al. 2021, Beggio et al. 2021). As for the national guidance documents discussed in the previous section, the approaches and methods suggested in different publications are differing.

When selecting test organisms, the aim is often to cover the main trophic and taxonomic groups – with one exception: fish tests are rarely used for HP 14 classification. This is due to the facts that these tests are animal experiments, which are to be avoided (see section [1.1\)](#page-33-0), and that a relatively high eluate volume is required for these tests (Pandard & Römbke 2013, Römbke et al. 2018).

Aquatic tests are used more frequently than terrestrial tests. This is partly justified by the fact that the classification according to the CLP Regulation is based exclusively on aquatic ecotoxicity tests (Wahlström et al. 2016, Römbke et al. 2018). However, terrestrial tests should be part of the HP 14 biotest battery to detect possible toxic effects of waste constituents with a low water solubility (Pandard & Römbke 2013, Planchon et al. 2015; see also section [5.6.2\)](#page-151-0). The used aquatic and terrestrial biotests are discussed in section [3.2.](#page-59-0)

Some of the approaches suggested in publications have been incorporated into national guidance documents. For example, the German and the alternative French biotest battery are based on the proposal of Pandard & Römbke (2013).

The test strategy and test battery of Pandard & Römbke (2013) have been used by several other authors (e.g. Hennebert 2018, 2019, Pivato et al. 2020, Beggio et al. 2021), partly in a slightly modified form. With regard to pH adjustment prior to aquatic testing, Hennebert (2019) suggested that pH should not be adjusted in the eluate, but only in those dilutions that have been shown to be ecotoxic in a first test without pH adjustment. In this way, the precipitation of potentially toxic waste constituents can be minimised. In addition, Hennebert (2018, 2019) modified the limit concentrations for HP 14 classification for some of the tests proposed by Pandard & Römbke (2013). Based on the testing of 10 wastes that were classified as 'not HP 14', the maximum effect was determined in the 6 tests of the test battery mentioned above (2.25 to 15.8%, depending on the test). These values were used as a limit concentrations, either directly (Hennebert 2018) or as rounded values (5-15%, depending on the test; Hennebert 2019).

In most studies, it was suggested to classify a waste as HP 14, if at least one test result is positive (see overview of Römbke et al. 2018).

# <span id="page-59-0"></span>**3.2 Studies on ecotoxicological test methods and results for waste assessment**

#### **3.2.1 Approach for the literature search and evaluation**

The search for studies on ecotoxicological test methods and on results for waste assessment was performed within the literature collected by ECT during previous projects. In addition, a very broad search was carried out in the Web of Science by using the search string "waste ecotox\* test\*". This resulted in a total of 1,660 hits that were screened to identify relevant studies. Studies with liquid waste (e.g. landfill leachate) were excluded, because such waste is difficult to test in terrestrial bioassays. Studies with waste with a high organic matter content (e.g. slurry, sewage sludge and compost) were also excluded, as experience shows that these are problematic due to oxygen consumption in biotests. Focus was placed on work from Europe. Particular attention was paid to studies published since 2013 (i.e. since the publication of the UBA recommendations). In this way, about 80 publications were identified and evaluated. The extracted information was compiled in an Excel table. Since some of t[he](#page-59-1) publications contain identical test results, the table includes data from 67 different sources <sup>26</sup>. The structure of the Excel table is shown in [Table 11.](#page-59-2) As most studies were published in English, the table was kept in English. It was made available to the UBA together with the present report.

<span id="page-59-3"></span>The aim of the evaluation was, among other things, to obtain an overview of the following aspects:

- ► the types of waste tested so far using ecotoxicological methods,
- ► methods for sampling, sample pre-treatment and elution,
- $\blacktriangleright$  the test methods and test batteries used,
- $\blacktriangleright$  the applied assessment criteria for HP 14 classification.

The evaluation was also used to verify if the sample pre-treatment methods and the biotest battery recommended in UBA (2013) is suitable and up-to-date, and to make suggestions for possible modifications.



#### <span id="page-59-2"></span>**Table 11: Structure of the Excel table for evaluating the studies identified in the literature search on ecotoxicological test methods and results for waste assessment**

<span id="page-59-1"></span><sup>[26](#page-59-3)</sup> One of the studies was classified as confidential. It was evaluated, but the results were not included in this report.



## **3.2.2 Overview of the content of the Excel table and the used methods**

The Excel table contains a total of about 3,500 rows, a row being defined as a unique combination of the information on the sample, elution method, pH adjustment, test organism, measurement endpoint and assessment endpoint contained in the respective columns. Approximately 60% of the rows contain data on aquatic and 40% on terrestrial test results from 58 and 39 literature sources, respectively. Approximately 600 samples from approximately 90 different waste types were tested, using 43 different test species, 20 aquatic and 23 terrestrial species [\(Table 12\)](#page-61-0). The surprisingly high number of terrestrial test species is due to many different plant species that were used in the seedling emergence and growth test (ISO 11269-2, 2012a, and OECD 208, 2006a, see [Table 12\)](#page-61-0).

Water fleas (*D. magna*; 39 sources) were the most frequently tested species, followed by luminescent bacteria (mainly *Aliivibrio fischeri*; 35 sources) and unicellular green algae (*Desmodesmus subspicatus*, *Raphidocelis subcapitata* (formerly: *Pseudokirchneriella subcapitata*); 33 sources). In aquatic test batteries, algae and daphnids were most frequently combined (28 sources), partly with additional use of luminescent bacteria (22 sources) and (significantly less frequently) duckweed (*Lemna minor*); 7 sources). In the less commonly used terrestrial test batteries, the seedling emergence and seedling growth test with various plant species and the solid contact test with *A. globiformis* were often combined (8 literature sources), partly with additional use of the earthworm avoidance test with *Eisenia fetida* or *Eisenia andrei* (5 sources). Thus, the test battery recommended by UBA (2013) contains the most commonly used methods.

Regarding the used sampling method, only limited information is provided in the evaluated literature. In most studies, samples were eluted with the method recommended by UBA (2013): a one-stage batch procedure with a liquid to solid ratio of 10 L/kg waste dry weight and a duration of 24 h, mostly according to EN 12457-2 (19 sources) or DIN 38414-4 (10 sources). Particle size of the waste sample was often <4 mm (15 sources). However, in many studies, information on particle size is lacking.

The most frequently tested waste type were bottom ash and slag (mirror entry 19 01 11\*/ 19 01 12) with about 80 different samples. The assessment endpoints used were NOEC/LOEC,  $EC/LC_{X}$ , toxic units (TU), and G and LID values. In about half of the evaluated studies, the tested waste samples were not classified as ecotoxic or not ecotoxic, since no assessment criterion (limit concentration or limit value) had been defined. In the remaining studies, various assessment criteria were used, most often an  $EC_x \le 10\%$  (9 references), followed by LID values >4 or >8 (depending on the test system, 7 references), and the toxicity classification system (TCS) according to Persoone (1999, unpublished, described in Lapa et al. 2002; 5 references).

| <b>Test species</b>            | <b>Test system</b>                     | Test guidelines <sup>a</sup> , test kits, references                              |  |
|--------------------------------|--|---|--|
| Aliivibrio fischeri            | Luminescent bacteria test              | e.g. Blaise et al. (1994), DIN 38412-34, ISO<br>11348, Microtox                   |  |
| <b>Brachionus calyciflorus</b> | Chronic toxicity test                  | ISO 20666   |  |
| Ceriodaphnia dubia             | Chronic toxicity test                  | ISO 20665   |  |
|                                | Effect on survival and<br>reproduction | Ferrari & Férard (1996)   |  |
|                                | Reproduction and survival              |   |  |
| Chlamydomonas                  | Photosynthesis activity test           | -   |  |
| reinhardtii                    | Fluorescein diacetate test             | Gilbert et al. (1992)   |  |
| Corophium volutator            | Acute toxicity test                    | ISO 16712   |  |
| Danio rerio                    | Fish embryo toxicity test              | Draft OECD proposal, modified according to<br>Carlsson et al. (2009), DIN 38415-6 |  |
|                                | Early life stage test                  |   |  |
| Daphnia magna                  | Acute test                             | e.g. Daphtoxkit, ISO 6341, OECD 202   |  |
|                                | Reproduction test                      | EPA 600/4-91-002 (US EPA 1984)  |  |

<span id="page-61-0"></span>**Table 12: Overview of aquatic test species and test systems used for waste testing based on the literature search**



<sup>a</sup> Current versions of the mentioned test guidelines: DIN 38412-3 (2010), DIN 38412-8 (standard withdrawn, last version: 1991a), DIN 38412-31 (standard withdrawn, last version: 1989a), DIN 38412-34 (standard withdrawn, last version: 1997), DIN 38415-6 (standard withdrawn, last version: 2003), ISO 10253 (2016b), ISO 10712 (1995), ISO 11348-2 (2007a), ISO 11348-3 (2007b), ISO 16712 (2005a), ISO 20079 (2005b), ISO 20665 (2008c), ISO 20666 (2008b), ISO 6341 (2012c), ISO 8692 (2012b), OECD 201 (2011), OECD 202 (2004), OECD 221 (OECD 2006b), SIS 02 81 06 (1991).

#### **Table 13: Overview of terrestrial test species and test systems used for waste testing based on the literature search**





<sup>a</sup> Current versions of the mentioned guidelines: AFNOR X31-201 48 (standard withdrawn, last version: 1982), ASTM E1963- 09 (2014), DIN 38412-48 (standard withdrawn, last version: 2002), ISO 10872 (2020), ISO 11267 (2023), ISO 11269-1 (2012e), ISO 11268-1 (2012d), ISO 11268-2 (2023), ISO 16387 (2023), ISO 17155 (2012f), ISO 17512-1 (2008a), ISO 18187 (2016a), ISO 11269-2 (2012a), OECD 208 (2006a), STN 838303 (1999), UNI 10780 (1998).

## **3.2.3 Answering relevant questions based on the data**

Based on the data identified in the literature search, the following questions relevant to the project were answered.

## **3.2.3.1 Are two microbial tests necessary?**

<span id="page-64-1"></span>The test battery according to UBA (2023) includes two microbial test meth[od](#page-64-0)s: the (aquatic) luminescent bacteria test with *A. fischeri* according to ISO 11348-2 (2007a)<sup>27</sup> and the (terrestrial) solid contact test with *A. globiformis* according to ISO 18187. Especially regarding the recommended sequential use of the aquatic and terrestrial tests, the question arises if the use of the solid contact test in addition to the luminescent bacteria test and other terrestrial test methods yields additional information.

## **Comparison of the solid contact test with the luminescent bacteria test**

In a first step, it was evaluated if the luminescent bacteria test and the solid contact test provide different information regarding the ecotoxicity of waste samples. Six publications were identified, in which the same samples were investigated using both tests. In these publications, a total of 77 samples from 32 different waste types were tested. Regarding the classification of the samples as (not) ecotoxic, 86 direct comparisons were possible (in some cases, both the  $EC_{50}$  and

<span id="page-64-0"></span>[<sup>27</sup>](#page-64-1) With an amendment from 2018.

the LID were determined). In 60 cases, the classification based on the luminescent bacteria test and the solid contact test was consistent: the respective samples were classified as ecotoxic in 29 cases, and as not ecotoxic in 31 cases. In 10 cases, the waste sample was ecotoxic in the luminescent bacteria test, but not ecotoxic in the solid contact test. In 16 cases, the sample was not ecotoxic in the luminescent bacteria test, while it showed ecotoxicity in the solid contact test. This was mainly the case for bottom ash and slag  $(19 01 11<sup>*</sup>/19 01 12)$  from the incineration of municipal waste (MWI ashes; see Römbke & Moser 2007). In four cases, the sample was not ecotoxic in all three aquatic tests (luminescent bacteria, *Daphnia*, algae), but it was ecotoxic in the solid contact test. Thus, it can be concluded that the solid contact test can provide valuable additional information compared to the luminescent bacteria test.

#### **Comparison of the solid contact test with other terrestrial test methods**

In a second step, it was examined if the solid contact test can provide additional information on the HP 14 classification of waste samples compared to other terrestrial test methods.

Deventer & Zipperle (2004) tested 24 samples from 13 different waste types. In addition to the solid contact test, the seedling emergence and seedling growth test according to OECD test guideline 208 was applied with oat (*Avena sativa*), cabbage (*Brassica oleracea*) and tomato (*Lycopersicum esculentum*). Initially, no differentiation was possible, since waste samples were ecotoxic in almost all cases (in 21 out of 23 cases in all tests). In one case, a sample was classified as ecotoxic only based on the solid contact test and the plant test with oat. However, the assessment was based on a very conservative assessment criterium: samples were only classified as ecotoxic, if the LID was >2. Application of an LID >8 as limit value, as commonly used in other studies and national guidelines (see section [3.1.1.3\)](#page-52-7), results in a more differentiated picture. In this case, 15 samples would be ecotoxic in all test systems, 3 samples would be not ecotoxic or not clearly classifiable (a range is given for the LID, e.g. 2-10, presumably due to test repeats), and 3 samples would be ecotoxic in several but not all tests. Three samples would be classified as ecotoxic solely based on the solid contact test, making it the most sensitive test system.

Römbke & Moser (2007) investigated 12 different MWI ashes with the solid contact test, the seedling emergence and growth test (ISO 11269-2) with oat (*A. sativa*) and oilseed rape (*Brassica napus*), and the acute earthworm test (ISO 11268-1) with *Eisenia fetida*. An LID >8 was applied as limit value. One sample was ecotoxic in all tests, one in all tests except the acute earthworm test, two samples were ecotoxic in the solid contact test and the plant test with oat. Four samples were only ecotoxic in the solid contact test, another four samples were not ecotoxic in any of the tests. Thus, the solid contact test was the most sensitive test system, while the acute earthworm test and the growth inhibition test with oilseed rape were relatively insensitive.

Moser & Römbke (2009) tested 3 samples from 3 waste types (MWI ashes, soil contaminated with PAHs, waste wood mainly contaminated with copper-based wood preservatives) in an international ring test involving 60 laboratories from 15 countries. The following tests were carried out:

- ► Solid contact test (ISO 18187) with *A. globiformis*,
- ► Seedling emergence and growth test (ISO 11269-2) with oat (*A. sativa*) and turnip (*B. rapa*),
- ► Acute earthworm test (ISO 11268-1) with *E. fetida*,
- ► Earthworm avoidance test (ISO 17512-1) with *E. fetida*,
- ► Earthworm reproduction test (ISO 11268-2) with *E. fetida*,
- ► Enchytraeid reproduction test (ISO 16387) with *Enchytraeus* sp.,
- ► Collembolan reproduction test (ISO 11267) with *Folsomia candida*.

The geometric mean of the effect concentrations determined by the individual laboratories was reported for each test system and sample. Since the authors did not define an assessment criterion, an EC<sub>50</sub> or LC<sub>50</sub> <10% waste in the test substrate was used as limit concentration to compare the test systems (see section [3.1.1.3\)](#page-52-7). Ash and soil were not ecotoxic in any test, while wood was ecotoxic in all tests except the acute earthworm test and the enchytraeid reproduction test, i.e. the latter tests showed a comparatively low sensitivity.

Römbke et al. (2010) examined 23 samples from 20 different waste types. In addition to the solid contact test, they used the seedling emergence and growth test (ISO 11269-2) with oilseed rape (*B. napus*) and the earthworm avoidance test (ISO 17512-1) with *E. fetida*. An LID >8 was used as limit value. Eleven samples were ecotoxic in all three tests, seven samples were not ecotoxic in any test. One sample was only ecotoxic in the solid contact test, one sample only in the earthworm avoidance test. Two samples were ecotoxic in the solid contact test and the plant test with *B. napus*. One sample was ecotoxic in the solid contact test and the earthworm avoidance test, one sample in the plant test and the earthworm avoidance test. Thus, the plant test did not provide any additional information compared to the other two test systems, since all samples could also have been classified as (not) ecotoxic based on the solid contact test and the earthworm avoidance test.

Hennebert (2018) tested 28 samples from 16 different waste types with the solid contact test, the seedling emergence and growth test (ISO 11269-2) with oat (*A. sativa*) and oilseed rape (*B. napus*) and the earthworm avoidance test (ISO 17512-1) with *E. fetida*. As assessment criterion, adapted specific limit concentrations for each test system were used (see section [3.1.2\)](#page-58-0):

- ► Solid contact test:  $EC_{50}$  <2.25%,
- ► Seedling emergence and growth test with oat:  $EC_{50}$  <20.2%,
- ► Seedling emergence and growth test with oilseed rape:  $EC_{50}$  < 13.7%,
- Earthworm avoidance test:  $EC_{50}$  < 3.75%.

Seven samples were ecotoxic in all test systems, 10 samples were not ecotoxic in any test. Three samples only lacked toxicity in the solid contact test, while two samples only showed ecotoxicity in this test. Three samples were only ecotoxic in the seedling emergence and growth test with the two plant species, a further sample only in the plant test with oat. One sample was ecotoxic in the plant test with oat and in the earthworm avoidance test, one sample in the solid contact test and in the plant test with oat. Here, the solid contact test and the plant test with oat would have been sufficient to classify the samples as (not) ecotoxic.

A report of the Public Waste Agency of Flanders (OVAM 2018) describes the testing of eight samples from four different waste types using the solid contact test, the earthworm avoidance test (ISO 17512-1) with *E. fetida* and a growth inhibition test with *Lepidium* sp. based on OECD test guideline 208. As limit value, an LID >8 was used. Three samples were classified as not ecotoxic with all three test systems. Three samples were only ecotoxic in the earthworm avoidance test. One sample was ecotoxic in the solid contact test and the earthworm avoidance test, one sample in the plant growth test and the earthworm avoidance test. Thus, the

earthworm avoidance test would have been sufficient for classifying these samples as (not) ecotoxic.

Rebischung et al. (2018) tested a sample of cigarette butts with the seedling emergence and growth test (ISO 11269-2) with turnip (*B. rapa*) and lettuce (*Lactuca sativa*), the acute earthworm test (ISO 11268-1) and the earthworm avoidance test (ISO 17512-1), both with *E. fetida*. The applied assessment criterion was an  $EC_{10}$  or  $LC_{10}$  < 10% waste content. No differentiation was possible, since the sample was ecotoxic in all tests.

### **Conclusion regarding the comparison of the solid contact test with the luminescent bacteria test and other terrestrial test methods**

From the comparisons described above, it can be concluded that the solid contact test is a sensitive test system that can provide additional information on the ecotoxicity of waste samples compared to (a) the luminescent bacteria test and (b) other terrestrial test systems. It should, therefore, be part of the test battery used in the present project.

## **3.2.3.2 Impact of pH on HP 14 classification**

With regard to the discussion on the impact of pH on HP 14 classification of waste and (differing) recommendations regarding the adjustment of the pH of waste eluates for biotesting (section [3.1.1.1\)](#page-45-4), the pH range of waste samples tested in the identified literature was examined. Note that pH values  $\leq 2$  or  $\geq 11.5$  have an indicative value for classification of a waste as HP 4 (irritant) and HP 8 (corrosive; AVV 2020). Therefore, further tests for HP 14 would generally not be necessary in these cases.

For eluates obtained using a batch procedure with L/S = 10 L/kg and a duration of 24 h, pH values were partly outside the tolerance range of the tested species (>8.5), especially for ashes (10 01 01, 10 01 01 02, 10 01 14\*/10 01 15, 10 01 16\*/10 01 17, 19 01 11\*/19 01 12, 19 01 13\*/19 01 14). In some cases, pH was ≥11.5 (especially for eluates from ash samples), while pH values in a strongly acidic range were only present in a few cases (see [Figure 4\)](#page-68-0).



<span id="page-68-0"></span>

The boxes are bounded by the upper and lower quartiles; the line inside the box is the median; the whiskers extend to the minimum and maximum values. The sum of the sample numbers for ashes and other (not ash) waste samples does not correspond to the sum of all samples, because one sample could not be clearly assigned (waste type 19 01). Source: own illustration, ECT Oekotoxikologie GmbH

Subsequently, it was evaluated in how many cases an adjustment of the pH led to a change of toxicity. Six studies were identified, in which the same samples were tested with and without pH adjustment [\(Table 14\)](#page-69-0). A total of 12 different samples were tested, of which 10 originally had pH values  $≥10$  and two pH values <5. These were adjusted to the optimum range for the test organisms (pH 7.0–8.0). Overall, 18 results could be compared, 10 results of the luminescent bacteria test and 8 results of other aquatic test systems. An increase in toxicity was recorded only in one case (Bandarra et al. 2019). In 12 cases, pH adjustment led to a decrease in toxicity, and in the remaining 5 cases there was no significant change. For 6 of the eluates, the decrease in toxicity resulted in a change of the HP 14 classification from ecotoxic to not ecotoxic (Lapa et al. 2002), underlining the potentially strong influence of pH adjustment.

<span id="page-69-0"></span>

#### **Table 14: Studies, in which the same sample was tested with and without pH adjustment, and effects on the ecotoxicity of the sample**





<sup>a</sup> Current versions of the mentioned guidelines: XP X31-210 (standard withdrawn, last version: AFNOR 1998a), EN 12457-2 (CEN 2002a), EN 12457-4 (CEN 2002b).
### <span id="page-72-1"></span>**3.2.3.3 Possibility of using the germination or root length test with cress (***Lepidium sativum***)**

When checking if information on additional test methods relevant for waste testing has been published since the UBA recommendations were issued in 2013, the germination and root length tests with cress (*Lepidium sativum*) stood out. This test (with modifications) was used for waste testing in seven studies [\(Table 15\)](#page-72-0).



<span id="page-72-0"></span>

<sup>a</sup> Current versions of the mentioned test guidelines: OECD 208 (2006a), UNI 10780 (1998).

To assess the potential of this test for inclusion in a future terrestrial test battery, its sensitivity was evaluated in comparison to other test systems. Unfortunately, Werle & Dudziak (2015), Pinho et al. (2017), Bandarra et al. (2019, 2020) and Barbale et al. (2021) did not test the same samples with other terrestrial test systems. Kępys et al. (2021) only performed parallel tests with white mustard (*Sinapis alba*) using the same method. In all cases, results obtained with both test species were consistent. In the study of OVAM (2018), *Lepidium* sp. was not exposed to eluate-soaked filter paper (as used in all other studies) but to soil, in line with OECD test guideline 208. Biomass of germinated plants was evaluated after four days. Eight solid waste samples from four different waste types were investigated. In addition to the test with *Lepidium*  sp., the earthworm avoidance test (ISO 17512-1) with *E. fetida* and the solid contact test with *A. globiformis* (ISO 10871) were carried out. An LID >8 was used as limit value. Three samples were classified as not ecotoxic in all three test systems, three samples were only ecotoxic in the earthworm avoidance test, one additionally in the solid contact test, and one additionally in the cress test. Therefore, the earthworm avoidance test would have been sufficient for the classification of these samples.

Thus, no reliable statement can be made on the sensitivity of the cress test in comparison to other terrestrial test systems. Nevertheless, testing with *L. sativum* could be an interesting alternative to the plant test with *B. rapa* due to the shorter test duration and the lower experimental effort. This should be further evaluated in future studies. With DIN EN 16086-2 (Soil improvers and growing media – determination of plant response – part 2: Petri dish test

using cress; DIN EN 2012), a European standard is available that could be adapted to waste testing, if necessary.

# **3.3 First verification of the strategy for HP 14 classification of mirror entries proposed in the UBA recommendations**

According to the UBA recommendations, ecotoxicity tests should be used for HP 14 classification of waste from mirror entries, if a classification using the calculation method is not possible, since there is insufficient information on waste composition (UBA 2013, see also section [3.1.1\)](#page-40-0). The possibility of exonerating a waste classified as HP 14 using the calculation method by means of ecotoxicity tests is not addressed in the UBA recommendations. This possibility exists because the results of biotests are decisive for classification (EC 2015). As discussed at the meeting with the project advisory group on 09 March 2022, this possibility is used by waste owners. It is problematic, if results of acute ecotoxicity tests (the current aquatic test battery mainly consists of acute tests; see sections [3.3.2](#page-74-0) and [5.6.2\)](#page-151-0) are used to exonerate waste, which is according to the calculation method chronically hazardous to water organisms (H410-H413).

In this context, it should be noted that according to the current version of the CLP Regulation (EG 2021) the classification of substances as long-term hazardous to the aquatic environment is based on the results of chronic aquatic tests. Only if no chronic aquatic toxicity data are available, the classification is based on acute aquatic toxicity data in combination with data on degradability and bioaccumulation potential as described in the first version of the CLP Regulation of 2008 (see ECHA 2017 and EG 2021).

If a waste has been classified as chronically hazardous to water organisms with the calculation method based on chronic biotests with individual waste constituents, results of chronic aquatic toxicity tests should be required to exonerate this waste. This issue should be addressed at the EU level. Specifically, there is a need to regulate in which cases a classification according to the calculation method can be revised (exonerated) by the results of which biotests. This issue is discussed in more detail in section [5.6.2.](#page-151-0)

# **3.3.1 Sampling and sample pre-treatment**

In the 'Commission notice on technical guidance on the classification of waste' (EU 2018) sampling in accordance with the European standard EN 14899 and the technical reports CEN/TR 15310-1 to -5 is recommended. However, the UBA recommendations mainly refer to LAGA PN 98. According to EU (2018), sampling according to LAGA PN 98 is acceptable if it results in similarly reliable results (see section [3.1.1.1\)](#page-45-0).

<span id="page-73-5"></span><span id="page-73-4"></span>With regard to the specifications for [pa](#page-73-1)rticle size  $( $4 \text{ mm}^{28}$ ) and the elution of waste (one-stage$ batch procedure,  $L/S = 10 L/kg$ ,  $24 h^{29}$ ), the procedure ac[co](#page-73-0)rding to UBA (2013) is in accordance with current European standards (EN 12457-2, EN 14735), which are also used in several other European countries (section [3.1.1.1\)](#page-45-0). However, it should be noted that the one-stage batch procedure (EN 12457-2) was developed to investigate mainly inorganic waste constituents. It is not designed to elute non-polar organic substances (see DIN EN 12457-2, 2003a). Eluat[es](#page-73-2)  produced with this method contain short-term water-available constituents (UBA 2013)30, 31. As mentioned at the meeting with the project advisory group, this can lead, for example, to w[ast](#page-73-3)e

<span id="page-73-7"></span><span id="page-73-6"></span><span id="page-73-1"></span><span id="page-73-0"></span>[<sup>28</sup>](#page-73-4) Microbial tests: <2 mm.

<span id="page-73-2"></span><sup>&</sup>lt;sup>[29](#page-73-5)</sup> Alternatively, the column percolation method can be used (see section [3.1.1.1\)](#page-45-0).

<span id="page-73-3"></span>[<sup>30</sup>](#page-73-6) The same applies to the column percolation method.

<sup>&</sup>lt;sup>31</sup> It is therefore pointed out that in the ecotoxicological characterisation for risk assessment of a planned recycling in an open [sy](#page-73-7)stem, methods should be used that reflect the conditions of this scenario (UBA 2013).

classified as chronically hazardous to water (H410) with the calculation method due to its zinc oxide content, being exonerated using bioassays, because the poorly soluble zinc oxide is not eluted with the one-stage batch procedure mentioned above.

# <span id="page-74-0"></span>**3.3.2 Biotest battery**

Compared to other European states, the biotest battery proposed in the UBA recommendations is one of the more extensive test batteries (see section [3.1.1.2\)](#page-48-0). The recommended aquatic ecotoxicity tests are short-term tests.  $EC_{50}$  values are used for HP 14 classification. However, in the algal test (DIN EN ISO 8692, 2012), a chronic effect concentration (e.g. EC<sub>10</sub> or NOEC) can also be derived. With the exception of the seedling emergence and growth test with higher plants, the recommended terrestrial tests are also short-term tests. Again,  $EC_{50}$  values are used for HP 14 classification. In some cases, chronic effect concentrations can be derived (see section [5.6.2\)](#page-151-0). Regarding its sensitivity, the earthworm avoidance test is comparable to the chronic earthworm reproduction test (test duration: 56 days) according to ISO 11268-2 (ISO 2023a) or OECD 222 (OECD 2016a; see Scheffczyk et al. 2014). Thus, it is significantly more sensitive than the acute earthworm test (test duration: 14 days) according to ISO 11268-1 (ISO 2012d) or OECD 207 (OECD 1984).

<span id="page-74-3"></span>It was verified if the tests mentioned in the UBA recommendations are up to date. The current versions of the test guidelines are indicat[ed](#page-74-2) in [Table 16.](#page-74-1) With the possible exception of the germination or root length test with cress<sup>32</sup> (see section [3.2.3.3\)](#page-72-1), no further tests with a high relevance for inclusion in the test battery were identified. Conversely, there was no reason to reduce the size of the test battery for the ecotoxicological work carried out in the present project (see e.g. section [3.2.3.1\)](#page-64-0). The used test procedures are discussed in more detail in section [5.6.2.](#page-151-0)



### <span id="page-74-1"></span>**Table 16: Test battery suggested in the UBA recommendations (current versions of the test guidelines) with test specifications to derive EC<sup>50</sup> values**

<span id="page-74-2"></span><sup>32</sup> Further experimental studies are needed to investigate whether the cress test could possibly replace the more complex test with [te](#page-74-3)rrestrial plants according to ISO 11269-2 (ISO 2012a).



<sup>a</sup> A draft standard for an algal growth test in microtiter plates was available at the start of the project (DIN 38412-59, 2021); this standard is now finalised (DIN 2022). <sup>b</sup> Update of the test guideline after the experimental work in the project has been completed. <sup>c</sup> With amendment ISO 11348-2:2007/Amd 1:2018. <sup>c</sup> To determine if the EC<sub>50</sub> is ≤ or > the limit concentration of 10% waste, such a high number of dilutions is not necessary.

# **4 Sampling, sample preparation and ecotoxicological testing**

In the present project, 10 waste samples from mirror entries should be evaluated using ecotoxicity tests to verify the biotest battery and – as far as possible – the test strategy for HP 14 classification suggested in the UBA recommendations.

# <span id="page-76-0"></span>**4.1 Selection of waste types to be tested**

It was aimed to investigate at least two samples per waste type, which should originate from different sources, ideally at least one sample from the hazardous and non-hazardous mirror entry, respectively. When selecting the waste samples to be tested, experience from previous projects (mainly Moser & Römbke 2009, Römbke et al. 2009, Römbke 2018) and suggestions of UBA, BMUV and the project advisory group were considered.

The waste types were selected considering the following aspects:

- ► The waste should be relevant in terms of annual volume and distribution in Germany and Europe (e.g. based on number and location of disposal facilities for the respective waste type).
- ► There should be access to the hazardous and non-hazardous mirror entry.
- ► There should be no concerns regarding technical problems during sampling.
- ► In the present project, chemical-analytical studies could not be performed. Therefore, waste types should be investigated, for which chemical-analytical data are available (ABANDA database) or could be made available by the waste suppliers (ideally for a period of 2-3 years).
- ► Waste types with a high content of organic matter (e.g. sewage sludge and compost) were excluded. They cannot be investigated in biotests, because their nutrient content and, thus, oxygen consumption is high.
- ► It is technically difficult to investigate liquid and aqueous waste (e.g. landfill leakage) in terrestrial tests (drying is not possible within 24 hours). Therefore, such waste was excluded.

Based on suggestions from UBA, BMUV, the project advisory group and the project team, four waste types (mirror entries) were selected at the project meeting on 10 February 2022: flue-gas dust (10 09 09\*/10 09 10) from iron and steel casting, soil and stones (17 05 03\*/17 05 04), fluff-light fraction and dust (19 10 03\*/19 10 04), and wood (19 12 06\*/19 12 07) from waste treatment plants. These suggestions were discussed at a meeting with project advisory group on 09 March 2022. The advisory group proposed to focus on waste that is classified as hazardous based on the criterion HP 14. However, to our knowledge, the corresponding data are not publicly available. With regard to wood (19 12 06\*/19 12 07) from waste treatment plants, UBA, BMUV and the project advisory group had reservations due to possible overlaps with the Waste Wood Ordinance (AltholzV 2020). Therefore, this waste type was not investigated in the project. [Table 17](#page-77-0) gives an overview of the selected mirror entries. During the course of the project, the selection had to be partially modified (see section [4.2.7\)](#page-91-0).



<span id="page-77-0"></span>

### **4.1.1 Flue-gas dust (10 09 09\*/10 09 10) from iron and steel casting**

According to the Federal Statistical Office (Destatis 2022), a total of 62,400 t of flue-gas dust from iron and steel casting were delivered to waste disposal plants in 2019. The waste code 10 09 09\* accounted for 12% (7.400 t). The material reached 24 different plants: seven landfills, five chemical-physical plants and twelve other plants. In the same year, 55,000 t of flue-gas dust with the waste code 10 09 10 were delivered to waste disposal plants, 34% of which (18,700 tons) left the facilities as waste for recycling.

Available analysis results for the waste codes 10 09 09\*/10 09 10 were obtained in November 2021 from the ABANDA database, which was developed as an auxiliary tool for waste assessment. It collects, organises, and stores available information on the origin, fate and composition of waste. The results available in ABANDA for 10 09 09\*/10 09 10 waste are summarized in [Figure 5](#page-78-0) and [Figure 6;](#page-79-0) the type of presentation is explained below:

- ► Against the background of the relevant hazardous substances, the concentrations of lead (Pb), cadmium (Cd), total chromium (Cr), nickel (Ni), mercury (Hg), arsenic (As) and polycyclic aromatic hydrocarbons (PAHs) is shown for the hazardous and non-hazardous mirror entry.
- ► The number of available analyses is indicated in the legend of the x-axis (above: the number of analyses for the non-hazardous mirror entry, below the number of analyses for the hazardous mirror entry).
- ► The median values of the available data for the non-hazardous waste are shown as green bars, while the blue bars represent the median values for the hazardous waste.
- $\blacktriangleright$  The fluctuation ranges shown in red cover the range from the 20<sup>th</sup> to the 80<sup>th</sup> percentile.
- $\blacktriangleright$  The scaling of the y-axis is logarithmic for reasons of clarity.

The following figures first show the data for the eluate analyses and then those for the analyses of the solid waste.



<span id="page-78-0"></span>**Figure 5: ABANDA data on analyses of eluates for flue-gas dust (10 09 09\*/10 09 10) from iron and steel casting**

Green bars: median values of the available data for the non-hazardous waste; blue bars: median values for the hazardous waste. Labelling of the x-axis, top: number of analyses for the non-hazardous mirror entry, below: number of analyses for the hazardous mirror entry. Red bars: fluctuation ranges (20<sup>th</sup> to 80<sup>th</sup> percentile). Source: own illustration, Ralf Ketelhut Stoffstromdesign, based on ABANDA 11/21

Concerning the analysis data for the eluates, it is striking that only very few studies are available for the non-hazardous mirror entry. The concentrations in eluates in the hazardous and nonhazardous mirror entry are of a comparable order of magnitude.



<span id="page-79-0"></span>**Figure 6: ABANDA data on analyses of solid waste for flue-gas dust (10 09 09\*/10 09 10)**

<span id="page-79-2"></span>■ 100910 Flue-gas dust from iron and steel casting, non-hazardous ■ 100909\* Flue-gas dust from iron and steel casting, hazardous

Green bars: median values of the available data for the non-hazardous waste; blue bars: median values for the hazardous waste. Labelling of the x-axis, top: number of analyses for the non-hazardous mirror entry, below: number of analyses for the hazardous mirror entry. Red bars: fluctuation ranges (20<sup>th</sup> to 80<sup>th</sup> percentile). Source: own illustration, Ralf Ketelhut Stoffstromdesign, based on ABANDA 11/21

With regard to the analyses of the solid waste, the classification as hazardous appears to be related to significantly higher levels of heavy metals, in particular, lead, while polycyclic aromatic hydrocarbons apparently play a minor role.

# **4.1.2 Soil and stones (17 05 03\*/17 05 04)**

There is a large number of treatment and processing plants for soil and stones. [In](#page-79-1) the net balance (input – output) for all treatment plants (excluding surface mining sites<sup>33</sup>), the data for 2019 show a total flow of 20.4 million t of soil, of which more than 90% is deposited in landfills. Of the soil deposited in landfills, 6.5% (1.2 million t) is classified as hazardous.

Due to the high amounts of this waste, the ABANDA database contains many data (see [Figure 7](#page-80-0) and [Figure 8\)](#page-81-0).

<span id="page-79-1"></span><sup>33</sup> Surface mining sites are open pits, from which raw materials (e.g. sand, gravel, lignite) are or were extracted (Statistisches [La](#page-79-2)ndesamt, Freistaat Sachsen, 2013).



<span id="page-80-0"></span>**Figure 7: ABANDA data on analyses of eluates for soil and stones (17 05 03\*/17 05 04)**

170504 soil and stones, not hazardous

170503\* Soil and stones, hazardous

Green bars: median values of the available data for the non-hazardous waste; blue bars: median values for the hazardous waste. Labelling of the x-axis, top: number of analyses for the non-hazardous mirror entry, below: number of analyses for the hazardous mirror entry. Red bars: fluctuation ranges (20<sup>th</sup> to 80<sup>th</sup> percentile).

Source: own illustration, Ralf Ketelhut Stoffstromdesign, based on ABANDA 11/21



<span id="page-81-0"></span>**Figure 8: ABANDA data on analyses of solid waste for soil and stones (17 05 03/17 05 04)**

Parameters and number of available results

Green bars: median values of the available data for the non-hazardous waste; blue bars: median values for the hazardous waste. Labelling of the x-axis, top: number of analyses for the non-hazardous mirror entry, below: number of analyses for the hazardous mirror entry. Red bars: fluctuation ranges (20<sup>th</sup> to 80<sup>th</sup> percentile).

Source: own illustration, Ralf Ketelhut Stoffstromdesign, based on ABANDA 11/21

The available analytical data for the solid waste show little differences in heavy metal concentrations between hazardous and non-hazardous soils. However, in hazardous soils the levels of PAHs are considerably higher.

# **4.1.3 Fluff-light fractions and dust (19 10 03\*/19 10 04)**

<span id="page-81-2"></span>Metal shredders are used for the mechanical processing of waste containing iron and aluminium and increa[sin](#page-81-1)gly also for electrical waste. Fluff-light fractions are materials won by air separation<sup>34</sup> after shredding. Fluff-light fractions contain about 30% plastics and, additionally, rubber, wood, textiles, glass, and metals, such as those used in automotive engineering and electrical devices.

A reliable estimate of the volume of fluff-light fractions cannot be derived from the data obtained from the Federal Statistical Office. Expert estimates indicate that around 600,000 t of fluff-light fractions are generated annually, which pass through a wide variety of processing and recycling routes (Flamme 2019). Each year, around 15,000 t of fluff-light waste end up in waste incineration plants. Around 40% of this waste are classified as hazardous. Further 150,000 t per year, of which 23% are classified as hazardous, enter other facilities.

<span id="page-81-1"></span><sup>34</sup> Air separation is a mechanical separation process in which particles are sorted based on the ratio of mass force and flow resistance [in](#page-81-2) a gas flow.



<span id="page-82-0"></span>**Figure 9: ABANDA data on analyses of eluates for fluff-light fractions and dust (19 10 03\*/ 19 10 04)**

■ 191004 fluff-light fraction and dust, non-hazardous

■ 191003\* fluff-light fraction and dust, hazardous

Green bars: median values of the available data for the non-hazardous waste; blue bars: median values for the hazardous waste. Labelling of the x-axis, top: number of analyses for the non-hazardous mirror entry, below: number of analyses for the hazardous mirror entry. Red bars: fluctuation ranges (20<sup>th</sup> to 80<sup>th</sup> percentile). Source: own illustration, Ralf Ketelhut Stoffstromdesign, based on ABANDA 11/21

The eluates show slightly increased concentrations of heavy metals for the waste classified as hazardous. However, measured concentration ranges in hazardous and non-hazardous wastes are overlapping. For PAHs, only 2 analyses are available for the hazardous waste [\(Figure 9\)](#page-82-0).



<span id="page-83-0"></span>**Figure 10: ABANDA data on analyses of solid waste for fluff-light fractions and dust (19 10 03\* /19 10 04)**

Parameters and number of available results

Green bars: median values of the available data for the non-hazardous waste; blue bars: median values for the hazardous waste. Labelling of the x-axis, top: number of analyses for the non-hazardous mirror entry, below: number of analyses for the hazardous mirror entry. Red bars: fluctuation ranges (20<sup>th</sup> to 80<sup>th</sup> percentile). Source: own illustration, Ralf Ketelhut Stoffstromdesign, based on ABANDA 11/21

Fluff-light fractions classified as hazardous are characterised by elevated PAH levels. Regarding heavy metal contents, the  $80<sup>th</sup>$  percentiles for the elements lead, chromium and nickel in these fluff-light fractions (19 10 03\*) exceed 1000 mg/kg. Results of chemical analyses of fluff-light fractions not classified as hazardous also reach this order of magnitude, but the number of available analyses is very low (see [Figure 10\)](#page-83-0).

# **4.2 Sampling and sample preparation**

The present project aims to comply with European guidance on sampling (CEN/TR 15310, EN 14735) and with the requirements of LAGA guideline PN 98, which is mainly applied in Germany. With regard to sampling and sample pre-treatment, the aspects discussed below are essential for obtaining reproducible results (see also Ketelhut 2013).

The results of chemical-analytical measurements of the characteristic's content and of biotests are the basis for decisions regarding the further utilisation or treatment of waste. Therefore, test results must be sufficiently reliable. The measurement results obtained with the samples should therefore be reproducible within acceptable error limits.

Each measurement in heterogeneous materials requires the definition of the objective and the population. A population is the material that can be assumed with sufficient certainty as uniform regarding the waste code, its origin and its essential characteristics. A population can be

- $\blacktriangleright$  a material flow,
- ► a heap, or
- ► another deposit

For waste with identical origin, identical waste code and identical batch, a certain uniformity can be assumed. This uniformity should be reproducibly reflected in the waste analyses. In case of doubts regarding uniformity, the waste material has to be separated into several populations (this must be justified in a comprehensive way). The maximum size of a population has to be determined by an expert in the sampling plan (EU 2018, EN 14899) against the background of the available information and framework conditions. According to CEN/TR 15310-1 (CEN 2006a), the sampling plan should cover the following technical objectives:

- $\blacktriangleright$  Definition of the population
- ► Description of occurring variances
- ► Decision on a sampling strategy
- ► Scaling of the occurring heterogeneity
- ► Estimation of reliability and confidence interval

The basis of a reliable study is the collection of random samples. A random sample is a subset of the population that gives each particle of the population the same chance of becoming part of the sample (CEN 2006a). In the case of material flows, the individual samples must be randomly distributed in terms of time. In the case of stationary masses of waste, the individual samples must be randomly distributed in terms of space. For sampling to determine the mean content of characteristics and their effects, it is useful to distinguish between two types of heterogeneity (CEN 2006a):

- 1. temporal-spatial heterogeneity and
- 2. particulate heterogeneity.

# **4.2.1 Consideration of temporal-spatial heterogeneity**

Temporal-spatial heterogeneity is a mixture heterogeneity. It describes fluctuations in the composition of a material mixture consisting of different constituents that are, however, identical or at least comparable regarding their composition. This can, e.g. be individual batches of a waste, which are comparable in terms of the constituents they contain but differ in the proportions of these constituents depending on the batch. In the case of technically generated material flows from continuously operating plants, the dosing of partial streams or short-term technical defects, for example, can have an impact on the waste composition. This temporalspatial heterogeneity can affect the content of characteristics in random samples.

In relation to the population, this heterogeneity can be eliminated, for instance, by mixing a waste heap so that only a random difference in characteristics can be measured in sufficiently large composite samples. If an average content of characteristics shall be determined in a defined population, a sufficient number of random samples has to be taken.

# **4.2.2 Consideration of particulate heterogeneity**

Particulate heterogeneity is the heterogeneity of the content of characteristics of the individual particles that form the population. It cannot be reduced by mixing, since the specific load of the characteristics is directly linked to the individual particles. If the sample contains the particle, its entire load (weight multiplied by content of the characteristics) is included in the measured value. The contents of characteristics of individual particles are generally not randomly distributed. For natural material, they are geologically or biologically defined. For synthetic materials, they are more or less defined depending on the specifics of the production process.

Since the particulate heterogeneity cannot be reduced by mixing, samples must always be sufficiently large. The load of characteristics, which is introduced into the sample by a single particle, should not significantly affect the sum of the loads of characteristics of all particles. In practice, it has proven useful to determine the sample size based on the load of characteristics of particles that are potentially carrying a certain characteristic.

The load of characteristics in a mixed sample is the sum of the loads of all particles in this sample. Therefore, the average weight of particles carrying this load relative to the average weight of all particles is important. For example, metals generally carry disproportionately high loads due to their high density. To ensure that the load of characteristics is not influenced by the random weight of individual particles with certain characteristics, a sample should always contain a sufficient number of particles with the relevant characteristics.

### **4.2.3 Preliminary considerations for sampling**

The aim of sampling is to produce a random sample, i.e. to give each particle in the population an (as much as possible) identical chance of becoming part of the sample. Ideally, samples are taken from the falling material flow at the discharge point of a conveyor belt. The random samples must cover the entire period in which the population is produced. The sampling times should be scattered randomly over this period. A periodical timing is not recommended to avoid the risk of running parallel to any periodical timing of the system.

If it is not possible to take a sample from the falling material flow, the sample must be taken from a waste heap or other deposit. Since it is generally not known to what extent material segregation has taken place during the formation of the heap, it is recommended to avoid taking samples directly from the heap. The following options are available for obtaining random samples from stationary materials:

#### **Deposits**

- ► Mapping in a three-dimensional coordinate system,
- ► Determination of the coordinates for the individual samples from random numbers for each dimension.

#### **Waste heaps**

To counteract possible segregation due to the formation of heaps, it is recommended to work with wheel loaders and large masses. The wheel loader is used to collect the individual samples capturing the overall dimensions of the heap. The more heterogeneous the material is in terms of dimensions, the greater the risk of segregation and the more effort should be put into homogenisation.

To sample smaller waste heaps, a wheel loader can be used to convert the three-dimensional heap into a flat (close to two-dimensional) structure with a height, which allows samples to be taken at random points using a suitable sampling device (e.g. sampling sleeves/sampling pipes). The heap is thoroughly mixed on a suitable surface using a wheel loader and then spread out by driving backwards with the shovel lowered to the target height. On the resulting area (e.g.  $3 \times$ 10 m), points can then be selected at random and sampled over the entire height of the carpet using suitably sized sampling sleeves/sampling pipes.

For larger waste heaps, sampling is more difficult. If it is possible to create vertical breaklines, a single sample of around 200 to 500 dm<sup>3</sup> can be obtained from a breakline by moving the shovel from a wheel loader from the bottom upwards. At least 16 samples obtained in this way are combined and mixed on a suitable surface. The mixed sample can then be spread out to obtain a flat structure and sampled using e.g. sampling sleeves/sampling pipes (again, at least 16 individual samples are taken). Alternatively, the mixed sample can also be transferred to a conveyor belt so that samples can be taken from the falling flow.

Which approach is ultimately chosen depends on the objective, the specific framework conditions and the technical possibilities for sampling. It is important to define and document the chosen sampling strategy. According to CEN/TR 15310-1, there are the sampling variants shown in [Table 18](#page-86-0) and [Figure 11.](#page-87-0)



<span id="page-86-0"></span>



#### <span id="page-87-0"></span>**Figure 11: Sampling strategies according to CEN/TR 15310-1**

RS: Random sample.

Source: own illustration, Ralf Ketelhut, Stoffstromdesign, based on CEN/TR 15310-1 (CEN 2006a)

From the presentation of the sampling strategies, it becomes clear that the requirement to give each particle an identical chance of becoming part of the sample is increasingly restricted. Depending on the framework conditions encountered, a decision on the sampling strategy must be taken and justified.

# **4.2.4 Preliminary considerations on the size and number of random samples**

The size and number of random samples and their minimum sample mass are directly related to the particulate and temporal/spatial heterogeneity (CEN/TR 15310-1, Annex D). Regarding the collection of random samples, CEN/TR 15310-1 contains the following specifications:

- ► For particulate sizes  $d_{95} \le 3$  mm, the sampling device should have a size of at least 10 mm in all spatial dimensions.
- ► For particle sizes d<sub>95</sub> > 3 mm, the sampling device should have at least 3 times the diameter of the largest particle.

According to CEN/TR 15310- 1, the minimum mass of a random sample (increment) is determined depending on the bulk density ( $\rho_B$ ) and particle size ( $d_{95}$ ) of the material. The minimum mass of a single sample should be at least 50 times higher than that of a spherical particle with the diameter of  $d_{95}$ .

According to LAGA PN 98, the minimum volume of a random sample is also based on the particle size of the material. However, the minimum volume is not determined directly by calculation, but based on a volume-proportional approach (LAGA 2019). Using the bulk density of the material, both approaches can be compared [\(Figure 12\)](#page-88-0).

<span id="page-88-0"></span>



Source: own illustration, Ralf Ketelhut, Stoffstromdesign, based on CEN/TR 15310-1 (CEN 2006a) and LAGA PN 98 (2019)

Both approaches result in approximately comparable minimum volumes for particle sizes between 20 and 60 mm. For particle sizes <20 mm, the minimum volumes according to LAGA PN 98 are significantly higher than those according to CEN/TR 15310-1; for particle sizes >60 mm, the reverse is true. According to LAGA PN 98, particles with a size >120 mm should be analysed as individual samples or treated by sorting analysis in accordance with the recommendations of LfULG (2014).

### **4.2.5 Preliminary considerations regarding the sample mass**

In the 'Theory of sampling' according to Pierre Gy, a desired coefficient of variation ('fundamental error') is defined. A minimum sample mass can be estimated using this coefficient of variation and information on particle dimensions, particle density, weight distribution and the assumed fraction of particles with certain characteristics (CEN/TR 15310-1; see [Figure 13\)](#page-89-0).

### <span id="page-89-0"></span>**Figure 13: Formula for determining the minimum sample mass according to CEN/TR 15310-1**



 $d_{95}$  Screen mesh allowing 95% of weight to pass [cm]

- Particle density [g/cm<sup>3</sup>]
- Correction factor  $\leq 1$  from  $d_{95}/d_{05}$
- fraction of particles with a certain characteristic [%]
- CV Coefficient of variation

Source: own illustration, Ralf Ketelhut Stoffstromdesign, based on CEN/TR 15310-1 (CEN 2006a)

The coefficient of variation defines the targeted reliability for the measurement. Generally, a coefficient of variation of 10% is used. The fraction of particles with a certain characteristic (p) indicates how the load of characteristics is distributed among the particles in the population. If the fraction of particles with a certain characteristic is not known, a value of 10% is commonly used. In the standard case that a characteristic carried by 10% of the particles shall be measured with a confidence level of  $\pm 20\%$  (twice the standard deviation), the minimum number of particles required in a sample is 900 according to the formula given above. If a coefficient of variation of 5% (i.e. a statistical measurement error of ±10%) is desired, 1900 particles are required for an identical fraction of particles with a certain characteristic.

The estimated value for the mean sample mass  $(M_{SAM})$  shown in the left part of the formula is based on the weight of a sphere with the same density as the particles in the sample. Since the  $d_{95}$  overestimates the mean particle dimension, the factor g is used to scale down the value of  $d_{95}$ to  $d_{mean}$ . The value for g can reach a maximum value of 1. An estimate for the minimum sample mass is derived from the estimated values for the number of particles required (against the background of the desired reliability) and the mean particle weight.

From the fact that the particle dimension is included in the formula to the third power, it is clear that particle size has a very large influence on the sample mass. For material with a particle density of 1 g/cm<sup>3</sup> and a d<sub>95</sub> of 1 cm, 118 g of sample mass is required according to the formula. When the material has a  $d_{95}$  of 2 cm, an almost eight-fold amount is required (942 g). When the material is crushed or sieved to a  $d_{95}$  of 0.4 cm, the minimum sample mass is only 15 g.

The particle dimension of centimetres (instead of millimetres) for the  $d_{95}$  used in the formula has the advantage that no conversion factor is required. The specification of the particle density in g/cm<sup>3</sup> is identical to the value in kg/dm<sup>3</sup> (i.e. kg/L or Mg/m<sup>3</sup>).

# **4.2.6 Preliminary considerations on sample pre-treatment, sample preparation and sample processing**

The framework conditions for sample pre-treatment (i.e. the preparation of the laboratory sample(s) from the field sample), sample preparation (producing the test sample) and sample processing (producing the measurement sample) are specified by DIN 19747 (2009a) and PN 98 (LAGA 2019). Both guidelines contain a table with identical values for the minimum volume of the laboratory sample based on particle size. The larger the particles contained, the more sample mass is required (see above and [Figure 12\)](#page-88-0).

DIN 19747 (2009a) aims at achieving comparable, correct and reproducible results taking the properties of different waste types into account. Physico-chemical and biological analyses are explicitly addressed.

[Figure 14](#page-90-0) shows the procedure according to DIN 19747 in connection with LAGA PN 98 and CEN/TR 15310 and describes sample pre-treatment, sample preparation and sample processing for biological analyses.



<span id="page-90-0"></span>

 $M_{SAM}$ : minimum sample mass, RS: random sample(s),  $V_{SAM}$ : minimum sample volume. Source: own illustration, Ralf Ketelhut Stoffstromdesign, based on CEN/TR 15310-1 (CEN 2006a), DIN 19747 (DIN 2009a) and PN 98 (LAGA 2019)

Sample pre-treatment includes the mixing of random samples, removal of interfering materials where necessary, sieving to a particle size of ≤4 mm and, crushing/shredding of oversized particles.

In LAGA PN 98, it is generally assumed that the sample mass is larger than required for the analyses (including reserve samples). However, this is not the case for biological tests. For biotesting, the required sample mass depends on the used test systems. In most cases, it significantly exceeds the minimum sample size according to PN 98.

In DIN 19747 (2009a), it is also assumed that the mass of the laboratory sample is generally larger than the required mass of the test samples including the reserve samples. The authors of DIN 19747 are aware that sample splitting into the test sample leads to a stochastic error, but they hope to be able to control this error by homogenising (mixing) the samples before division. Here, information would be helpful on how far a sample can be divided without exceeding specified error limits.

There are clear indications that dividing the laboratory sample without prior crushing/ shredding can introduce large uncertainties into the test sample (Ketelhut 2013). The minimum sample mass according to CEN/TR 15310-1 can be helpful for a first estimation of the resulting error.

# <span id="page-91-0"></span>**4.2.7 Sampling and sample pre-treatment for the selected waste types**

During the project, the selection of waste types to be analysed (section [4.1\)](#page-76-0) had to be slightly modified and sample pre-treatment had to be adapted. As mentioned in section [4.1,](#page-76-0) at least one sample of the hazardous and the non-hazardous mirror entry, respectively, should be analysed for each waste type. In this context, it should be pointed out that classification of a waste as hazardous or non-hazardous mirror entry is not necessarily based on the HP 14 criterion. The project team did not receive information on the background for classification of the sampled waste by the waste owners.

[Table 19](#page-91-1) provides an overview of the waste that was sampled and evaluated in ecotoxicological tests. In the following sections, sampling is briefly described. Details for the individual waste samples can be found in the sampling protocols.



#### <span id="page-91-1"></span>**Table 19: Waste sampled and evaluated in ecotoxicological tests during the project**

#### **4.2.7.1 Flue-gas dust (10 09 09\*/10 09 10) from iron and steel casting**

The evaluated flue-gas dusts (waste code 10 09 09\*/10 09 10) from iron and steel casting were in big bags that had been filled continuously with trickling dust. For waste code 10 09 09\*, it had originally been planned to examine waste from two production methods (grey cast iron and lamellar cast iron). As the planned separation of flue-gas dusts from these two production methods prior to sampling could not be realised, the following samples were taken instead:

- Aged material with a storage period  $>4$  weeks (batch 1) and
- ► Fresh material with a storage period <4 weeks (batch 2).

Both samples contained a mixture of flue-gas dust from grey and lamellar cast iron. Due to separate storage locations, a clear distinction between aged and fresh material was possible. The

material was very fine-grained ( $d_{95}$  <1 mm). In individual samples with waste code 10 09 09\*, some particles >4 mm were found that contained metallic components [\(Figure 15\)](#page-92-0). If such particles became part of the sample analysed in the laboratory, they could have a significant influence on the test result.

<span id="page-92-0"></span>



Coarse particles originating from approx. 5 kg of sampled material with waste code 10 09 09\* Source: own illustration, Ralf Ketelhut Stoffstromdesign

When sampling waste with the waste code 10 09 10 (i.e. the non-hazardous waste), material from two different foundries (plants A and B) was sampled as planned. Material from plant A originated from a shorter production period than material from plant B.

### **4.2.7.2 Soil and stones (17 05 03\*/17 05 04)**

The huge volumes of produced soil waste are assessed according to waste legislation on the one hand, and soil protection legislation on the other hand. Soil samples are generally characterised by a particle size spectrum exceeding a 4 mm particle size.

For this reason, sample preparation for the material from the side verges of a secondary road (17 05 04) was planned in such a way that oversized particles could be crushed with a jaw crusher. The crushing of a fraction of approx. 35% by weight of oversized particles (>4 mm) illustrates a fundamental dilemma when investigating heterogeneous material mixtures:

- ► In large particle size ranges, individual particles with a certain characteristic can introduce comparatively high loads of this characteristic into a sample.
- ► In sieve fractions with small particle numbers, this can lead to yes/no decisions regarding the presence of particles with a certain characteristic. This can result in the load of the respective characteristic being either over- or underestimated.
- ► Therefore, very large sample masses are required for a reproducible and reliable assessment of coarse fractions.

The second sampled waste from the mirror entry 'soil and stones' was excavated geogenic material from an open-cast lignite mine, which was of interest due to its low pH value in combination with the classification as 17 05 03\*. The low content of oversized particles (approx. 5%) was favourable, because no jaw crusher was available on site.

The material from a federal road classified as 17 05 03\* contained clay- or loam-like particles. Due to agglomeration, these particles could not be hand-sieved and remained in the fraction

with oversized particles. In the fraction >10 mm, the estimated clay/loam content was 84% by weight. This corresponds to a clay/loam content of approx. 15% in the total sample. The clay or loam was discarded with the oversized particles. For such material, pre-treatment with a jaw crusher is no option. It is not known to which extent particles potentially carrying a certain characteristic were removed with the clay/loam. According to the threshold values in the Federal Soil Protection and Contaminated Sites Ordinance, loamy and clayey soils contain higher concentrations of heavy metals than sandy soils (BBodSchV 2021, Annex 1, Table 1). [Figure 16](#page-93-0) illustrates the fractions of oversized particles in the sampled material from the side verges of roads.

### <span id="page-93-0"></span>**Figure 16: Oversized particles in the processed samples from the side verges of roads (17 05 03\*/17 05 04)**



Large particles originating from 15 kg or 11 kg of sample material. Left: particles >20 mm from material from the side verges of a secondary road (17 05 04); right: particles >10 mm from material from the side verges of a federal road (17 05 03\*). Source: own illustration, Ralf Ketelhut Stoffstromdesign

# **4.2.7.3 Fluff-light fraction and dust (19 10 03\*/19 10 04)**

Fluff-light fractions are an extreme example of a heterogeneous waste material that contains metals, glass and mineral components as well as wood, plastics and textiles.

In an earlier project for the UBA, fluff-light fractions with a  $d_{95}$  of 20 mm were analysed (see Römbke et al. 2010). To date, the processing of this material is more advanced. The waste fractions are separated by screening, and metals and other recyclable materials are largely removed by automatic sorting. During processing of the material, a waste sieved to a  $d_{95}$  of 10 mm is produced. This waste was sampled.

After having sampled fluff-light fraction and dust (19 10 04) in May 2022, an attempt was made to identify a source for fluff-light fraction and dust classified as hazardous (19 10 03\*). However, the strong increase in energy prices due to the conflict in Ukraine had resulted in a significant reduction in the activities of the extremely energy-intensive shredder operations. Therefore, no 19 10 03\* waste could be sampled. In consultation with the UBA, it was decided to analyse two further samples of fluff-light fraction and dust classified as non-hazardous (19 10 04), also in view of the high ecotoxicity of the first 19 10 04 sample (section [4.4.3\)](#page-124-0). Samples were taken from the same plant as during the first sampling (plant A), and from a second plant (plant B). Sampling took place in February 2023. Again, the sieved fraction (<10 mm) was sampled. The objective was to clarify the following questions:

► Is the result of the initial analysis of the fluff-light fraction and dust (10 10 04) reproducible?

► Does material from another shredder plant have a similarly high toxicity?

The content of oversized particles (>4 mm) for plant A was approx. 15-20% by weight as during the first sampling. For plant B, it was similar (approx. 14% by weight). The oversized particles were very inhomogeneous, particularly due to metal particles and a high proportion of fluffy textile fibres. Crushing/shredding would have required cryogenic conditions. [Figure 17](#page-94-0) illustrates the heterogeneity of the analysed fluff-light fractions.

<span id="page-94-0"></span>

**Figure 17: Fluff-light fraction and dust (19 10 04) from plant A (batch 2) and plant B**

On the left: waste sample from plant A (batch 2); on the right: waste sample from plant B. Source: own illustration, Ralf Ketelhut Stoffstromdesign

### **4.2.8 Elution of waste samples for testing with aquatic organisms**

<span id="page-94-2"></span>In the ecotoxicity tests with aquatic test organisms (luminescent bacteria, algae, daphnids), aqueous eluates of waste samples were used. The eluates were prepared according to DIN EN 12457-2 (2003a) and DIN EN 14735 (2022) in a one-stage batch procedure with a liquid to solid ratio of 10 L/kg waste dry weight and a duration of 24 h. Deionised water (conductivity <10 µS/cm) or ultrapure [w](#page-94-1)ater (ISO 3696 grade 3 analytical reagent; conductivity ≤1 µS/cm; ISO 1987) was used as eluent<sup>35</sup>. The first three elutions were carried out with a waste dry weight of 50 g (17 05 04: material from the side verges of a secondary road, 19 10 04: fluff-light fraction and dust, plant A, batch 1, first elution) or 20 g (19 10 04: fluff-light fraction and dust, plant A, batch 1, second elution), all further elutions with a waste dry weight of 90±5 g. The waste wet weight corresponding to the above-mentioned dry weight was weighed into a 1-L wide-necked glass bottle, and the required amount of eluent was added. The vessel was capped and shaken 1- 3 times overhead before being shaken at a speed of 10 rpm for  $24\pm0.5$  h at  $20\pm2^{\circ}$ C in an overhead shaker. Afterwards, suspended solids were allowed to settle for 15±5 min. The supernatant was decanted and filtered through a membrane filter (cellulose mixed ester, diameter: 47 mm, pore size: 0.45 µm) using a vacuum pump. If no separation of the liquid and solid phases had taken place after settling, an attempt was made to filter a subsample of the eluate. If a flow rate of at least 30 mL per cm<sup>2</sup> and h (cf. DIN EN 12457-2) was not achieved, the sample was centrifuged (30 min at 2000 g, at room temperature). Centrifugation was necessary for the flue-gas dust (10 09 10) from both plants, material from the side verges of both roads (17 03 03\* and 17 05 04) and the fluff-light fractions and dust (19 10 04) from plant B. After filtration or centrifugation, conductivity and pH value were determined. Generally, one acute

<span id="page-94-1"></span><sup>35</sup> Deionised water was used for elution of the material from the side verges of a secondary road (17 05 04) and fluff-light fraction [an](#page-94-2)d dust (19 10 04, plant A, batch 1), ultrapure water (ISO 3696 grade 3) for the elution of all other waste samples.

*Daphnia* test, one algal growth inhibition test and one luminescent bacteria inhibition test were carried out with each eluate. Eluates were stored in the refrigerator for a maximum of 72 h as specified in DIN EN 14735 (2022).

# **4.3 Performance of the ecotoxicological tests**

<span id="page-95-1"></span>The selected waste types were analysed using the aquatic and terrestrial ecotoxicity tests listed i[n Table 16](#page-74-1) (section [3.3.2\)](#page-74-0), which the following modification. The algal growth inhibition test was carried out in 24-well microtiter [pl](#page-95-0)ates based on DIN 38412-59 (draft, 2021) as proposed by the UBA at the 2nd project meeting 36.

# **4.3.1 Ecotoxicity tests with aquatic organisms**

All waste samples were tested in the acute *Daphnia* test according to DIN EN ISO 6341 (2013a), the algal growth inhibition test in microtiter plates according to DIN 38412-59 (draft, 2021) and the luminescent bacteria test according to DIN EN ISO 11348-2 (2009), in 1–3 test runs.

# <span id="page-95-2"></span>**4.3.1.1 General approach**

For the aquatic tests, one eluate was first produced for each waste sample, and tested in a first test run at the following dilutions: 50%, 25%, 12.5%, 6.3% and 3.1% (all tests) as well as additionally 1.6%, 0.8% and 0.4% (luminescent bacteria test). If effects >50% occurred at all dilution levels, a second test run with higher dilution levels was performed to derive the  $EC_{50}$ . It was ensured that two dilution levels were tested both in the first and the second test run (e.g. 50, 25, 12.5, 6.3 and 3.1% in the first test run and 6.3, 3.1, 1.6, 0.8 and 0.4% in the second run).

The first test run for each waste sample was always performed without pH adjustment – as specified in UBA (2013) and DIN EN 14735 (2022) – even if pH in some or all dilution levels was outside the pH range specified in the respective test guideline as suitable for the test organisms (*Daphnia*: pH 6.0-9.0; algae and luminescent bacteria: pH 6.0-8.5). If toxicity occurred at dilution levels, where pH was outside the range tolerated by the test organism, a second test run with pH adjustment was performed. To minimise the influence of the pH adjustment and resulting changes in the dissociation of substances, precipitation reactions and complex formation, the approach suggested by Hennebert (2019) was used (section [3.1.2\)](#page-58-0): pH was only adjusted in the dilution levels with pH values outside the tolerance range for the respective species. In these cases, pH was adjusted to the pH of the test medium. For pH adjustment, 1- or 10-molar hydrochloric acid or sodium hydroxide solution was used. Any precipitates that occurred were not removed, because they may contain potentially toxic elements (Hennebert 2019). Test runs with pH adjustment were carried out to investigate the cause of toxicity; they were not used for HP 14 classification (UBA 2013, DIN EN 14735).

Parallel to each test run with adjusted pH, an additional test run without pH adjustment was carried out to evaluate the reproducibility of the results. Further repetitions of the aquatic toxicity tests (also for eluates without toxic effects in the first test run) were used to investigate the reproducibility of the test results.

# **4.3.1.2 Acute** *Daphnia* **test**

The acute *Daphnia* test was carried out according to DIN EN ISO 6341 (2013a; [Table 20\)](#page-96-0). Water fleas (*Daphnia magna*, age at test start <24 h) were exposed to five dilution levels of the eluate for 48 h. Reconstituted water according to DIN EN ISO 6341 was used as a control medium and

<span id="page-95-0"></span><sup>36</sup> This standard is now available in a finalised form (DIN 38412-59, published in December 2022). There are no significant [di](#page-95-1)fferences between the draft according to which the algal tests were performed and the finalised version.

to prepare the dilutions of the eluate. Temperature, oxygen content and pH value were measured before placing the daphnids into the test vessels and at test end. After 24 and 48 h of exposure, mobility of the daphnids (number of immobile daphnids) was recorded.

The results of reference tests carried out every six months at ECT were used to verify sensitivity of *D. magna*. Sensitivity of the daphnids was confirmed by three tests (March 2022, September 2022, March 2023). The 24-h  $EC_{50}$  was 1.5 mg/L in the first two reference tests and 1.4 mg/L in the third test and, thus, in the range of 0.6-2.1 mg/L specified in DIN EN ISO 6341.



<span id="page-96-0"></span>

a According to DIN EN ISO 6341 (2013a), reference tests have to carried out within a period of one month before or after each test.

### **4.3.1.3 Algal growth inhibition test**

As mentioned above, the algal growth inhibition test was carried out in 24-well microtiter plates according to the draft of DIN 38412-59 (2021). Algae (*Raphidocelis subcapitata*) were exposed to five eluate dilutions for 72 h and the inhibition of the average daily growth rate compared to the control was recorded [\(Table 21\)](#page-97-0).

Four days before test start, a preculture with *R. subcapitata* (0.5 x 10<sup>4</sup> algal cells/mL) was prepared in Altenburger growth medium according to DIN 38412-59 (draft, 2021), so that the algae were in the exponential growth phase at test start. The algal cell count in the preculture was determined microscopically ≤4 h before the start of exposure. At test start, test solutions containing algae were prepared from the required volumes of eluate, 10-fold concentrated Altenburger growth medium, sterile deionised water and algal suspension  $(0.5 \times 10^4 \text{ algal})$ cells/mL). A control (Altenburger growth medium), a positive control ( $K_2Cr_2O_7$ : 0.8 mg/L) and a blank (Altenburger growth medium without algae) were included in each microtiter plate. For the first test run with each eluate, an additional microtiter plate (the colour or fluorescence correction plate) was prepared with the same eluate dilutions but without algae to determine if the respective eluate led to a loss of fluorescence (due to its colouration or turbidity) or showed autofluorescence. The pH values of the test solutions were measured at test start and test end.

After 0, 24, 48 and 72 h of exposure, the contents of all wells of the test plate (i.e. the plate with algae) were homogenised by drawing up several times with a pipette. The test plate and the colour or fluorescence correction plate were shaken for 10 s in a fluorescence plate reader. After excitation at 430 nm, relative fluorescence units (RFUs) were measured from the top. An average value from nine individual measurements was determined for each well. For each test, a calibration curve with 0, 0.5, 2.5, 5, 25, 50 and 100 x 10<sup>4</sup> algal cells/mL was generated. Using the regression equation, measured fluorescence values were converted into cell counts/mL. The average daily growth rate was determined from the cell counts after 0 h and 72 h and used to derive the percentage of inhibition of the growth rate compared to the control.

<span id="page-97-4"></span><span id="page-97-3"></span>When evaluating a test, a colour or fluorescence correction was taken into account, if a correlation was found between the eluate content and the fluorescence mea[sur](#page-97-1)ement values which, c[on](#page-97-2)verted into cell numbers, would have corresponded to an increase<sup>37</sup> of  $0.5 \times 10^4$  algal cells/mL<sup>38</sup> from the highest to the lowest waste dilution.



<span id="page-97-0"></span>

<span id="page-97-2"></span><span id="page-97-1"></span><sup>[37](#page-97-3)</sup> None of the evaluated waste eluates led to a loss of fluorescence due to its coloration or turbidity.

[38](#page-97-4) This corresponds to the inoculated cell density.



### **4.3.1.4 Luminescent bacteria test**

The luminescent bacteria test with the marine bacterium *A. fischeri* was carried out in accordance with DIN EN ISO 11348-2 (2009). Luminescent bacteria test kits (BioFix® or LUMISTOX, see [Table 22\)](#page-98-0) were used, which consist of liquid-dried luminescent bacteria suspension and reactivation solution. The test endpoint is the inhibition of bioluminescence after 30 min of exposure.

Conductivities of the eluates were measured and increased to 34±4 mS/cm by adding NaCl solution, and pH value and oxygen content were determined. The dilution levels to be tested were prepared by diluting the eluate with 2% NaCl solution, either directly in the glass cuvettes or (if measurement and adjustment of pH was necessary) in glass beakers. A positive control  $(K_2Cr_2O_7: 22.6 \text{ mg/L})$  was included in each test. The freeze-dried luminescent bacteria were reactivated according to the manufacturers' instructions. A luminometer was used to measure the bioluminescence at the start of exposure (0 min) and after 30 min of exposure.



<span id="page-98-0"></span>



<sup>a</sup> In the luminescent bacteria tests with flue-gas dust (10 09 09\*, batches 1 and 2), flue-gas dust (10 09 10, plant A, 2<sup>nd</sup> test run) and excavated geogenic material from an open-cast lignite mine (2<sup>nd</sup> and 3<sup>rd</sup> test run), the tested dilutions levels were by a factor of 2 lower (0.2-25% eluate), because dilution during testing had not been taken into account. **b** Correction factor for the fluctuation of the luminescence intensities measured in the control. *C* This validity criterion was verified by the manufacturers of the test kits.

# **4.3.2 Ecotoxicity tests with terrestrial organisms**

The three terrestrial test methods – the solid contact test with *A. globiformis* according to ISO 18187 (2016a), the growth inhibition test with *B. rapa* according to ISO 11269-2 (2012a) and the avoidance test with earthworms according to ISO 17512-1 (2008a) – were carried out with the solid waste samples. For each waste sample, one test was performed with five dilution levels of the waste (25%, 12.5%, 6.3%, 3.1% and 1.6%).

<span id="page-99-1"></span>One waste sample was additionally assessed with a rapid test for determination of potential nitrification [and](#page-99-0) inhibition of nitrification by ammonium oxidation (test guideline DIN EN ISO 15685, 2021)39.

### **4.3.2.1 Solid contact test with** *Arthrobacter globiformis*

In the solid contact test according to ISO 18187 (2016a), the inhibition of dehydrogenase activity in the ubiquitous soil bacterium *A. globiformis* was evaluated [\(Table 23\)](#page-100-0). For this purpose, waste samples were sieved to ≤2 mm in accordance with ISO 18187. The dilution levels to be tested were prepared by mixing the waste with quartz sand, nutrient solution according to ISO 18187 and *A. globiformis*, and incubated for 2 h at 30±1°C. Subsequently, the dye resazurin was added, which is transformed to resorufin due to the dehydrogenase activity of the bacteria. Resorufin can be detected fluorometrically. Depending on the bacterial activity, the colour of the samples and, thus, their fluorescence changes. By measuring fluorescence, an inhibition of bacterial growth as compared to the control can be quantified.

In the solid contact test, 5 dilution levels of the waste (see above), negative controls (in LUFA standard soil 2.2 and quartz sand), and the positive control benzalkonium chloride (BAC; 600 mg/kg waste dry weight; also in LUFA standard soil 2.2 and quartz sand) were tested. In

<span id="page-99-0"></span>[<sup>39</sup>](#page-99-1) Corresponds to ISO 15685 (ISO 2012g).

addition, two different blanks were included: (a) a blank to determine autofluorescence of the substrate (this is subtracted from fluorescence of the respective treatments), and (b) a blank to determine dehydrogenase activity in unpasteurised substrate to verify the efficiency of the deactivation step (pasteurisation) carried out before starting the measurement.



<span id="page-100-0"></span>

### **4.3.2.2 Growth inhibition test with** *Brassica rapa*

The growth inhibition test with higher plants was carried out according to ISO 11269-2 (2012a) with the following modification: according to the UBA recommendations, only one dicotyledonous species (*B. rapa*) was tested instead of a monocotyledonous and a dicotyledonous species [\(Table 24\)](#page-101-0).

The light intensity was  $\geq 200 \mu E \times m^2 \times s^{-1}$  and the relative humidity 30-70%. These conditions ensure good growth, as confirmed in previous studies. According to the dilution levels to be tested, the respective waste sample was mixed with control soil (LUFA standard soil 2.3) and added to plant pots. Then, 10 seeds of the test species were inserted in each pot. Seven days after the emergence of at least 50% of the plants in the controls, the number of seedlings was reduced to five representative plants per pot, and the test was continued for a further 7 days. On day 14, plants were harvested and shoot fresh weight was determined.



<span id="page-101-0"></span>

### **4.3.2.3 Avoidance test with earthworms**

The avoidance tests with earthworms (*Eisenia fetida*) were performed according to ISO 17512-1 (2008a; [Table 25\)](#page-101-1). As test organisms, healthy, adult animals of the same age with an average weight between 300 and 600 mg were used. The waste samples were mixed with artificial soil (according to ISO 11268-2) to achieve a waste content between 1.6% and 25%. Artificial soil was used as control substrate.

The moistened substrates were filled into test vessels in such a way that one half of the vessels contained control substrate and the other half the respective waste dilution. For each vessel, ten worms were then placed on the boundary between the control substrate and the waste dilution. The test vessels were then incubated for 48 h (20±2°C, light-dark cycle: 16 light/8 h dark). Then, the worms in each half were counted for all vessels.

<span id="page-101-1"></span>





### **4.3.2.4 Rapid test to determine potential nitrification**

A sample of fluff-light fraction and dust from plant A (batch 2) was additionally tested with a rapid test for the determination of potential nitrification and inhibition of nitrification by ammonium oxidation (DIN ISO 15685, 2021). The reason for this was the relatively high variance of the results of the solid contact test with *A. globiformis* (see section [4.4\)](#page-104-0). Due to the small amounts of samples used in the solid contact, inhomogeneities of waste samples can have a strong impact on the results. Therefore, a screening test was carried out to verify if the rapid test to determine potential nitrification is a possible alternative to the solid contact test.

The advantages of this test are the larger sample quantity (25 g vs. 0.6 g fresh weight in the solid contact test) and the higher ecological relevance: the test system does not only contain a single test species but the microorganisms that are naturally present in the soil. Since only a small residual amount of the waste sample was available, only two waste dilutions (6.3% and 25%) were tested, and the number of replicates was reduced to two [\(Table 26\)](#page-102-0).



<span id="page-102-0"></span>



### **4.3.3 Statistical evaluation**

The results of the aquatic and terrestrial ecotoxicity tests were evaluated with the programme ToxRat Professional 3.3.0. For all tests, the  $EC_{50}$  was determined, the effect concentration that is relevant for HP 14 classification. For tests where either below or above 50% effect were recorded at all dilution levels, the  $EC_{50}$  is indicated as  $>$  the lowest tested dilution or  $<$  the highest tested dilution, respectively. For aquatic ecotoxicity tests with pH adjustment, no  $EC_{50}$ values were determined. As mentioned in section [4.3.1.1,](#page-95-2) these tests are not relevant for HP 14 classification. Furthermore, concentration-response relationships in these tests were often nonmonotonous, since pH was usually only adjusted in individual dilution levels.

For quantal data (acute *Daphnia* test, avoidance test with earthworms), the EC<sub>50</sub> values and their 95% confidence intervals (CI) were determined with linear regression analyses (probit, Weibull or logit analysis with linear maximum likelihood regression). For metric data (algal growth inhibition test, luminescent bacteria test, solid contact test with *A. globiformis*, growth inhibition test with *B. rapa*) non-linear regression methods (3-parameters normal-cumulative distribution function (CDF), Weibull- or logit-CDF) were first used. In cases, where no good curve fit was achieved with these methods, the above-mentioned linear regression methods were used. The quality of the curve fit was assessed visually and based on the results of the F-test and the χ2 goodness of fit test.

In the present project, the derived effect concentrations were reported with three significant digits to enable a reliable comparison with the limit concentration.

# <span id="page-104-0"></span>**4.4 Results of ecotoxicological tests**

In the following sections, the results of the ecotoxicological tests for the different waste types are presented (sections [4.4.1](#page-104-1) to [4.4.3\)](#page-124-0). Then, an overview of all results is given (section [4.4.4\)](#page-134-0) and the results are discussed in comparison to literature data (section [4.5\)](#page-137-0).

# <span id="page-104-1"></span>**4.4.1 Flue-gas dust (10 09 09\*/10 09 10) from iron and steel casting**

For this waste type, two samples were tested for the hazardous and the non-hazardous mirror entry, respectively.

# **4.4.1.1 Flue-gas dust (10 09 09\*) from iron and steel casting**

Flue-gas dust from iron and steel casting classified as hazardous by the waste owner (10 09 09\*) was sampled in July 2022. Two batches were investigated: aged material with a storage period >4 weeks (batch 1) and fresh material with a storage period <4 weeks (batch 2).

### **4.4.1.1.1 Toxicity of flue-gas dust (10 09 09\*) to aquatic organisms**

### *4.4.1.1.1.1 Acute Daphnia test*

In the acute *Daphnia* test, both batches of flue-gas dust (10 09 09\*) were evaluated in two test runs, which showed comparable results [\(Figure 18\)](#page-104-2). For the aged material (batch 1),  $EC_{50}$  values of 5.45% (CI: 4.57-6.47%) and 4.26% (CI: 3.59-5.03%) were determined. The fresh material (batch 2) proved to be significantly less toxic to *D. magna*. In both test runs, the EC<sub>50</sub> values exceeded the limit concentration: 32.8% (CI: not determinable [n.d.]) and 19.8% (CI: 17.7- 22.0%).

<span id="page-104-2"></span>



Batch 1: aged material, batch 2: fresh material. T1, T2: Test runs 1 and 2. Regression: probit analysis with linear maximum likelihood regression (batch 1), Weibull analysis with linear maximum likelihood regression (batch 2). In all presented tests, immobility in the control was 0%.

Source: own illustration, ECT Oekotoxikologie GmbH

# *4.4.1.1.1.2 Algal growth inhibition test*

In the algal growth inhibition test, the aged material (batch 1) of the flue-gas dust (10 09 09\*) was analysed in three test runs [\(Figure 19\)](#page-105-0). In the first test run, algal growth was completely inhibited in all dilution levels (3.1-50% eluate). In the second test run (0.4-6.3% eluate), growth was also inhibited strongly (≥74%). In the third test run, the inhibition of the growth rate was between 5% (0.05% eluate) and 100% (0.8% eluate), an  $EC_{50}$  of 0.201% eluate (CI: 0.200-0.203%) was determined.

The fresh material (batch 2) also led to a complete inhibition of algal growth in all dilution levels (3.1-50% eluate) in the first test run [\(Figure 19\)](#page-105-0). In the second test run, inhibitions between 18% (0.4% eluate) and 100% (6.3% eluate) were determined. The resulting  $EC_{50}$  (0.913% eluate; CI: 0.907-0.919%) was higher than the  $EC_{50}$  for the aged material.

# <span id="page-105-0"></span>**Figure 19: Toxicity of flue-gas dust (10 09 09\*) from iron and steel casting to** *R. subcapitata***. Inhibition of growth rate after 72 h depending on eluate content for batches 1 and**



Inhibition of growth rates: mean values with standard deviations. Batch 1: aged material, batch 2: fresh material. T1, T2, T3: Test runs 1, 2 and 3. Regression: Weibull analysis with linear maximum likelihood regression (batch 1), probit analysis with linear maximum likelihood regression (batch 2).

Source: own illustration, ECT Oekotoxikologie GmbH

### *4.4.1.1.1.3 Luminescent bacteria test*

Both batches of flue-gas dust (10 09 09\*) were analysed in the luminescent bacteria test in one test run. The aged material led to a maximum of 35% inhibition of bioluminescence in the tested dilution levels (0.4-25% eluate). The fresh material showed no toxicity towards *A. fischeri* [\(Figure 20\)](#page-106-0). The  $EC_{50}$  values for both batches were thus  $>25\%$  eluate.

<span id="page-106-0"></span>



Inhibition of bioluminescence: mean values with standard deviations. Batch 1: aged material, batch 2: fresh material. T1, T2 and T3: Test runs 1, 2 and 3. No regression (<50% effect in all tested dilution levels). Source: own illustration, ECT Oekotoxikologie GmbH

### **4.4.1.1.2 Toxicity of flue-gas dust (10 09 09\*) from iron and steel casting to terrestrial organisms**

### *4.4.1.1.2.1 Solid contact test with Arthrobacter globiformis*

In the solid contact test with *A. globiformis*, results for the two batches of the flue-gas dust (10 09 09\*) were comparable. A clear but non-monotonous concentration-response relationship was observed [\(Figure 21\)](#page-106-1). For the aged material (batch 1), an  $EC_{50}$  value of 1.08% (CI: 0.056-2.29%) was determined, for the fresh material (batch 2) an  $EC_{50}$  of 1.03% (CI: 0.005-2.61%). For both batches, the  $EC_{50}$  values were thus below the limit concentration.



<span id="page-106-1"></span>**Figure 21: Toxicity of flue-gas dust (10 09 09\*) from iron and steel casting to** *A. globiformis***. Inhibition of dehydrogenase activity depending on waste content for batches 1 and** 



Source: own illustration, ECT Oekotoxikologie GmbH

### *4.4.1.1.2.2 Growth inhibition test with Brassica rapa*

In the growth inhibition test with *B. rapa*, results obtained for the two batches of the flue-gas dust (10 09 09\*) differed [\(Figure 22\)](#page-107-0). However, there was a clear effect on emergence in both tests. For the aged material (batch 1), no  $EC_{50}$  value could be determined for shoot fresh weight, since only plants at the highest dilution level (1.56% waste) had emerged. Here, the effect on shoot fresh weight was <50%. The  $EC_{50}$  value for emergence was 1.66% (CI: n.d.). For the fresh material (batch 2), an  $EC_{50}$  of 3.93% (CI: n.d.) was derived for shoot fresh weight, and an  $EC_{50}$  of 3.86% (CI: 1.06–11.3%) for emergence. For both batches, the  $EC_{50}$  values were thus below the limit concentration of 10%. For batch 2, a chronic effect value ( $EC_{10}$ ) of 1.67% (CI: 0.550-5.09%) could additionally be determined for shoot fresh weight.

<span id="page-107-0"></span>



Shoot fresh weight: mean value per surviving plant and pot. Batch 1: aged material, batch 2: fresh material. Regression: probit analysis with linear maximum likelihood regression (batch 1), 3-parameter normal-cumulative distribution function (batch 2).

Source: own illustration, ECT Oekotoxikologie GmbH

### *4.4.1.1.2.3 Avoidance test with earthworms*

In the avoidance test with *E. fetida*, results for the two batches of flue-gas dust (10 09 09\*) differed with regard to the concentration-response relationship [\(Figure 23\)](#page-108-0). For the aged material (batch 1), an  $EC_{50}$  of 1.86% (CI: 1.09–3.17%) was determined, for the fresh material (batch 2) a slightly higher  $EC_{50}$  of 4.49% (CI: 3.67–5.39%). For both batches, the  $EC_{50}$  values were thus below the limit concentration of 10%.


**Figure 23: Toxicity of flue-gas dust (10 09 09\*) from iron and steel casting to** *E. fetida***. Avoidance after 48 h depending on waste content for batches 1 and 2**

Avoidance: mean value of five replicates. Batch 1: aged material, batch 2: fresh material. Regression (with 95% CI): logit analysis with linear maximum likelihood regression (batch 1), probit analysis with linear maximum likelihood regression (batch 2).

Source: own illustration, ECT Oekotoxikologie GmbH

## **4.4.1.2 Flue-gas dust (10 09 10) from iron and steel casting**

For the non-hazardous flue-gas dust (10 09 10) from iron and steel casting, material from two different foundries was examined (plant A was sampled in June 2022, plant B in October 2022).

## **4.4.1.2.1 Toxicity of flue-gas dust (10 09 10) from iron and steel casting to aquatic organisms**

#### *4.4.1.2.1.1 Acute Daphnia test*

<span id="page-108-2"></span>For the flue-gas dust (10 09 10) from plant A, the two lowest tested dilution levels had pH values outside the suitable range for *D. magna* (pH 6.0-9.0[\) s](#page-108-0)pecified in DIN EN ISO 6341 (2013a): pH was 9.1 at an eluate content of 25%, and 9.3 and 9.6<sup>40</sup> at an eluate content of 50%. Therefore, eluates were first evaluated in a test run without pH adjustment, and then in two parallel test runs (a) without and (b) with pH adjustment (see section [4.3.1.1\)](#page-95-0). The pH values of the two above-mentioned dilution levels were adjusted to pH 8.4-8.5.

<span id="page-108-3"></span>Similar toxicities were recorded in the two test runs without pH adjustment and in the not pHadjusted dilution levels of the third test run. However, the effects were slightly l[ow](#page-108-1)er in the first test run (EC<sub>50</sub>: 5.53%, CI: 4.12-6.76%) than in the second (EC<sub>50</sub> < 3.1%) and third<sup>41</sup> [\(Figure 24\)](#page-109-0). The pH adjustment in the dilution levels with 25 and 50% eluate led to a slight reduction in toxicity.

Flue-gas dust (10 09 10) from plant B had no effect on daphnids in both test runs ( $EC_{50} > 50\%$ eluate).

<span id="page-108-1"></span><span id="page-108-0"></span>[<sup>40</sup>](#page-108-2) First test run with the first waste eluate: pH 9.6; second test run with the second waste eluate: pH 9.3.

[<sup>41</sup>](#page-108-3) No EC<sup>50</sup> was determined for tests with pH-adjustment (see sectio[n 4.3.1\)](#page-95-1).

<span id="page-109-0"></span>



<span id="page-109-3"></span>T1-T3: Test runs 1-3. T3 with pH adjustment in the dilution levels with 25 and 50% eluate. Regression: Weibull analysis with linear maximum likelihood regression. No immobility in controls (T1<sup>[42](#page-109-1)</sup> -T3). Source: own illustration, ECT Oekotoxikologie GmbH

## <span id="page-109-4"></span>*4.4.1.2.1.2 Algal growth inhibition test*

In the first test run<sup>43</sup>, flue-gas dust  $(10 09 10)$  from plant A led to a  $>50\%$  inhibition of algal growth rate at all [dilu](#page-109-2)tion levels ( $EC_{50}$  < 3.1% eluate content). In the second test run with higher dilutions, inhibition of growth rate was between 3% (0.8% eluate) and 64% (6.3% eluate). An EC<sub>50</sub> of 5.21% (CI: 5.10-5.32%) was determined. The two dilution levels that were tested in both test runs (3.1 and 6.3% eluate) were less toxic in the second test run than in the first (see [Figure](#page-110-0)  [25\)](#page-110-0).

In the first and second test run with flue-gas dust (10 09 10) from plant B, maximum inhibitions of growth rate were 59% and 28% [\(Figure 25\)](#page-110-0). EC<sub>50</sub> values of 43.5% (CI: 43.1-43.9%) and >50% were determined.

<span id="page-109-2"></span><span id="page-109-1"></span>[<sup>42</sup>](#page-109-3) First test run: only 15 control animals.

<sup>43</sup> In the first test run with flue-gas dust (10 09 10) from iron and steel casting from plant B and the material from the side verges of a [fe](#page-109-4)deral road (17 05 03\*), the same positive control was used. The K<sub>2</sub>Cr<sub>2</sub>O<sub>7</sub> concentration in this positive control was 8.0 mg/L instead of 0.8 mg/L. Therefore, inhibition of the growth rate (100%) was above the required range (20-80%). As the required sensitivity of the algae to K<sub>2</sub>Cr<sub>2</sub>O<sub>7</sub> (0.8 mg/L) was reached in all other test with inhibitions of 20-80%, results from the first test run were used.

<span id="page-110-0"></span>



Inhibition of growth rate: mean values with standard deviations. T1 and T2: test runs 1 and 2. Regression: Weibull analysis with linear maximum likelihood regression (plant A), probit analysis with linear maximum likelihood regression (plant B). Source: own illustration, ECT Oekotoxikologie GmbH

#### *4.4.1.2.1.3 4.4.1.2.1.3 Luminescent bacteria test*

Flue-gas dust (10 09 10) from plants A and B was analysed in two test runs each in the luminescent bacteria test. Both wastes only led to a slight inhibition of bioluminescence (<20%, [Figure 26\)](#page-110-1). Hence, the derived  $EC_{50}$  values are above the highest dilution level tested (>25% for plant A, 2nd test run, >50% for the other tests). For both plants, the results from the two test runs are consistent.

#### <span id="page-110-1"></span>**Figure 26: Toxicity of flue-gas dust (10 09 10) from iron and steel casting from plants A and B to** *A. fischeri***. Inhibition of bioluminescence after 30 min depending on eluate content**



Inhibition of bioluminescence: mean values with standard deviations. T1 and T2: test runs 1 and 2. Source: own illustration, ECT Oekotoxikologie GmbH

## **4.4.1.2.2 Toxicity of flue-gas dust (10 09 10) from iron and steel casting to terrestrial organisms**

## <span id="page-111-1"></span>*4.4.1.2.2.1 Solid contact test with Arthrobacter globiformis*

In the solid contact test with *A. globiformis*, the results obtained with samples of the flue-gas dust (10 09 10) from both plants differed [\(Figure 27\)](#page-111-0). For material from plant A, the concentrationresponse relationship was not monotonous, so that no  $EC_{50}$  value could be calculated. However, as inhibitions >50% were observed in several dilution levels, an ecotoxicity of the sample is assumed.

For material from plant B, there was a clear concentration-response relationship and an  $EC_{50}$ value of 7.56% (CI: 5.10–11.1%) was determined, which is below the limit concentration of 10%. However, this test run did not formally fulfil the validity criteria due to the lack of effect of the reference substance in the LUFA 2.2 soil. In contrast, a clear effect of the reference substance was observed in the quartz sand. For this reason and due to the fact that the available sample material was already more than 2 months old when the test had been evaluated, the test was not repeated.

#### <span id="page-111-0"></span>**Figure 27: Toxicity of flue-gas dust (10 09 10) from iron and steel casting to** *A. globiformis***. (Inhibition of) dehydrogenase activity depending on waste content for plants A and B**



Regression (with 95% CI): no regression, because the concentration-response relationship is not monotonous (plant A), 3 parameter normal-cumulative distribution function (plant B). Source: own illustration, ECT Oekotoxikologie GmbH

## *4.4.1.2.2.2 Growth inhibition test with Brassica rapa*

In the growth inhibition test with *B. rapa*, results obtained with flue-gas dust (10 09 10) from both plants differed slightly [\(Figure 28\)](#page-112-0). For material from plant A, an EC<sub>50</sub> value of 23.4% (CI: 20.0–27.4%) was determined, for material from plant B an  $EC_{50}$  > 25%. Thus,  $EC_{50}$  values for both plants were above the limit concentration. For material from plant A, a chronic effect concentration (EC<sub>10</sub>) of 13.2% (CI: 8.50-20.4%) could be determined additionally. For plant B, shoot fresh weight was reduced by more than 10% at all dilution levels, but there was no monotonous concentration-response relationship, so that no reliable  $EC_{10}$  could be determined.

<span id="page-112-0"></span>



Shoot fresh weight: mean value per surviving plant and pot. Regression (with 95% CI): 3-parameter normal-cumulative distribution function.

Source: own illustration, ECT Oekotoxikologie GmbH

#### *4.4.1.2.2.3 Avoidance test with earthworms*

In the avoidance test with *E. fetida*, results obtained for flue-gas dust (10 09 10) from both plants also differed [\(Figure 29\)](#page-112-1). For plant A, there was a clear concentration-response relationship. An EC<sup>50</sup> of 21.9% (CI: n.d.) was calculated. However, as the concentration-response relationship was not statistically significant, this value is considered less robust. For material from plant B, an  $EC_{50}$  value of 10.8% (CI: 6.70–19.5%) was determined. Hence, the  $EC_{50}$  values for both plants were above the limit concentration (for plant B just above this limit value).



<span id="page-112-1"></span>**Figure 29: Toxicity of flue-gas dust (10 09 10) from iron and steel casting to** *E. fetida***.** 

Avoidance [%]: mean values of five replicates. Regression: probit analysis with linear maximum likelihood regression (plant B, with 95% CI).

Source: own illustration, ECT Oekotoxikologie GmbH

# **4.4.2 Soil and stones (17 05 03\*/17 05 04)**

Three waste samples from the mirror entry soil and stones (17 05 03\*/17 05 04) were evaluated: excavated geogenic material from an open-cast lignite mine (17 05 03\*; sampled in June 2022) and two samples from the side verges of roads, one classified as hazardous (17 05 03\*; sampled in October 2022) and one as non-hazardous (17 05 04; sampled in May 2022) by the waste owner.

## **4.4.2.1 Excavated geogenic material from an open-cast lignite mine (17 05 03\*)**

## **4.4.2.1.1 Toxicity of excavated geogenic material (17 05 03\*) to aquatic organisms**

For the excavated geogenic material, three test runs were performed for all aquatic tests, including one test run (test run 3) with pH adjustment.

## *4.4.2.1.1.1 Acute Daphnia test*

<span id="page-113-1"></span>The lowest four dilution levels (6.3-50%) of the eluate from excavated geogenic material (17 05 03\*) had pH values outside the tolerable range for *D. magna* specified in DIN EN ISO 6341 (2013a). At an eluate content of 6.3%, pH was 4.7 and 4.844, and at an eluate content of 50% it was 2.9. In the two test runs without pH adjustment, all d[ap](#page-113-0)hnids were immobile at eluate contents of 6.3–50% [\(Figure 30\)](#page-114-0).  $EC_{50}$  values of 3.49% (CI: n.b.) and 3.15% (CI: n.b.) were determined.

In the third test run, the pH values of the four dilution levels mentioned above were adjusted to the pH of the test medium. Neutralisation led to the formation of an orange-brown precipitate (presumably iron hydroxides) and the formation of two phases: a clear phase in the upper part of the test vessels and an orange-brown phase containing flocs of the precipitate in the lower part. With increasing eluate content, flocculation increased, and the two phases separated to a greater extent. At the same time, a reduction of the oxygen content was recorded. At the highest eluate concentration (50%), the  $O_2$  content was 4.0 mg/L (control: 9.9 mg/L). At the end of exposure, oxygen concentrations in all dilution levels had increased to control level (9.6- 9.8 mg/L). The pH adjustment significantly reduced the toxicity of the excavated geogenic material (17 05 03\*; see [Figure 30\)](#page-114-0). The very strong reduction of the toxicity at an eluate content of 50% is particularly striking. Here, the clear separation between the lower phase containing flocs of precipitate and the clear upper phase has possibly led to the daphnids being less affected by the precipitates.

<span id="page-113-0"></span>[<sup>44</sup>](#page-113-1) First test run with the first waste eluate: pH 4.7; second test run with the second waste eluate: pH 4.8.



<span id="page-114-0"></span>

<span id="page-114-2"></span>T1-T3: Test runs 1-3; T3 with pH adjustment in the dilution levels with 6.3-50% eluate. Regression: probit analysis with linear maximum likelihood regression. 0% immobility in controls (T1[45](#page-114-1) -T3). Source: own illustration, ECT Oekotoxikologie GmbH

## *4.4.2.1.1.2 Algal growth inhibition test*

In the algal growth inhibition test, the pH at an eluate content of 6.3% was at the lower limit of the tolerable pH range of 6.0-8.5 specified in DIN 38412-59 (2021). At eluate concentrations of 12.5-50%, pH values were ≤3.7. In the two test runs without pH adjustment, algal growth was completely inhibited in the three dilution levels with the highest eluate content (12.5-50% eluate; [Figure 31\)](#page-115-0). An  $EC_{50}$  of 7.85% (CI: 6.66-9.08%) was determined for the first test run, and an EC<sub>50</sub> of 7.77% (CI: 7.56-7.99%) for the second test run.

In the third test run, pH values in the dilution levels with an eluate content of 6.3-50% were adjusted. As in the *Daphnia* test, orange-brown precipitates formed. These precipitates led to a loss of fluorescence that would have resulted in negative cell counts for the measurement at test start (0 h). Since the loss of fluorescence only affected the measurement at test start, the fluorescence correction plate was not taken into account when evaluating the test. Instead, the cell counts of the 0 h were set to the value of the inoculated cell titre (0.5 x 10<sup>4</sup> cells/ml). As can be seen in [Figure 31,](#page-115-0) pH adjustment led to a strong reduction of the algal toxicity of the excavated geogenic material.

<span id="page-114-1"></span>[<sup>45</sup>](#page-114-2) The first test run only contained 15 control animals.

<span id="page-115-0"></span>



Inhibition of growth rate: mean values with standard deviations. T1–T3: Test runs 1-3; T3 with pH adjustment in dilution levels with 6.3-50% eluate. Regression: Weibull analyses with linear maximum likelihood regression. Source: own illustration, ECT Oekotoxikologie GmbH

#### *4.4.2.1.1.3 Luminescent bacteria test*

In the luminescent bacteria test, only the dilution level with the lowest eluate content (0.4%) had a pH >6.0. The pH values at an eluate content of 0.8-50% were in the acidic range (pH 5.4 at 0.8% eluate, pH 2.7 at 50% eluate). The two test runs carried out without pH adjustment showed very similar results. An EC $_{50}$  of 22.9% (CI: 20.7-25.3%) was determined in the first test run and an  $EC_{50} > 25\%$  eluate in the second [\(Figure 32\)](#page-116-0).

Although the derived EC<sub>50</sub> values were above the limit concentration of 10% eluate, a third test run with pH adjustment was performed. Differing from the procedure described in section 4.3.1.1, the pH of the eluate was adjusted, because – due to the lack of buffer capacity of the test medium used in the luminescent bacteria test (2% NaCl solution) – the pH in 7 of 8 dilution levels was clearly in the acidic range. As a result of neutralisation, green-brownish flocs formed in the eluate and the  $O_2$  content fell to 0.4 mg/L. The eluate was stirred for 30 min before preparing the dilutions. This led in an increase of the  $O_2$  content to 5.2 mg/L; the colour of the flocs changed to orange. Adjustment of pH led to a reduction in toxicity in the lowest tested dilution level (25% eluate). In all other dilution levels (0.2-12.5%), no clear effect was observed [\(Figure 32\)](#page-116-0).



<span id="page-116-0"></span>**Figure 32: Toxicity of excavated geogenic material (17 05 03\*) to** *A. fischeri***. Inhibition of bioluminescence after 30 min depending on eluate content**

Inhibition of bioluminescence: mean values with standard deviation. T1, T2 and T3: test runs 1, 2 and 3. Regression: Weibull analysis with linear maximum likelihood regression. In T2 and T3, dilution levels of 0.2–25% eluate were tested (instead of 0.4-50%), because dilution during testing had not been considered. In T3, pH of the eluate was adjusted. Source: own illustration, ECT Oekotoxikologie GmbH

#### **4.4.2.1.2 Toxicity of excavated geogenic material (17 05 03\*) to terrestrial organisms**

#### *4.4.2.1.2.1 Solid contact test with Arthrobacter globiformis*

In the solid contact test with *A. globiformis*, excavated geogenic material (17 05 03\*) led to an inverted U-shaped concentration-response relationship [\(Figure 33\)](#page-116-1). While inhibition of up to 65% was observed at higher dilution levels, dehydrogenase activity was increased at the lowest dilution level (25% waste content). Possibly, bacterial growth was promoted by the iron content of the sample. No  $EC_{50}$  value could be calculated. Based on the lack of effect at the lowest dilution level, the  $EC_{50}$  was assumed to be >25%.



<span id="page-116-1"></span>**Figure 33: Toxicity of excavated geogenic material (17 05 03\*) to** *A. globiformis***. Inhibition of dehydrogenase activity depending on waste content**

No regression due to increase of dehydrogenase activity at the lowest dilution level. Source: own illustration, ECT Oekotoxikologie GmbH

#### *4.4.2.1.2.2 Growth inhibition test with Brassica rapa*

In the growth inhibition test with *B. rapa*, the excavated geogenic material (17 05 03\*) led to a clear concentration-response relationship [\(Figure 34\)](#page-117-0). An  $EC_{50}$  of 15.1% (CI: 8.46-26.8%) was determined for shoot fresh weight. This value was slightly above the lowest dilution level at which plants had emerged (12.5% waste). Therefore, the  $EC_{50}$  is given as >12.5%. Additionally, a chronic effect concentration (EC<sub>10</sub>) of 3.05% (CI: 1.08-8.60%) was derived.

#### <span id="page-117-0"></span>**Figure 34: Toxicity of excavated geogenic material (17 05 03\*) to** *B. rapa***. Shoot fresh weight after 14 d depending on waste content**



Shoot fresh weight: mean value per surviving plant and pot. Regression (with 95% CI): 3-parameter normal-cumulative distribution function.

Source: own illustration, ECT Oekotoxikologie GmbH

#### *4.4.2.1.2.3 Avoidance test with earthworms*

In the avoidance test with *E. fetida* and excavated geogenic material (17 05 03\*), the concentration-response relationship was statistically not significant [\(Figure 35\)](#page-117-1). Therefore, the calculated  $EC_{50}$  value of 7.36% (CI: n.d.) is not very robust.

<span id="page-117-1"></span>



Avoidance [%]: Mean values of five replicates. Regression: probit analysis with linear maximum likelihood regression. Source: own illustration, ECT Oekotoxikologie GmbH

## **4.4.2.2 Material from the side verges of a federal road (17 05 03\*)**

## **4.4.2.2.1 Toxicity of material from the side verges of a federal road (17 05 03\*) to aquatic organisms**

For the material from the side verges of a federal road (17 05 03\*) classified as hazardous by the waste owner, two test runs were performed for all aquatic tests.

## *4.4.2.2.1.1 Acute Daphnia test*

In both test runs, the material from the side verges of a federal road (17 05 03\*) was not acutely toxic to *D. magna* (EC<sub>50</sub> > 50% eluate). Immobility in the controls was 0% in both tests.

## *4.4.2.2.1.2 Algal growth inhibition test*

<span id="page-118-3"></span>Due to the autofluorescence of material from the side verges of a federal road (17 05 03\*), a fluorescence correction was taken into account when analysi[ng](#page-118-0) the two algal growth inhibition tests. In both test runs, the eluates were non-toxic to the algae<sup>46</sup>:  $EC_{50}$  values were above 50% eluate. As can be seen in [Figure 36,](#page-118-1) there was partly a slight increase in the growth of *R. subcapitata*.

#### <span id="page-118-1"></span>**Figure 36: Toxicity of material from the side verges of a federal road (17 05 03\*) to**  *R. subcapitata***. Inhibition of growth rate after 72 h depending on eluate content**



Inhibition of growth rate: Mean values with standard deviations. T1, T2: test runs 1 and 2. Source: own illustration, ECT Oekotoxikologie GmbH

## *4.4.2.2.1.3 Luminescent bacteria test*

<span id="page-118-4"></span>EC<sup>50</sup> values >50% eluate were determined in the luminescent bacteria [te](#page-118-2)st in both test runs. The observed inhibition of bioluminescence was less than 20% [\(Figure 37\)](#page-119-0) 47.

<span id="page-118-0"></span><sup>46</sup> In the first test run with flue-gas dust (10 09 10) from iron and steel casting from plant B and the material from the side verges of a [fe](#page-118-3)deral road (17 05 03\*), the same positive control was used. The K<sub>2</sub>Cr<sub>2</sub>O<sub>7</sub> concentration in this positive control was 8.0 mg/L instead of 0.8 mg/L. Therefore, inhibition of the growth rate (100%) was above the required range (20-80%). As the required sensitivity of the algae to K<sub>2</sub>Cr<sub>2</sub>O<sub>7</sub> (0.8 mg/L) was reached in all other test with inhibitions of 20-80%, results from the first test run were used.

<span id="page-118-2"></span> $47$  The f<sub>kt</sub> value (correction factor for variation in the control) after 30 min in test run 1 was 1.32 and, thus, outside the range specified [in](#page-118-4) DIN EN ISO 11348-2 (2009: 0.6-1.3). Therefore, the test run is formally not valid. However, all measured  $f_{kt}$  values >1.3 occurred when using the same batch of luminescent bacteria. The increased f<sub>kt</sub> values did not have a significant influence on the test result.

<span id="page-119-0"></span>



Inhibition of bioluminescence: mean values with standard deviations. T1, T2: test runs 1 and 2. Source: own illustration, ECT Oekotoxikologie GmbH

## **4.4.2.2.2 Toxicity of material from the side verges of a federal road (17 05 03\*) to terrestrial organisms**

## *4.4.2.2.2.1 Solid contact test with Arthrobacter globiformis*

In the solid contact test with *A. globiformis*, the evaluation of material from the side verges of a federal road classified as hazardous by the waste owner (17 05 03\*) showed no clear effect up to the lowest dilution level [\(Figure 38\)](#page-119-1). The  $EC_{50}$  was therefore >25% and thus above the limit concentration. Due to a lack of effect of the reference substance in the LUFA 2.2 soil, this test was formally not valid. However, a clear effect of the reference substance was observed in quartz sand. For this reason and since the available sample material was already over two months old after the test was analysed, the test was not repeated.



<span id="page-119-1"></span>**Figure 38: Toxicity of material from the side verges of a federal road (17 05 03\*) to**  *A. globiformis***. Inhibition of dehydrogenase activity depending on waste content**

No regression, since <50% effect up to the lowest dilution level. Source: own illustration, ECT Oekotoxikologie GmbH

## *4.4.2.2.2.2 Growth inhibition test with Brassica rapa*

In the growth inhibition test with *B. rapa*, analysis of the material from the side verges of a federal road (17 05 03\*) showed a weak concentration-response relationship [\(Figure 39\)](#page-120-0). Up to the lowest dilution level, effects were clearly below 50%, so that the  $EC_{50}$  was >25% and thus above the limit concentration. A chronic effect concentration ( $EC_{10}$ ) of 0.445% (CI: 0.020– 9.82%) could be calculated but was extrapolated below the highest tested dilution.

#### <span id="page-120-0"></span>**Figure 39: Toxicity of material from the side verges of a federal road (17 05 03\*) to** *B. rapa***. Shoot fresh weight after 14 d depending on waste content**



Shoot fresh weight: mean value per surviving plant and pot. No regression, due to <50% effect up to the lowest dilution level.

Source: own illustration, ECT Oekotoxikologie GmbH

#### <span id="page-120-1"></span>*4.4.2.2.2.3 Avoidance test with earthworms*

In the avoidance test with *E. fetida*, material from the side verges of a federal road (17 05 03\*) showed an almost inverse concentration-effect relationship [\(Figure 40\)](#page-121-0). While avoidance of the test substrate was observed at the highest dilution level, the lower dilution levels attracted the earthworms, resulting in an  $EC_{50} > 25$ %. Given that the sample was a natural soil, a preference of the earthworms for the sample over the OECD artificial soil (in the absence of contaminants perceptible to earthworms) is plausible.



## <span id="page-121-0"></span>**Figure 40: Toxicity of material from the side verges of a federal road (17 05 03\*) to** *E. fetida***. Avoidance after 48 h depending on waste content**

Avoidance [%]: Mean values of five replicates. No regression, due to attracting effect of the waste at lower dilution levels. Source: own illustration, ECT Oekotoxikologie GmbH

## **4.4.2.3 Material from the side verges of a secondary road (17 05 04)**

## **4.4.2.3.1 Toxicity of material from the side verges of a secondary road (17 05 04) to aquatic organisms**

For the material from the side verges of a secondary road (17 05 04) classified by the waste owner as non-hazardous, only one test run was performed in the three aquatic tests due to the consistent results in all test systems (no toxicity, see below).

## *4.4.2.3.1.1 Acute Daphnia test*

In the acute *Daphnia* test, immobility in the control and in all five dilution levels (3.1-50%) of the eluate of material from the side verges of a secondary road (17 05 04) was 0%, i.e. no toxicity was detected  $(EC_{50} > 50\%)$ .

## *4.4.2.3.1.2 Algal growth inhibition test*

Due to autofluorescence of the eluate of the material from the side verges of a secondary road (17 05 04), a fluorescence correction was included when evaluating the algal growth inhibition test. The eluate only led to a slight inhibition of algal growth in the two lowest dilutions [\(Figure](#page-122-0)  [41;](#page-122-0)  $EC_{50} > 50\%$ ).



#### <span id="page-122-0"></span>**Figure 41: Toxicity of material from the side verges of a secondary road (17 05 04) to**  *R. subcapitata***. Inhibition of growth rate after 72 h depending on eluate content**

Inhibition of growth rate: mean values with standard deviations. Source: own illustration, ECT Oekotoxikologie GmbH

#### *4.4.2.3.1.3 Luminescent bacteria test*

In the luminescent bacteria test, eluate of the material from the side verges of a secondary road (17 05 04) had also only minor effects in the lowest dilution levels. The inhibition of bioluminescence was below 20% ( $EC_{50} > 50$ %; [Figure 42\)](#page-122-1).

<span id="page-122-1"></span>



Inhibition of bioluminescence: mean values with standard deviations. Source: own illustration, ECT Oekotoxikologie GmbH

## **4.4.2.3.2 Toxicity of material from the side verges of a secondary road (17 05 04) to terrestrial organisms**

## *4.4.2.3.2.1 Solid contact test with Arthrobacter globiformis*

In the solid contact test, material from the side verges of a secondary road (17 05 04) showed a clear effect only at the lowest dilution level [\(Figure 43\)](#page-123-0). A (slightly extrapolated)  $EC_{50}$  of 25.9% (CI: 25.5–31.6%) was derived.

#### <span id="page-123-0"></span>**Figure 43: Toxicity of material from the side verges of a secondary road (17 05 04) to**  *A. globiformis***. Dehydrogenase activity depending on waste content**



Regression (with 95% CI): 3-parameter normal-cumulative distribution function. Source: own illustration, ECT Oekotoxikologie GmbH

## *4.4.2.3.2.2 Growth inhibition test with Brassica rapa*

In the growth inhibition test with *B. rapa*, material from the side verges of a secondary road (17 05 04) had no inhibitory effect. At the lowest dilution level, there was a slight increase in shoot fresh weight compared to the control [\(Figure 44\)](#page-123-1). The  $EC_{50}$  value was >25%.

<span id="page-123-1"></span>



Shoot fresh weight: mean value per surviving plant and pot. No regression, as effect up to the lowest dilution level <50%. Source: own illustration, ECT Oekotoxikologie GmbH

## *4.4.2.3.2.3 Avoidance test with earthworms*

In the avoidance test with *E. fetida*, material from the side verges of a secondary road (17 05 04) had no effect, or a tendency towards an attracting effect [\(Figure 45\)](#page-124-0). This had partly also been observed for material from the side verges of a federal road (17 05 03\*) classified as hazardous by the waste owner (see section [4.4.2.2.2.3\)](#page-120-1). It can be explained by the fact that the sample was a natural soil, which can be preferred over the OECD artificial soil in the absence of contaminants perceptible to earthworms. An  $EC_{50}$  of  $>25\%$  was derived.

## <span id="page-124-0"></span>**Figure 45: Toxicity of material from the side verges of a secondary road (17 05 04) to** *E. fetida***. Avoidance after 48 h depending on waste content**



Avoidance [%]: mean values of five replicates. No regression due to attracting effect of all dilution levels. Source: own illustration, ECT Oekotoxikologie GmbH

# **4.4.3 Fluff-light fraction and dust (19 10 03\*/19 10 04)**

## **4.4.3.1 Fluff-light fraction and dust (19 10 03\*)**

As mentioned in section [4.2.7.3,](#page-93-0) no sample of fluff-light fraction and dust (19 10 03\*) classified as hazardous was obtained. In consultation with the UBA, it was decided to examine additional samples of fluff-light fraction and dust (19 10 04) classified as non-hazardous by the waste owner.

## **4.4.3.2 Fluff-light fraction and dust (19 10 04, sieved to <10 mm)**

Three samples were evaluated for fluff-light fraction and dust (19 10 04) classified as nonhazardous by the waste owners. Plant A was sampled in May 2022 (batch 1) and February 2023 (batch 2), plant B in February 2023. In all cases, samples were taken from material sieved to  $<$ 10 mm.

## **4.4.3.2.1 Toxicity of fluff-light fraction and dust (19 10 04, sieved to <10 mm) to aquatic organisms**

## *4.4.3.2.1.1 Acute Daphnia test*

At test start, pH values for both batches of fluff-light fraction and dust (19 10 04) from plant A were between pH 9 and pH 10 in the two lowest dilutions (25 and 50% eluate), i.e. outside the suitable pH range for *D. magna* (pH 6.0-9.0) specified in DIN EN ISO 6341 (2013a). The first test run was carried out without pH adjustment. For both batches, all daphnids in the five dilution

levels tested (3.1-50% eluate) were already immobile after 24 h, i.e. half of the exposure time. The  $EC_{50}$  values are therefore <3.1% eluate [\(Figure 46\)](#page-125-0). Due to the high toxicity, the second test run for both batches was performed with 10 dilution levels each: 6.25-0.0125% eluate. Because of the high dilutions, all pH values were within the tolerance range of *D. magna* and no test run with pH adjustment was necessary. Very similar EC<sub>50</sub> values were determined for both batches, which were clearly below the limit concentration: 0.678% (CI: 0.571-0.804%) for batch 1 and 0.818% for batch 2 (CI: 0.150-2.07%).

# <span id="page-125-0"></span>**Figure 46: Toxicity of fluff-light fraction and dust (19 10 04, sieved to <10 mm) from plant A to**  *D. magna***. Immobility after 48 h depending on the eluate content for batches 1**



Mean values. T1, T2: test runs 1 and 2, T2 with 10 dilution levels. Regression: probit analysis with linear maximum likelihood regression (batch 1), Weibull analysis with linear maximum likelihood regression (batch 2). Immobility in the control was 5% in the first test run for batch 1 and 0% in all other test runs. Source: own illustration, ECT Oekotoxikologie GmbH

Fluff-light fraction and dust (19 10 04) from plant B was not toxic to *D. magna* in two test runs [\(Figure 47;](#page-125-1)  $EC_{50} > 50\%$  eluate).

#### <span id="page-125-1"></span>**Figure 47: Toxicity of fluff-light fraction and dust (19 10 04, sieved to <10 mm) from plant B to**  *D. magna***. Immobility after 48 h depending on eluate content**



Mean values. T1, T2: test runs 1 and 2. Immobility in the control was 0% in both test runs. Source: own illustration, ECT Oekotoxikologie GmbH

## *4.4.3.2.1.2 Algal growth inhibition test*

<span id="page-126-2"></span>In the algal growth inhibition test, both batches of fluff-light fraction and dust (19 10 04) from plant A were also analysed in two test runs. When evaluating the first test run (dilution levels: 3.1-50% eluate), a fluorescence correction was taken into account due to the autofluorescence of the eluates. Batch 1 caused a 68-90% and batch 2 a 63-87% inhibition of algal growth [\(Figure](#page-126-0)  [48\)](#page-126-0). Thus,  $EC_{50}$  values were <3.1% for both batches. Due to the high toxicity, the second test run for each batch was performed with 10 dilution levels each (6.25-0.0125% eluate). Due to t[he](#page-126-1)  higher dilutions, no fluorescence correction had to be considered in the evaluation. Batch 1<sup>48</sup> led to a 0-70% inhibition of the growth rate, batch 2 to a 3-77% inhibition [\(Figure 48\)](#page-126-0). The  $EC_{50}$ values were 1.16% (CI: 1.13-1.19%) for batch 1, and 0.287% (CI: 0.282-0.293%) for batch 2.

<span id="page-126-0"></span>



Inhibition of growth rate: mean values with standard deviations. T1–T3: test runs 1-3. Regression: Weibull analysis with linear maximum likelihood regression (batch 1), probit analysis with linear maximum likelihood regression (batch 2). Source: own illustration, ECT Oekotoxikologie GmbH

Fluff-light fraction and dust (19 10 04) from plant B was evaluated in the algal growth inhibition test in two test runs with dilution levels of 3.1-50% eluate. Due to the autofluorescence of the eluate, a fluorescence correction was considered in both test runs. The concentration response curves cover the complete range of growth inhibition in both test runs [\(Figure 49\)](#page-127-0). For the first test run an EC<sub>50</sub> of 13.0% (CI: 12.2-13.7%) was derived, for the second test run an EC<sub>50</sub> of 17.3% (CI: 15.5-19.0%).

<span id="page-126-1"></span><sup>&</sup>lt;sup>48</sup> In the second test run for batch 1 of fluff-light fraction and dust (19 10 04), the K<sub>2</sub>Cr<sub>2</sub>O<sub>7</sub> concentration in the positive control was [0.](#page-126-2)375 mg/L instead of 0.8 mg/L due to a dilution error. The inhibition of the growth rate was 7.5%, i.e. below the required range (20- 80%). Since the required sensitivity of the algae to K<sub>2</sub>Cr<sub>2</sub>O<sub>7</sub> (0.8 mg/L) was demonstrated in all other test runs by an inhibition of 20-80%, the results from the second test run were used.

<span id="page-127-0"></span>



Inhibition of growth rate: mean values with standard deviation. T1, T2: test runs 1 and 2. Regression: Weibull analysis with linear maximum likelihood regression.

Source: own illustration, ECT Oekotoxikologie GmbH

#### *4.4.3.2.1.3 Luminescent bacteria test*

Batch 1 of fluff-light fraction and dust (19 10 04) from plant A was analysed in three test runs. In the first test run, pH values for 25 and 50% eluate (pH 8.8 and 9.2, respectively) were outside the suitable pH range for *A. fischeri* (pH 6.0-8.5) specified in DIN EN ISO 11348-2 (2009). Exposure to the eluate of fluff-light fraction and dust led to inhibitions of bioluminescence ranging from  $18\%$  (0.4% eluate) to 82% (50% eluate; see [Figure 50\)](#page-128-0). An EC<sub>50</sub> of 4.08% (CI: 3.46-4.80%) was derived. In the two further test runs, higher dilutions were tested as in the tests with daphnids and algae to further evaluate the lower range of the concentration-response curve. However, the  $EC_{50}$  values determined in these test runs were above the highest dilution levels used (>0.8% and >3.1%). The three concentration-response curves were consistent [\(Figure 50\)](#page-128-0), i.e. the results of the first test run were supported by the second and third test run. Due to the higher dilutions in test runs 2 and 3, no pH adjustment was necessary.

<span id="page-127-2"></span>Batch 2 of fluff-light fraction and dust (19 10 04) fr[om](#page-127-1) plant A showed a lower toxicity to the luminescent bacteria than batch 1. In both test runs $49$ , inhibitions of bioluminescence ranged from  $\leq$ 5% to 63% [\(Figure 50\)](#page-128-0). The determined EC<sub>50</sub> values of 23.5% (test run 1; CI: 20.1-27.9%) and 19.7% (test run 2; CI: 17.3-22.7%) were above the limit concentration.

<span id="page-127-1"></span> $49$  In both test runs, the f<sub>kt</sub> value (correction factor for variation in the control) after 30 min was 1.4 and, thus, outside the range [sp](#page-127-2)ecified in DIN EN ISO 11348-2 (2009: 0.6-1.3). Therefore, both test runs with batch 2 of fluff-light fraction and dust were formally not valid. However, all measured  $f_{kt}$  values >1.3 occurred when using the same batch of luminescent bacteria. The increased  $f_{kt}$  values did not have a significant influence on the test result.

<span id="page-128-0"></span>



Inhibition of bioluminescence: mean values with standard deviation. T1, T2, T3: test runs 1, 2 and 3. Regression: probit analysis with linear maximum likelihood regression. Source: own illustration, ECT Oekotoxikologie GmbH

<span id="page-128-3"></span>For fluff-light fraction and dust (19 10 04) from plant B, two test runs of the luminescent bacteria test were carried out, which showed comparable [inh](#page-128-2)ibitions of bioluminescence [\(Figure](#page-128-1)  [51\)](#page-128-1). Both EC<sub>50</sub> values, 7.11% (CI: 6.59-7.68%) in test run 1<sup>50</sup> and 9.52% (8.76-10.4%) in test run 2, are below the limit concentration.

## <span id="page-128-1"></span>**Figure 51: Toxicity of fluff-light fraction and dust (19 10 04, sieved to <10 mm) from plant B to**  *A. fischeri***: inhibition of bioluminescence after 30 min depending on eluate content**



Inhibition of bioluminescence: mean values with standard deviations. T1, T2: test runs 1 and 2. Regression: probit analysis with linear maximum likelihood regression.

Source: own illustration, ECT Oekotoxikologie GmbH

<span id="page-128-2"></span> $50$  Test run 1 is not formally valid, as the f<sub>kt</sub> value after 30 min was 1.6, i.e. outside the range (0.6-1.3) specified by DIN EN ISO 11348-[2](#page-128-3) (2009). However, the very similar results of the two test runs show that this had no significant influence on the test result.

## **4.4.3.2.2 Toxicity of fluff-light fraction and dust (19 10 04, sieved to <10 mm) to terrestrial organisms**

## *4.4.3.2.2.1 Solid contact test with Arthrobacter globiformis*

In the solid contact test with *A. globiformis*, results obtained with the two batches of the flufflight fraction and dust (19 10 04) from plant A were similar [\(Figure 52\)](#page-129-0). Due to the high variability of the measurement results in previous tests, the replicate number was increased from four to eight in the test with batch 2. For batch 1, an  $EC_{50}$  value of 8.20% (CI: n.d.) was calculated, but the concentration-response relationship was not monotonous. For batch 2, a clear concentration-response relationship was recorded; an  $EC_{50}$  of 6.16% (CI: 2.36-15.7%) was determined. For both batches, EC<sub>50</sub> values are thus below the limit concentration.

<span id="page-129-0"></span>



Regression: probit analysis with linear maximum likelihood regression (batch 2 with 95% CI). Source: own illustration, ECT Oekotoxikologie GmbH

The solid contact test with fluff-light fraction and dust (19 10 04) from plant B was also carried out with an increased replicate number (8 replicates). The test result shows a clear concentration-effect relationship [\(Figure 53\)](#page-130-0). An  $EC_{50}$  of 11.7% (CI: 7.65-19.2%) was determined, which is just above the limit concentration.



<span id="page-130-0"></span>**Figure 53: Toxicity of fluff-light fraction and dust (19 10 04, sieved to <10 mm) to**  *A. globiformis***. Dehydrogenase activity depending on waste content for plant B**

Regression (with 95% CI): 3-parameter normal-cumulative distribution function. Source: own illustration, ECT Oekotoxikologie GmbH

#### *4.4.3.2.2.2 Growth inhibition test with Brassica rapa*

Waste [%]

In the growth inhibition test with *B. rapa*, the two batches of fluff-light fraction and dust (19 10 04) from plant A led to different concentration-effect relationships: monotonic for batch 1, non-monotonic for batch 2, with a strong increase in the effect starting at the second-lowest dilution level [\(Figure 54\)](#page-130-1). An EC<sub>50</sub> of 8.20% (CI: 5.79-11.6%) was determined for batch 1. For batch 2, an EC $_{50}$  of 9.25% (CI: 7.05-12.1%) was calculated for shoot fresh weight and a slightly lower  $EC_{50}$  for emergence (7.59%; CI: 6.25-9.20%). The  $EC_{50}$  values for both batches were thus below the limit concentration. Chronic effect concentrations ( $EC_{10}$  values) were also derived: 2.42% (CI: 1.08-5.46%) for batch 1, and 6.74% (CI: 4.54-10.0%) for batch 2.

<span id="page-130-1"></span>



Shoot fresh weight: mean value per surviving plant and pot. Regression (with 95% CI): 3-parameter normal-cumulative distribution function.

Source: own illustration, ECT Oekotoxikologie GmbH

The analysis of fluff-light fraction and dust (19 10 04) from plant B showed no concentrationeffect relationship for shoot fresh weight [\(Figure 55\)](#page-131-0), but there was a clear effect on emergence. No reliable  $EC_{50}$  could be determined for shoot fresh weight, because no effect >50% on this endpoint was observed at the lowest dilution level at which plants were emerging (12.5% waste). Therefore, the EC<sub>50</sub> can only be indicated as >12.5%. For emergence an EC<sub>50</sub> of 13.5% (CI: n.b.) was calculated. However, since the concentration-response relationship was not statistically significant, this value is considered less robust. The  $EC_{50}$  values were above the limit concentration. An EC<sub>10</sub> of 12.6% (CI: n.b.) was derived, which is, however, subject to the same limitations as the  $EC_{50}$  for emergence.

<span id="page-131-0"></span>



Shoot fresh weight: mean fresh weight per surviving plant and pot. No regression due to <50% effect up to the lowest dilution level, in which plants had emerged. Source: own illustration, ECT Oekotoxikologie GmbH

## *4.4.3.2.2.3 Avoidance test with earthworms*

In the avoidance test with *E. fetida*, the results for the two batches of fluff-light fraction and dust (19 10 04) from plant A were similar (with clear concentration-effect relationships; [Figure 56\)](#page-132-0). An EC<sub>50</sub> of 2.94% (CI: 1.42-6.08%) was determined for batch 1. A slightly higher EC<sub>50</sub> value of 4.53% (CI: n.b.) was calculated for batch 2. However, this value must be considered less robust, because the concentration-response relationship is not statistically significant. The  $EC_{50}$  values for both batches were below the limit concentration.

<span id="page-132-0"></span>



Avoidance [%]: mean values of five replicates. Regression: Weibull analysis with linear maximum likelihood regression (batch 1; with 95% CI), probit analysis with linear maximum likelihood regression (batch 2). Source: own illustration, ECT Oekotoxikologie GmbH

Evaluation of fluff-light fraction and dust (19 10 04) from plant B showed a clear concentration-response relationship [\(Figure 57\)](#page-132-1). An  $EC_{50}$  of 9.61% (CI: 2.05–25.9%) was derived, which was thus just below the limit concentration.

#### <span id="page-132-1"></span>**Figure 57: Toxicity of fluff-light fraction and dust (19 10 04, sieved to <10 mm) from plant B to**  *E. fetida***. Avoidance (%) after 48 h depending on waste content**



Avoidance [%]: mean values of five replicates. Regression (with 95% CI): Weibull analysis with linear maximum likelihood regression.

Source: own illustration, ECT Oekotoxikologie GmbH

## *4.4.3.2.2.4 Rapid test to determine potential nitrification*

The result of the rapid test to determine potential nitrification showed clear effects at the dilution level with 25% waste content [\(Figure 58\)](#page-133-0). This test was therefore similarly sensitive as the solid contact test, in which an  $EC_{50}$  of 6.16% had been determined for this sample (see above).

<span id="page-133-0"></span>



Source: own illustration, ECT Oekotoxikologie GmbH.

A possible problem when performing this test with mixtures of control soils and solid waste samples may be that the test organisms are the microorganisms naturally present in the soil. A mixture of the biologically active control soil with up to 25% potentially sterile waste may lead to a reduction in the total abundance of the microorganisms in the respective mixture. Hence, a reduction in the nitrification rate may not (only) be caused by a toxic effect of the waste sample. According to DIN ISO 15685 (2021), eluates are tested for biosolids (e.g. sewage sludge), while soil material (e.g. waste code 17 05 03\*/17 05 04) from the field is to be tested in mixtures. As an alternative to testing eluates, a part of the control soil (depending on the waste type) could be mixed with a sterile material (e.g. quartz sand). In addition, control soil and test mixtures could be microbially inoculated using a standard procedure that needs to be defined to ensure comparable conditions in the control soil and in all test mixtures. In any case, further studies on soil microorganism testing and test sensitivity compared to the solid contact test are needed prior to recommending an alternative test for HP 14 classification of waste.

# **4.4.4 Summary of the results of the ecotoxicity tests**

The results of the ecotoxicity tests show that the aquatic tests are highly reproducible (an investigation of the reproducibility of the terrestrial tests was not foreseen in this project). In most cases, the luminescent bacteria test was less sensitive than the algal and *Daphnia* tests (see [Table 27\)](#page-135-0).

The terrestrial tests tended to be slightly less sensitive than the aquatic tests. Only in one case (10 09 10: flue-gas dust from iron and steel casting from plant B), solely an effect concentration determined in a terrestrial test (the *Arthrobacter* test) was below the limit concentration. However, as discussed in section [4.4.1.2.2.1,](#page-111-1) this test was formally not valid due to a lack of effect of the reference substance in the LUFA 2.2 soil.

Waste samples assigned by the waste owner to the hazardous mirror entry were classified as hazardous by HP 14 based on the bioassay results in 3 out of 4 cases. The only exception was the material from the side verges of a federal road  $(17 05 03<sup>*</sup>)$ , which showed no toxicity in all biotests used. As discussed during the 4th project meeting, an increased PAH content could have been relevant for its classification as hazardous waste. In addition, the high clay content could have led to a reduced bioavailability of toxic waste constituents.

Waste samples assigned by the waste owner to the non-hazardous mirror entry were classified as hazardous by HP 14 in 5 out of 6 cases based on the bioassay results. In 4 of these cases, the results obtained with more than one test method were below the limit concentration. The high ecotoxicity of the samples of fluff-light fraction and dust (19 10 04, sieved to <10 mm) was particularly remarkable.





<span id="page-135-0"></span>Only the results of tests without pH adjustment are indicated in the table. For waste samples that were ecotoxic in at least one test, the lowest EC<sub>50</sub> is highlighted (bold). If two defined (i.e. not unbounded) EC<sub>50</sub> values were determined for terrestrial plants (shoot fresh weight and emergence), the lower of these two values is indicated.

## **4.4.5 Derivation of chronic effect concentrations**

For the algal growth inhibition test with *R. subcapitata* (DIN EN 38412) and the growth inhibition test with *B. rapa* (ISO 11269-2), chronic effect concentrations (EC<sub>10</sub> values) were determined in addition to the acute effect concentration ( $EC_{50}$ ) that have to be determined according to the UBA recommendations. In addition, the acute-to-chronic ratio ( $EC_{50}/EC_{10}$ ) was calculated [\(Table 28\)](#page-136-0). In the algal growth inhibition test, the  $EC_{10}$  was in most cases by a factor of 2 to 3 lower than the EC<sub>50</sub>. However, for one waste sample, fluff-light fraction and dust from plant A, the difference was significantly higher (factor 22.6 or 24.7). In the growth inhibition test with *B. rapa*, the  $EC_{10}$  was by a factor of 1.37–4.95 lower than the  $EC_{50}$ . Note that an  $EC_{10}$  could not be determined for all waste samples.



#### <span id="page-136-0"></span>**Table 28: Chronic effect concentrations (EC10) in the algal growth inhibition test with**  *R. subcapitata***, and in the growth inhibition test with** *B. rapa* **for the test endpoint shoot fresh weight**

n.d. = Not definable; a extrapolated value (lowest inhibition: 18%); b <10% inhibition at all evaluated dilution levels; c plants had only emerged in the control and in the highest dilution level; d >10% inhibition at all dilution levels, but no monotonous concentration-response relationship; e extrapolated value (lowest inhibition: 14%).

# **4.5 Discussion of the results of the ecotoxicological tests**

In the following, the results of the ecotoxicological tests are discussed in comparison to data identified in the literature search (section [3.2\)](#page-59-0).

# **4.5.1 Flue-gas dust (10 09 09\*/10 09 10) from iron and steel casting**

Pandard et al. (2006) analysed a furnace dust from the casting of iron (waste code: 10 09 09\*/ 10 09 10) using the tests indicated in [Table 29.](#page-137-0) The eluates used in the aquatic tests were prepared according to DIN EN 12457-2 (particle size <4 mm), their pH was adjusted to 5.5–8.5. For the terrestrial tests, waste dilutions were prepared from OECD artificial soil and the solid waste sample.

| <b>Test organism</b>        | Acute/<br>chronic | <b>Endpoint</b>            | <b>Effect</b><br>concentration | <b>Test</b><br>duration | <b>Test</b><br>guideline <sup>a</sup> |
|-----------------------------|-------------------|----------------------------|--------------------------------|-------------------------|---------------------------------------|
| <b>Aquatic tests</b>        |                   |                            |                                |                         |                                       |
| Raphidocelis<br>subcapitata | Chronic           | Growth rate                | EC <sub>20</sub>               | 72 h                    | NF T90-375                            |
| Daphnia magna               | Acute             | Immobility                 | EC <sub>50</sub>               | 48 h                    | <b>EN ISO 6341</b>                    |
| Ceriodaphnia dubia          | Chronic           | Reproduction               | EC <sub>20</sub>               | 7 d                     | NF T90-376                            |
| Aliivibrio fischeri         | Acute             | Luminescence<br>inhibition | EC <sub>50</sub>               | 30 min                  | ISO 11348-3                           |
| <b>Terrestrial tests</b>    |                   |                            |                                |                         |                                       |
| Lactuca sativa              | Acute             | Emergence,<br>biomass      | EC <sub>50</sub>               | 14 <sub>d</sub>         | ISO 11269-2                           |
| Eisenia fetida              | Acute             | Mortality                  | LC <sub>50</sub>               | 14d                     | ISO 11268-1                           |

<span id="page-137-0"></span>**Table 29: Overview of the tests used by Pandard et al. (2006)**

<sup>a</sup> Current versions of the mentioned test guidelines: ISO 6341 (2012c), ISO 11268-1 (2012d), ISO 11269-2 (2012a), ISO 11348-3 (2007c), NF T 90-375 (standard withdrawn, last version: AFNOR 1998b), NF T90-376 (standard withdrawn, last version: 2000).

The authors do not indicate the specific effect concentrations that were derived but present the tested waste samples in a matrix based on the relative sensitivity of the used tests. The furnace dust from the casting of iron had a high toxicity in the aquatic tests ( $EC_{20}$  and  $EC_{50}$  values were clearly below 1% eluate), while the terrestrial tests were less sensitive (EC $_{50}$  and LC $_{50}$  values were >1% waste). According to their relative sensitivity, the tests were sorted as follows: *R. subcapitata* > *C. dubia* > *A. fischeri* > *D. magna* > *E. fetida* > *L. sativa*.

Hence, the sample was found to be ecotoxic as was also the case for the samples of this waste type evaluated in the present project. In addition, a higher sensitivity of the algal test as compared to the *Daphnia* and luminescent bacteria test was recorded.

# **4.5.2 Soil and stones (17 05 03\*/17 05 04)**

In contrast to the matrices of most other waste types, soil represents a natural habitat for a variety of organisms. The ecotoxicological assessment of potentially contaminated soils already has a history of around 30 years. It is also relevant in other regulatory areas, particularly in soil and nature conservation and for the assessment of contaminated sites. In this context, the studies of Hund-Rinke et al. (2002), Jensen & Mesman (2006) and Römbke et al. (2006) should be mentioned. These activities have found their way into international standardisation (ISO 2019a, b). To date, there are more than 50 test standards from ISO/TC 190/SC 4 (Biological characterisation of soils) for the assessment of soil quality. Most of these can also be used for the assessment of waste. Accordingly, there is a large number of publications on this topic. Due to the diversity of the origin and the contamination of this waste type, it is almost impossible to compare the results of the present project with literature results, especially since no studies were identified in which geogenic excavations or material from the side verges of roads were explicitly analysed. For this reason, the individual studies on this waste type are not presented here. Information on the studies can be found in the Excel table (see section [3.2\)](#page-59-0).

# **4.5.3 Fluff-light fraction and dust (19 10 03\*/19 10 04)**

<span id="page-138-2"></span>Deventer & Zipperle (2004) analysed a waste sample assigned to the waste type 19 10 04. This sample was inhomogeneous and contained metals, plastics, and other material. The limit values for lead, copper, mercury, and total heavy metal in the solid material were exceeded. According to the provisional implementation instructions of the German federal state Baden-Württemberg (UVM 2002), the sample was therefore classified as waste requiring special supervision. It was evaluated using the tests indi[cat](#page-138-1)ed in [Table 30.](#page-138-0) Eluates used in the aquatic tests were prepared based on DIN 38414-4 (1984)<sup>51</sup>. For the terrestrial tests, dilution levels were prepared from LUFA standard soil and the solid waste sample. The sample showed a low toxicity in the algal growth test (G-value 10) and the acute *Daphnia* test (G-value 2), intermediate toxicity in the luminescent bacteria test (G-value 16), the solid contact test (G-value 10-100) and the growth inhibition tests with higher plants (G-value >32). This led to a classification into toxicity class 2 (G-value >10-100; [Table 30\)](#page-138-0). The limit concentration (G-value >10) corresponds to the limit concentration of ≤10% eluate or waste content used in the present project.



## <span id="page-138-0"></span>**Table 30: Overview of the biotests used by Deventer & Zipperle (2004) and the G-values determined with fluff-light fraction and dust (19 10 04)**

<sup>a</sup> Current versions of the mentioned test guidelines: DIN 38412-30 (1989b), DIN 38412-33 (1991), DIN 38412-48 (standard withdrawn, last version: 2002), ISO 11348-2 (2007a), OECD 208 (2006a).

<span id="page-138-1"></span>[<sup>51</sup>](#page-138-2) This standard has been withdrawn.

Garcia Geronasso (2010) investigated a heterogeneous mixture of shredded light particles (including dust from hoover cleaning and shredded mixed metal scrap from recycling plants) that was assigned to the waste type 19 10 04. According to chemical analyses, the mixture contained relatively high concentrations of lead, cadmium, cyanide, mercury, copper, zinc and arsenic. It consisted of approximately 86% light particles, 13% metal compounds and 1% minerals.

<span id="page-139-3"></span>The author performed reproduction and feeding tests with s[pr](#page-139-0)ingtails (collembolans) of the species *Folsomia candida*, the former according to ISO 11267<sup>52</sup> (test endpoint: number of juveniles after 28 d), the latter according to a method developed by Domene et al. (2007) (test endpoint: feeding inhibition after 48 h). For these tests, dilution levels were prepared from OECD artificial soil and the solid waste sample. For the feeding tests, artificial soil was prepared without peat, and the pH value of the mixtures was adjusted to pH 6.0±0.5.

In the reproduction test, the waste sample proved to be harmful to the population development and survival of the collembolans. The  $EC_{20}$  and  $EC_{50}$  were 4.82% and 14.1% waste content, respectively, the NOEC was 3.10% and the LC<sub>50</sub> was 9.37%. In contrast, no significant difference was found between the control and the tested waste concentrations with regard to the feeding behaviour (NOEC ≥50% waste content).

<span id="page-139-4"></span>Römbke et al. (2010) and [H](#page-139-1)öss & Römbke (2019) analysed fluff-light fractions from a widely integrated shredder plant<sup>53</sup> assigned to waste code 19 10 04 with the tests listed in Table 31. Eluates for the aquatic tests were prepared according to DIN EN 12457-2. For the terrestrial tests, dilution levels of the solid waste were prepared with OECD artificial soil (avoidance test with earthworms), LUFA standard soils 2.3 (plant test) or 2.2 (nematode test), or quartz sand (bacterial contact test). The HP 14 criterion was considered fulfilled, if LID was >4 in aquatic tests, or >8 in terrestrial tests. Strong effects (LID = 16) were found in all terrestrial tests with the exception of the nematode test (LID = 0), but not in the two aquatic tests (LID  $\leq$ 4; [Table 31\)](#page-139-2).



## <span id="page-139-2"></span>**Table 31: Overview of the tests used by Römbke et al. (2010) and Höss & Römbke (2019) and the LID values determined with fluff-light fraction and dust (19 10 04)**

<sup>a</sup> Current versions of the mentioned test guidelines: ISO 6341 (2012c), ISO 8692 (2012b), ISO 10872 (2020), ISO 11269-2 (2012a), ISO 17512-1 (2008a), ISO 18187 (2016a).

<span id="page-139-1"></span><span id="page-139-0"></span>[<sup>52</sup>](#page-139-3) Current version of the test guideline: ISO 11267 (2023c).

<sup>53</sup> A widely integrated shredder plant has extensive processing facilities behind the shredder and recovers significantly more [m](#page-139-4)aterial than shredder plants of previous designs.

Deprez et al. (2012) and Weltens et al. (2014) analysed an unspecified 'shredder fluff' (waste code 19 10 03\*) using the aquatic tests listed in [Table 32.](#page-140-0) Organic extracts of the waste were prepared using acetone or an acetone/hexane (1+1) mixture. The effect concentrations were expressed as gram equivalents of the original sample per litre ( $geq/L$ ) to relate the measured toxicity directly to the amount of waste and to compare the toxicity of different waste materials. A limit value of 5 geq/L (or >50% effect in the limit test with algae at 10 geq/L) was defined for the organic extracts. A high toxicity was recorded in all tests ( $EC_{50}$  <5 geq/L or 93% inhibition in the limit test with 10 geq/L;  $LC_{50} = 6.1$  geq/L; see [Table 32\)](#page-140-0).

<span id="page-140-0"></span>



<sup>a</sup> Current versions of the mentioned test guidelines: ISO 11348-3 (2007b), OECD 201 (2011), OECD 202 (2004).

The Public Waste Agency of Flanders (OVAM 2018) investigated a 'shredder fluff' (waste code 19 10 04) containing various types of coarse materials (rubber, plastic, metal, wires, cables, etc.) using the test systems indicated in [Table 33.](#page-140-1) For the aquatic tests, an eluate was prepared with a one-stage batch procedure (L/S: 10 L/kg, 24 h). For the terrestrial test, dilution levels were prepared from the solid waste sample and OECD artificial soil. The waste showed no ecotoxicity in the aquatic tests (LID value ≤4 or  $EC_{50} > 10\%$  eluate). However, in the avoidance test with earthworms, a toxic effect was observed (LID value >8, [Table 33\)](#page-140-1).



## <span id="page-140-1"></span>**Table 33: Overview of the tests used by OVAM (2018) and the effect concentrations determined for fluff-light fraction and dust (19 10 04)**

(2004).

In summary, five different waste samples assigned to the waste types fluff-light fraction and dust (19 10 03\*/19 10 04) were evaluated in the ecotoxicological studies identified in the literature search. The methods used for sample preparation and testing were in part comparable to methods used in the present project. Due to the different sources of the waste sample (on which more detailed information was mostly lacking) and, partly, also due to methodological differences, the results are not directly comparable to the results obtained in the present project. However, as in the present project, some samples that were assigned to waste code 19 10 04 also proved to be ecotoxic in earlier studies.

# **5 Proposals for an update and further development of the UBA recommendations**

Based on the literature search (section [3\)](#page-40-0) and the experience gained during sampling, sample preparation, elution and ecotoxicological testing of the 10 waste samples, suggestions were made for updating and further developing the UBA recommendations. The discussions with the project advisory group at the meetings on 09 March 2022 and 02 March 2023 and the expert workshop on 29 August 2023 were considered. The proposals for an update and further development of the UBA recommendations relate to sampling, sample pre-treatment, subsampling in the laboratory, elution, ecotoxicological testing, and minimum requirements for reports.

In addition, issues were identified for which there is a need for action at regulatory level. Some suggestions are made for modifications of the test guidelines for the bioassays.

# **5.1 Sampling and sample pre-treatment**

<span id="page-142-1"></span>With regard to sampling, the 'Commission notice on technical guidance on the classification of waste' (EU 2018) refers to the technical reports CEN/TR 15310-1 to -5, but allows other approaches, such as LAGA guideline PN 98 (LAGA 2019) that is m[ain](#page-142-0)ly applied in Germany, if they lead to similarly reliable results (see sections 3.1.1.1 and 4.2)<sup>54</sup>.

The UBA recommendations from 2013 already refer to a CEN/TC 292 standard being developed; aspects that appeared important were integrated. The idea of defining a laboratory sample based on the number of particles contained in the sample corresponds to the specifications that are now detailed in the technical report CEN/TR 15310-1.

Analogous to the general recommendations of CEN TC 292 on the application of the minimum sample mass formula and specifically to the CEN/TR 15310 report series, it is proposed to adapt the UBA recommendations to the approach of CEN TC 292 regarding the fraction of particles with the characteristic(s) to be determined and the desired reliability of the results.

If no further information is available, it is assumed that 10% of the particles in the population contain the effective characteristic. In terms of reliability, a coefficient of variation (CV) of 10% is assumed. This means that the characteristics' content in the laboratory sample does not deviate by more than 20% (within the twofold standard deviation of approx. 95%) from the "true value" of 10% in the population. These assumptions shall ensure that a sufficient reliability is achieved and that the required effort remains manageable.

Due to the possibilities resulting from the CEN/TR 15310 reports to classify a sample qualitatively, it is recommended to perform sampling and sample pre-treatment according to CEN/TR 15310 and to compare the results with the specifications of LAGA PN 98. Generally, the sample masses required for biological analyses clearly exceed the minimum sample masses according to the guidance. Hence, it is crucial to recognise how far a laboratory sample can be subdivided into a test sample without significantly reducing the reliability of the results. While the guideline DIN 19747 (2009a) does not contain any specific recommendation, the CEN/TR 15310 reports provide guidance.

The following procedure is recommended for obtaining samples for the biological analysis of waste.

<span id="page-142-0"></span><sup>54</sup> The procedure described in the LAGA guideline PN 98 is now also available as DIN standard: DIN 19698-1 (DIN 2014), which is [ve](#page-142-1)ry similar to the PN 98.

## **Careful planning of sampling according to CEN/TR 15310**

As part of the planning of sampling, which is to be carried out by an expert in consultation with the waste owner and, if necessary, the customer, the basic quantity (population) should be determined, and the objective of the investigations should be defined. This includes a verification of the specific framework conditions at the sampling site as well as a collection of information on the origin of the waste and its temporal and spatial heterogeneity. Possibly, information such as the  $d_{95}$ , bulk density, particle density and details for estimating the distribution of characteristics among the particles can already be obtained here.

Based on this information, a sampling approach is selected, and the sampling procedure is determined. The required minimum sample mass depends on the particle dimensions. The minimum sample mass is determined using the values specified by the expert. The number of individual samples is selected based on a comparison of the mass for the individual samples and the minimum sample size. However, a composite sample should comprise at least 16 individual samples.

For the field sample, care must be taken to ensure that after separation of interfering materials and oversized particles (>4 mm), the remaining sample mass is sufficient to perform the desired investigations.

## **Collection of at least 16 probabilistic individual samples**

Based on the procedure defined in the sampling plan, at least 16 individual samples are taken from the population. From a probabilistic point of view, sampling from the falling material flow is ideal. Alternatively, samples can also be taken from a heap or from a flat structure prepared using a wheel loader. The type of sampling must be categorised in accordance with CEN/TR 15310 and justified. It has to be documented which tools are used.

## **Combination of individual samples into a mixed sample (field sample)**

All individual samples (random samples) are combined into a mixed sample. Any reduction of the sample size from the field sample to the laboratory sample should be avoided to provide sufficient test material for biological investigations.

## **Joint sampling for biotests and chemical analyses**

At the expert workshop, the question was raised as to whether a joint sampling can be performed to obtain samples for both, chemical analyses and bioassays. The objective of sampling is always to produce a subset of a population, which is as representative as possible, from which the characteristics of a population can be determined with sufficient certainty. The only difference between sampling for bioassays and sampling for chemical analyses is that a larger sample mass is required for bioassays. In principle, joint sampling for biotests and chemical analyses is therefore possible. Either parallel samples can be taken for biological and chemical analyses, or a sufficiently large sample can be taken and divided in the field to obtain samples for the biological and the chemical-analytical laboratory.
# <span id="page-144-0"></span>**5.2 Sample pre-treatment to obtain a laboratory sample from the field sample**

As part of the sample pre-treatment, the recommendation should remain to perform a sieve analysis using round-hole sieves. The generation of a simple sieve curve using hand sieving requires a manageable amount of effort, but provides valuable information on particle size distribution and allows to verify the assumed  $d_{95}$  using the original sample.

If the sample contains material >4 mm, an appropriate approach needs to be selected. According to the recommendations from 2013, this material should be crushed/shredded, if possible, and returned to the sample. However, it should be avoided to create too many new surfaces that would influence the elution behaviour of the sample. The material should not be finely ground. For small mass fractions >4 mm, it has been recommended in UBA (2013; section 5.2.4) to discard the oversized particles if necessary.

It is suggested to use the minimum sample mass formula according to CEN/TR 15310-1 for selecting the appropriate approach. The oversized particles (>4 mm) are a subsample of the laboratory sample, which a lower particle size limit that can be estimated as  $d_{05} = 4$  mm. For this subsample, a minimum sample mass can be determined.

### **Example 1**

For a soil sample with the estimated input values d<sub>95</sub> = 20 mm, bulk density  $\rho_B = 0.92$  kg/dm<sup>3</sup>, particle density  $p_P = 1.8$  kg/dm<sup>3</sup>, a field sample with a mass of 8 kg is taken. During sample pretreatment, 2,834 g (35.4 mass%) of oversized particles (>4 mm) are obtained. The sieve curve shows that the  $d_{95}$  is not 20 mm but 25 mm.

According to the sieve curve, d<sub>95</sub> is set at 25 mm, and the sieve whole diameter of 4 mm is used as  $d_{05}$ . Particle density ( $ρ<sub>P</sub>$  = 1.8 kg/dm<sup>3</sup>), the desired coefficient of variation (CV = 10%) and the fraction of particles with the characteristic to be determined ( $p = 10\%$ ) are retained.

For the selected example, the granulometric correction factor g is 0.25 and the minimum sample mass ( $M_{SAM}$ ) is 3,313 g. The mass of oversized particles (2,834 g, see above) is below the minimum sample mass. Therefore, the subsample probably contains less than 900 particles. It does not meet the desired confidence level of  $CV = 10\%$  (CV is 10.8%).

In this particular case, the mass of oversized particles is relatively high. The minimum sample mass of 3,313 g is almost reached, so that the CV in the oversized particle subsample (10.8%) does not differ substantially from the target CV (10%). Crushing/shredding is recommended.

If the mass of oversized particles was only 283 g (5.2 mass%), this would correspond to approx. 77 particles. In such a subsample, a fraction of particles with the characteristic to be determined of 10% can only be represented with a CV of 34%. Within the twofold standard deviation, this subsample can therefore have a characteristic's content between 3.2 and 16.8%. It is unlikely that this subsample randomly meets the "true characteristic's content" of 10%. Since the large particles can carry high characteristic's loads, it is in this case recommended to discard the oversized particles.

If the mass of oversized particles accrued during sieving is greater than the minimum sample mass for the subsample (see example 1), the oversized particles can be carefully crushed/shredded to a d<sub>95</sub> of approx. 4 mm and returned to the sample. Care should be taken to avoid fine grinding that would create many fresh surfaces, which may influence elution

behaviour. For soil samples, it is recommended to use a jaw crusher with a gap width set to 4 mm, and to crush several times. For cutting mills, appropriate sieves should be selected.

If the mass of oversized particles is below the recommended minimum sample mass, the oversized particles should be discarded, since this subsample does not meet the minimum sample mass requirements. The separated particles >4 mm should still be weighed and documented photographically. A mass balance should be drawn up and documented for sample pre-treatment.

Irrespective of whether the resulting laboratory sample contains oversized particles crushed to <4 mm or not, the minimum sample mass must be recalculated for this sample in accordance with CEN/TC 15310-1 using the new input values resulting from sample pre-treatment, i.e.  $d_{95}$  = 4 mm and a modified bulk density, where applicable. The resulting value is the minimum sample mass for the test sample.

#### **Example 2**

The  $d_{95}$  is set to the sieve whole diameter of 4 mm. If required, an estimated value of 0.5 mm or 1 mm is used as d<sub>05</sub>. In both cases, g = 0.25 is assumed. The particle density of  $p_P = 1.8$  kg/dm<sup>3</sup>, the desired coefficient of variation (CV = 10%) and the fraction of particles with the characteristic to be determined ( $p = 10\%$ ) are retained unless there are reasons for a change.

For the selected example, the minimum sample mass ( $M_{SAM}$ ) for the laboratory sample <4 mm is 13.6 g. This value indicates how large a subsample of the laboratory sample needs to be to represent a fraction of particles with the characteristic to be determined of  $p = 10\%$  with a CV of 10%. It should be noted that this CV is part of the sample preparation. It must be added quadratically to the CV determined for sampling.

If a sample division is necessary to obtain samples for several laboratories, this must be shown in the mass balance. Ripple splitters, or coning and quartering are recommended for sample division. Any reserves of sample material have to be documented.

For storage or transport, the laboratory sample must be packaged. Good experience has been made with transferring the sample material into robust, light-tight PE bags, which are transported in PP drums. This allows cooling with ice packs without humidifying the sample.

<span id="page-145-1"></span>The project advisory group expressed the view that it would be desirable to harmonise the guidance for sampling and sample preparati[on](#page-145-0) for soils and waste. In the area of soil protection, the German 'Mantelverordnung' (MVO 202155) came into force on 01 August 2023. According to the MVO, the particle size of the soil to be eluted should be <2 mm. While a reduction of the particle size (to <2 mm instead of <4 mm) would further reduce particulate heterogeneity of the samples, it would at the same time also reduce representativeness of the sample for the population. For a  $d_{95}$  of 2 mm, the minimum sample mass of the measurement sample would be 3.4 g. If the sample mass used for the bioassays remains unchanged, reproducibility of the tests could be expected to improve. However, sample preparation would be more complex. Harmonisation with the MVO could also potentially prevent harmonisation between the different EU Member States. Currently, a particle size <4 mm is used for biotests with waste in several other European countries (see section [3.1.1.1\)](#page-45-0).

The project advisory group expressed the wish to standardise the preparation of samples in the laboratory for biotests and chemical analyses. While joint sampling for bioassays and chemical

<span id="page-145-0"></span><sup>55</sup> Regulation on the introduction of a substitute construction materials regulation, on the revision of the federal soil protection and [co](#page-145-1)ntaminated sites regulation and on the amendment of the landfill ordinance and the commercial waste ordinance.

analyses is possible as discussed above, technical requirements prevent joint sample processing in the laboratory, as described in the following.

In ecotoxicological studies with waste, the effect of bioavailable waste constituents on aquatic and terrestrial organisms is determined. Terrestrial tests are generally carried out with material sieved to <4 mm (or <2 mm for microbial bioassays with soil organisms). For the aquatic tests, aqueous eluates are used. The used elution procedure is explicitly designed to elute short-term water-available constituents, i.e. not all potentially toxic substances.

By contrast, it is the aim of chemical-analytical studies to determine the total content of certain waste constituents, possibly after extraction of these elements or compounds from the waste or after digestion of the entire sample (e.g. aqua regia digestion). To ensure that particulate heterogeneity does not cause a systematic error when dividing the sample, a carefully planned procedure of (a) reduction of the particle size and (b) sample division is necessary. Generally, test samples are finely ground to a particle size  $\langle 250 \mu m$ .

# **5.3 Sample transport and sample storage**

The transport of waste samples should be as short as possible so that no changes in the sample properties occur. The transport time should be considered as part of the storage time. It should be less than 48 h, and temperature during transport should be low. In the present project, the transport time was always less than 24 h. An attempt was made to keep the sample material at a low temperature using up to 20 commercially available cooling packs. However, the question arises whether a temperature of, e.g.  $4^{\circ}$ C is really required for transporting a waste that had been stored for a prolonged period at ambient conditions at its point of origin, also in view of the fact that a transport at a low temperature is more expensive.

Only a minor addition is therefore proposed to the recommendations for sample transport and storage. It is assumed that the sample material is chemically and physically stable for 48 h at ambient temperature (and protected from light). If there are indications that this is not the case, the laboratory sample should be transported at a temperature of  $4\pm2^{\circ}$ C.

The samples should not be stored at  $4\pm2\degree$ C for longer than two months. If longer storage is necessary, an accompanying physical, chemical or biological analysis of waste-specific parameters should be carried out to determine any possible change in the waste samples during storage.

# **5.4 Sample division in the laboratory**

In the UBA recommendations, a minimum particle number of 20,000 particles is recommended for the mass fraction above the  $20<sup>th</sup>$  percentile, i.e. for the sample mass that remains when  $20<sup>th</sup>$ fine particles are separated. Without reducing the particle size, the particle number should not be below this value. In practice, however, samples are divided to produce test samples for the individual bioassays without knowing the particle numbers contained in the test samples and usually without reducing the particle size.

Obtaining a test sample from a sufficiently large laboratory sample is basically equivalent to taking a sample from the laboratory sample. In DIN 19747 (2009a), various methods for obtaining the test sample are specified, such as use of a ripple splitter, a rotating sample splitter or a rotating tube splitter.

To achieve a high degree of homogeneity of the subsamples, DIN 19747 recommends the use of the cross-riffling method. In a systematic investigation of the variances occurring during sample preparation (Ketelhut 2013), large division errors occurred when obtaining test samples (100 g) by repeated division of mixed construction waste, even for waste fractions with high proportions of the characteristic to be determined (>20%). The characteristic's content of the test sample can deviate by up to 60–80% from the characteristic's content of the laboratory sample. In a comparison of the division methods cross-riffling, fractional shovelling, ripple splitters, and coning and quartering, the use of ripple splitters, and coning and quartering were recommended (Ketelhut 2013).

There are basically two ways to obtain a test sample:

- ► Division/splitting of the laboratory sample
- ► Obtaining a composite sample by taking individual samples from the laboratory sample

## **5.4.1 Computer simulation of both methods for obtaining a test sample**

To estimate the effects on the variance of the content of a characteristic in test samples, a simulation with random numbers was performed using approximate distributions for parameter contents. A characteristic was selected that is carried by 10% of the particles. All particles have identical dimensions and do not differ in weight. The results of the simulations are shown in [Figure 59](#page-147-0) and [Figure 60.](#page-148-0)



<span id="page-147-0"></span>**Figure 59: Simulation of the variances occurring when obtaining test samples by repeated division of the sample in halves**

Simulated production of test samples from a laboratory sample with 1,024,000 particles for a fraction of particles with the characteristic to be determined (p) = 10%. The bar height is the expected value from 100 simulations, the antennae show

twice the standard deviation.

Source: own illustration, Ralf Ketelhut Stoffstromdesign

The bar height represents the mean value of the content of a characteristic in the 100 test samples obtained by division. Irrespective of the division step, the mean value of all samples is very close to the real fraction of particles with the characteristic to be determined of  $p = 10\%$ . The variance of the obtained results increases with each division step. If a sample of 1,024,000 particles is divided nine times to a target size of 2,000 particles, the characteristic's content of

the test sample is – within the twofold standard deviation – between 8 and 12%. The method of the (mathematically optimal) division into halves therefore leads to a coefficient of variation of 10%.

Alternatively, a test sample can also be obtained in such a way that 16 individual samples of 125 particles are taken from the population of the homogenised laboratory sample and combined into a composite sample.



#### <span id="page-148-0"></span>**Figure 60: Simulation of the variances occurring when obtaining test samples by taking random samples from the laboratory sample**

Mean particle count of the test sample and number of random samples (RS)

Simulated production of test samples by taking random samples (RS) of 125 particles from the laboratory sample with a fraction of particles with the characteristic to be determined (p) = 10%. The bar height is the expected value obtained from the sum of the random samples, the antennas show twice the standard deviation. Source: own illustration, Ralf Ketelhut Stoffstromdesign

The result of this second simulation shows that with an increasing number of random samples the expected mean value stabilises in the direction of the expected value for the characteristic's content and variance decreases. Under the conditions of the simulation, obtaining a test sample from a laboratory sample by taking 16 random samples and combining them into a composite sample leads to a coefficient of variation of 6%. Hence, this method appears to be more favourable than obtaining test samples by repeated division of the sample in halves.

Based on the simulation results and in analogy to the sampling procedure, it is recommended to obtain test samples from a sufficient number of random samples taken from the carefully homogenised laboratory sample. We recommend a number of ≥16 random samples, so that the size of the individual sample is  $\leq$  one sixteenth of the mass of the test sample.

If possible, the required amount of test sample should be larger than the minimum sample mass of the laboratory sample determined during sample pretreatment.

#### **Example 3**

In the example described for sample pretreatment (example 2), the minimum sample mass is 13.6 g. If only 8 g of sample mass is used for a bioassay, this value is below the minimum sample mass. A test sample of 8 g contains only approx. 59% of the minimum sample mass and thus only approx. 531 particles. With such a test sample, a fraction of particles with the characteristic to be determined (p) of 10% can be represented with a coefficient of variation (CV) of 13%.

To determine the coefficient of variation for representing the fraction of particles with a certain characteristic in the test sample, the coefficients of variation for sampling  $(CV_{SAM})$  and sample preparation (CV<sub>SP</sub>) have to be aggregated. This is done by quadratic addition. The fraction of particles with a certain characteristic in the test sample therefore has a  $CV<sub>TS</sub>$  of

$$
CV_{TS} = \sqrt{CV_{SAM}^2 + CV_{SP}^2} = \sqrt{0.01 + 0.017} \approx 16.4\%
$$

It can deviate by approx. 33% from the assumed true value of 10% within the twofold standard deviation.

Due to the quadratic addition, the CV for the test sample cannot be lower than the CV for sampling (10%). If the minimum sample mass is used as the test sample, the total CV is 14.1% (see also [Figure 14\)](#page-90-0).

Since test samples are produced randomly, it is possible that a test sample of 8 g can show fractions of particles with the characteristic to be determined of 6.7% and 13.3% within the twofold standard deviation. It is therefore not surprising if measurement results from such test samples differ by a factor of 2.

# **Figure 61: Coefficient of variation (CV) of the content of a characteristic in a test sample derived by quadratic aggregation of the coefficients of variation for sampling and sample preparation**



Assumptions: fraction of particles with a certain characteristic of  $p = 10\%$ , CV for sampling = 10% Source: own illustration, Ralf Ketelhut Stoffstromdesign

For very small test samples, the coefficient of variation can be large and the measurement uncertainty high. Exceeding the minimum sample mass has limited advantages for the precision of the measurement, given that the measurement uncertainty is limited by the CV for sampling.

# <span id="page-150-3"></span>**5.5 Elution**

As described in the UBA recommendations (UBA 2013, section 5.2.4), a leaching procedure is used to produce an aqueous extract for assessing the ecotoxicity of water-eluable waste components. In the first paragraph of section 5.2.4, it is noted that the elution method needs to be adapted to the analysis of waste samples containing organic pollutants. In the following, the elution of waste using a one-stage batch procedure with a liquid to solid ratio of 10 L/kg waste dry weight and a duration of 24 h according to DIN EN 12457-2 (2003a) is recommended. The elution method described in DIN EN 14735 is also based on this standard. DIN EN 12457-2 was developed to examine "mainly inorganic" waste constituents (see section 1 of this standard and Berger et al. 2013). This point is not addressed in DIN EN 14735. Both in the UBA recommendations and in DIN EN 14735, it should be specified whether or to what extent the one-stage batch procedure according to DIN EN 12457-2 is suitable to el[ute](#page-150-0) organic pollutants and poorly soluble inorganic pollutants (e.g. zinc oxide, see section 3.3.1)<sup>56</sup>.

<span id="page-150-2"></span>The project advisory group stated that a harmonisation of the guidance for sampling and sample preparation for soils and waste would be desirable (see section [5.2\)](#page-144-0). In the field of soil protection, eluates are – according to the MVO (2021) – produced with an L/S ratio of 2 L/kg, either with a batch procedure according to DIN 19529 (DIN 2023b) or with a column percolation method according to DIN 19528 (DIN 2023a). For the percolation method (DIN 19528), it is noted in UBA (2013) that experience is lacking regarding biotesting of the obtained eluates and possible limit concentrations for HP 14 classification [\(Table 34\)](#page-150-1). An adaptation of the elution method has implications for the results of the ecotoxicological tests performed with the eluates. If the elution method used is to be adapted or modified, comparative experimental investigations are necessary. Depending on the results of these studies, the limit concentrations for aquatic biotests might also need to be adapted.

The batch procedure according to DIN EN 12457-2 suggested in the UBA recommendation is also used in several other European countries (see section [3.1.1.1\)](#page-45-0). A harmonisation with the MVO (2021) could therefore prevent a harmonisation of the elution procedures between the different EU Member States.



## <span id="page-150-1"></span>**Table 34: Comparison of the recommended method for elution of waste samples with the recommended methods for the elution of soil samples according to MVO (2021)**

<span id="page-150-0"></span>[56](#page-150-2) This issue was investigated for the batch procedure according to DIN 19529 (DIN 2023b) (Kalbe 2020, 2021).



# **5.6 Biotesting**

## <span id="page-151-1"></span>**5.6.1 General approach and test strategy**

According to section 6.1.1 of the UBA recommendations, the calculation method should be used for HP 14 classification if sufficient data are available on waste composition and on the ecotoxicity of the individual waste constituents. However, in this case there is also the option of classifying the waste by means of biotests. According to Commission Decision 2000/432/EC (EC 2015; see also AVV 2020), hazardous properties of waste can be determined either based on the concentrations of the waste constituents as set out in Annex III to the Waste Framework Directive (2008/98/EC, EC 2018) or based on testing (see section 1.1). This should be mentioned in the UBA recommendations.

If the available data on waste composition and ecotoxicity of the individual waste constituents are not sufficient to classify the waste regarding its ecotoxicity, the HP 14 classification should – according to UBA (2013) – be based on biotests. This approach is conclusive and should be maintained.

When performing biotests, UBA (2013) recommends a stepwise approach: aquatic ecotoxicity tests are carried out first, and terrestrial ecotoxicity tests are only carried out if the results of all aquatic tests are negative. This approach makes sense and should be maintained, since (1) one positive test result is sufficient for an HP 14 classification, (2) the aquatic tests tend to be more sensitive than the terrestrial tests, and (3) the effort required to perform the terrestrial tests (especially for the growth inhibition test with *B. rapa*) is higher than for the aquatic tests.

## <span id="page-151-0"></span>**5.6.2 Biotest battery: type and scope of tests**

The test battery proposed in the recommendations (see also section [3.3.2\)](#page-74-0) consists of three aquatic and three terrestrial toxicity tests, which are also mentioned in DIN EN 14735 (2022). The tests each cover (a) the taxonomic groups plants, invertebrates and microorganisms, and (b) the trophic levels producers, consumers and destruents. Thus, basic requirements for a test battery are met (Traas & van Leeuwen 2007, Römbke et al. 2018).

### **Necessity of terrestrial biotests**

The test battery suggested by UBA (2013) is one of the more comprehensive test batteries compared to other European countries. For instance, only aquatic tests are used in many countries (section [3.1.1.2\)](#page-48-0). The results of the present project show that the aquatic biotests tend to be more sensitive than the terrestrial ones. Overall, only one waste sample, flue-gas dust (10 09 10) from the casting of iron and steel from plant B, proved to be ecotoxic exclusively in a terrestrial test (section [4.4.4\)](#page-134-0). Yet, this test was a solid contact test with *A. globiformis* that was formally not valid (see section [4.4.1.2.2.1\)](#page-111-0). However, the evaluation of the data identified in the

literature search also showed that the solid contact test sometimes reacts more sensitively than aquatic tests (section [3.2.3.1\)](#page-64-0).

In the aquatic tests of the biotest battery, eluates are used that contain short-term wateravailable constituents of the respective waste (section [5.5\)](#page-150-3). Soil organisms are exposed to waste constituents in a different way than aquatic organisms: in addition to exposure via pore water, the uptake of soil particles is also relevant, especially for terrestrial invertebrates. Therefore, the bioavailability of pollutants and the resulting toxicity is different for soil organisms than for aquatic organisms. By additionally performing terrestrial bioassays in the presence of exclusively negative results of the aquatic tests potential toxic effects of poorly water-soluble waste constituents on soil organisms can be detected. For this reason, Pandard & Römbke (2013) and Planchon et al. (2015) recommended that terrestrial tests should be part of a bioassay battery for the HP 14 classification of waste (see section 3.1.2).

The need to use terrestrial bioassays in addition to aquatic tests was also a key result of the UBA project PROSOIL ('Protection of soil organisms: development of toxicity criteria for soil organisms in the framework of classification of substances and PBT assessment'; Scholz-Starke et al. 2022). In 2020, the EU Commission announced in its 'Chemical strategy for sustainability' that it would evaluate the feasibility of including terrestrial toxicity criteria in the CLP Regulation. In the project PROSOIL, the assumption was analysed that classifications according to the CLP Regulation, which are based on aquatic ecotoxicity data only, are conservative enough to cover possible hazards for soil organisms and thus ensure adequate protection of these organisms. Toxicity thresholds for soil organisms were determined using various statistical methods and compared with the aquatic classifications according to CLP. Scholz-Starke et al. (2022) showed that, depending on the statistical approach chosen to derive toxicity thresholds for soil organisms, 10-30% of all substances in the project database were not covered by the aquatic classifications according to CLP. The protection of soil organisms based on the aquatic toxicity data alone is therefore not sufficient. Thus, a bioassay battery for HP 14 classification of waste from mirror entries should include not only aquatic but also terrestrial test methods.

### **Type and scope of terrestrial biotests**

In the solid contact test with *A. globiformis*, a high variability of the results was frequently observed, especially in tests with fluff-light fraction and dust. Doubling the number of replicates in some of the tests did not lead to any fundamental improvement. The very small sample quantities (only 0.6 g fresh weight per replicate) used in the solid contact test are the most likely cause of the observed variability. With heterogeneous waste such as fluff-light fraction and dust, individual particles with a high toxic load, which may or may not be present in the sample, have a strong effect on the test result.

The rapid test for determination of potential nitrification according to DIN EN ISO 15685 (2021) could be a possible alternative to the solid contact test with *A. globiformis*. In this microbial test, larger sample quantities are used. Suitability of this test was evaluated in a screening test with a waste sample (see sections [4.3.2.4](#page-102-0) and [4.4.3.2.2.4\)](#page-133-0). To further investigate whether the rapid test for determination of potential nitrification is more suitable for the examination of (heterogeneous) waste samples than the solid contact test with *A. globiformis*, methodological adaptations and further comparative experimental studies would be necessary (see section [4.4.3.2.2.4\)](#page-133-0).

The test battery according to UBA (2013) does not include any terrestrial vertebrates. However, possible effects of waste on terrestrial vertebrates should be covered by other hazard

<span id="page-153-2"></span>properties, in particul[ar](#page-153-0) HP 5 (specific target organ toxicity), HP 6 (acute toxicity) and HP 10 (reproductive toxicity)57.

## **Type and scope of aquatic biotests**

Likewise, the test battery according to UBA (2013) does not include aquatic vertebrates. Possible effects on fish are not covered by other hazard-relevant properties. In analogy to the CLP Regulation (EC 2021), animal tests for the classification of waste from mirror entries may only be carried out if there is no suitable alternative method (see section [1.1\)](#page-33-0).

Various alternative methods have been developed to replace acute fish tests. Embryos and larvae of vertebrates that are not yet able to feed independently do not fall under the scope of the German Animal Welfare Act (TierSchG 2023) and Directive 2010/63/EU on the protection of animals used for scientific purposes (EU 2019). Therefore, experiments with fish embryos and early fish larvae that still feed on the yolk sac are categorised as alternative methods. In the fish egg test with the zebrafish (*Danio rerio*) according to DIN EN ISO 15088 (2009b), exposure begins shortly after fertilisation and ends after 48 h, before the fish hatch. In Germany, this test replaces the acute fish test in accordance with the German Wastewater Charges Act (Bundesgesetzblatt 2005). A test with early life stages of the zebrafish was also developed for chemical testing, the fish embryo test according to OECD test guideline 236 (2013). In this test, exposure also begins shor[tly](#page-153-1) after fertilisation, but ends after 96 h, after hatching, but before the start of exogenous feeding<sup>58</sup>. Other alternative methods such as tests with fish cell lines have been developed and, in some cases, also standardised (e.g. with the RTgill W1 cell line; Fischer et al. 2019, OECD test guideline 249, 2021). However, as part of the legally required environmental risk assessments for chemical substances, there is currently no legally accepted alternative method for acute fish tests (see e.g. Katsiadaki et al. 2021, Belanger et al. 2023).

<span id="page-153-3"></span>If a test with the taxonomic group of fishes is to be added to the biotest battery for the HP 14 classification of waste in mirror entries, it is proposed to examine whether the fish egg test according to DIN EN ISO 15088, the fish embryo test according to OECD test guideline 236 or the fish cell line test according to OECD test guideline 249 is suitable. Experimental investigations and, if necessary, methodological adjustments would be necessary.

In the present project it was shown that the algal growth inhibition test in microtiter plates (DIN 38412-59) is very suitable for the analysis of waste eluates. Therefore, we suggest that it should be mentioned in the UBA recommendations as an alternative to the algal test according to ISO 8692 or DIN EN ISO 8692.

### **Test design**

The UBA recommendations clearly state that the aquatic and terrestrial bioassays should be carried out with at least five dilution levels of the waste or waste eluate for determining  $EC_{50}$ values (section 5.1.3). Limit tests are not foreseen. The project advisory group suggested to examine whether limit tests could be an option. If so, specific requirements for limit tests should be defined that could be included in the recommendations.

In the context of environmental risk assessments for chemical substances, limit tests are performed with a single substance concentration to demonstrate the absence of ecotoxic effects. The substance concentration used in such a limit test corresponds to the maximum substance concentration to be used in the respective test type. In acute tests with aquatic organisms, it is 100 mg/L (e.g. DIN EN ISO 6341 (2013a) and OECD test guidelines 201 (2011) and 202 (2004)),

<span id="page-153-1"></span><span id="page-153-0"></span>[<sup>57</sup>](#page-153-2) A detailed analysis of this issue is beyond the scope of this project.

<sup>58</sup> There are various terminologies for the early life stages of fish. Depending on the terminology, the embryonic phase ends with [ha](#page-153-3)tching or with the start of exogenous nutrition (see e.g. Blaxter 1988).

<span id="page-154-2"></span>in chronic tests with aquatic organisms it is 10 mg/L (e.g. OECD test guideline 211 (2012)). In acute and chronic tests with terrestrial organisms, the limit concentration is 1[00](#page-154-0)0 mg/kg soil dry weight (e.g. OECD test guidelines 207, 222 and 232, OECD 1984, 2016a, b)<sup>59</sup>. For ensuring a sufficient statistical reliability, the number of replicates used in limit tests (both in the control and in the limit concentration) is generally higher than in tests with several substance concentrations. If no statistically significant effect on the test endpoint(s) is detected in a limit test, it can be concluded that the respective substance is not acutely or chronically toxic to the test organism. In case that a significant effect occurs in the limit test, a test with several (usually five) substance concentrations has to be carried out to determine the acute or chronic effect concentration.

If limit tests are carried out with waste or waste eluates, the used dilution level must be above 10% eluate or waste content to allow an HP 14 classification. We suggest performing the test with an eluate or waste content of 12.5%. Some of the guidelines for the tests recommended according to UBA (2013) contain specifications for the number of replicates to be used in limit tests. In cases where such specifications are lacking in the relevant guidelines, we propose doubling the number of replicates compared to testing with (at least) five waste or eluate dilutions (see [Table 35\)](#page-154-1).

In analogy to the environmental risk assessment for chemical substances, limit tests with waste or waste eluates should be used to demonstrate the absence of ecotoxic effects. If a significant effect occurs in a limit test, a test with (at least) five waste or eluate dilutions should be performed to determine the  $EC_{50}$ .



#### <span id="page-154-1"></span>**Table 35: Number of replicates in the biotests recommended by UBA (2013) for tests with ≥5 dilution levels and for limit tests**

<span id="page-154-0"></span><sup>59</sup> If the water solubility of the substance to be tested is less than 100 mg/L or 10 mg/L, limit tests are performed with the maximum [co](#page-154-2)ncentration that is water-soluble under test conditions.



#### **Necessity of chronic biotests, possibility to exonerate a waste based on biotest results**

With the current test battery according to the UBA recommendations only acute effect concentrations ( $EC_{50}$  values) are determined. In the present project, it was discussed whether the test battery should also include chronic ecotoxicity tests. In chronic tests, test organisms are exposed throughout their entire life cycle or throughout at least one sensitive developmental stage, and  $EC_{10}$  or NOEC values are determined (ECHA 2008, 2023a, EC 2018).

The three recommended aquatic bioassays are short-term tests. However, due to the short generation time of the algae, the algal test with its exposure duration of 72 hours is covering several generations. Therefore, it is classified as chronic test (ECHA 2023a, EC 2018). Accordingly, this test can also be used to derive chronic effect concentrations (see also section [4.4.5\)](#page-136-0). For this purpose, additional dilution levels of the waste eluate may need to be tested. The two other aquatic tests (*Daphnia* test and luminescent bacteria test) are acute tests [\(Table 36\)](#page-156-0). To derive chronic effect concentrations for daphnids and aquatic microorganisms, tests with longer exposure times such as the daphnid test according to ISO 10706 (2000) and the activated sludge respiration inhibition test (OECD test guideline 209, 2010) would have to be used.

With an exposure duration of 14 days, the growth inhibition test with the terrestrial plant *B. rapa* is clearly the longest test in the test battery recommended by the UBA (2013). Depending on the regulatory framework, it is categorised as an acute or chronic test (under REACH as a chronic test, ECHA 2023b). In this test,  $EC<sub>10</sub>$  or NOEC values can also be determined (section [4.4.5\)](#page-136-0). The avoidance test with earthworms is – despite its test duration of only 48 h – similarly sensitive as the (chronic) earthworm reproduction test (test duration: 56 days) and significantly more sensitive than the acute earthworm test (Scheffczyk et al. 2014, Römbke et al. 2018). For determining chronic effect concentrations, the test design would need to be adapted. An increased number of earthworms per test vessel would be most important (according to ISO 17512-1 or DIN EN ISO 17512-1, ten earthworms are used per test vessel). The solid contact test with *A. globiformis* is an acute test. To determine chronic effect concentrations for soil

microorganisms, longer-term tests such as nitrogen or carbon transformation tests (OECD test guidelines 216 and 217, OECD 2000a, b) would have to be used [\(Table 36\)](#page-156-0).

#### <span id="page-156-0"></span>**Table 36: Classification of the biotests recommended by UBA (2013) as acute or chronic tests and possibility to derive chronic effect concentrations in these tests**



In most other European countries, only acute bioassays are used for HP 14 classification of waste from mirror entries (see section [3.1.1.2\)](#page-48-0). However, in view of the possibility of using biotests to exonerate a waste classified as ecotoxic based on the calculation method, this approach is problematic, as detailed below.

According to Commission Decision 2000/532/EC (EC 2015) and AVV (2020), the results of testing are decisive for classifying a waste as hazardous or non-hazardous, if the respective hazard property has been assessed both based on the concentrations of hazardous substances and by means of testing (section [1.1\)](#page-33-0). Thus, it is possible to use biotests to exonerate a waste that has been classified as hazardous by HP 14 using the calculation method. However, this option only makes sense in one of three cases:

► If a waste is classified as HP 14 using the calculation method exclusively due to substances that are acutely hazardous to the aquatic environment, but is not ecotoxic in any of the six bioassays of the test battery, it makes sense to exonerate this waste based on the bioassay

results (i.e. acute effect concentrations above the limit concentration of 10% waste eluate or waste). In this case, a low bioavailability could be the reason for the lack of ecotoxicity in the bioassays. Bioavailability should be taken into account in the HP 14 classification (EU 2018, Annex 3.14, see also section [1.1\)](#page-33-0). However, as discussed above, a fish test is lacking in the test battery according to UBA (2013). If the classification as acutely hazardous to the aquatic environment is solely based on fish toxicity, it should not be possible exonerate the waste using a bioassay battery that does not contain a fish test.

- ► If a waste is classified as HP 14 using the calculation method due to substances that are longterm hazardous to the aquatic environment (H410, H411 or H412), it does not make sense to exonerate this waste based on the acute effect concentrations determined with the current biotest battery. A waste classified as long-term hazardous to the aquatic environment using the calculation method (based on chronic bioassays with individual waste constituents) should only be exonerated based on the results of chronic ecotoxicity tests with the waste eluate.
- ► If a waste is classified as HP 14 using the calculation method due substances that are hazardous to the ozone layer (H420), it does not make sense to exonerate this waste based on biotests.

With regard to the last two points mentioned, there is a need for action at EU level. Specifically, there is a need to regulate in which cases a classification according to the calculation method can be revised (exonerated) by the results of which bioassays.

## <span id="page-157-1"></span>**5.6.3 Scope of the test guidelines for the biotests**

Currently, waste testing is only explicitly mentioned in the guideline for the solid contact test with *A. globiformis* (DIN EN ISO 18187). In the guideline for the growth inhibition test with *B. rapa*, the testing of waste materials (e.g. dredged material, sludge from municipal sewage treatment plants, composed material or manure) is mentioned (see [Table 37\)](#page-157-0). In the test guidelines for the avoidance test with earthworms and the three aquatic tests, the testing of waste or waste eluates is not mentioned in the scope, although all six tests of the biotest battery have been used for waste testing since years. It is suggested that the testing of waste samples or waste eluates is explicitly included in the scope of the test guidelines for the growth inhibition test with *B. rapa*, the avoidance test with earthworms and the three aquatic tests. The guidelines should also include information on the handling of waste samples and waste eluates.



### <span id="page-157-0"></span>**Table 37: Scope of the test guidelines for the aquatic and terrestrial biotests with regard to the testing of waste samples**



### **5.6.4 Aquatic biotests: technical details**

Overall, the technical performance of the three aquatic biotests with the selected waste samples proved to be unproblematic. Individual test runs with different eluates from subsamples of a waste sample yielded reproducible results.

#### **Adjustment of the pH value**

In the UBA recommendations, it is clearly stated that waste eluates should be analysed without adjusting the pH value. If toxic effects occur at dilution levels, where pH is outside the range tolerated by the test organisms, a second test with adjusted pH may be performed to identify the cause of the toxicity. However, the result of this second test is not relevant for HP 14 classification (sections 5.2.6 and 6.1.2). This procedure complies with the requirements of DIN EN 14735 (2022). An analogous approach is recommended in the acute *Daphnia* test (DIN EN ISO 6341). However, in the guidelines for the algal test (ISO 8692 and DIN 38412-59) the possibility of a pH adjustment is mentioned, and in the guideline for the luminescent bacteria test (DIN EN ISO 11348-2), it is recommended to adjust the pH value. Here, it should be specified in the UBA recommendations that the pH should not be adjusted in the first test run relevant for HP 14 classification, even if a pH adjustment is possible or recommended according to the test guideline. For waste testing, an adaptation of the guidelines for the algal (ISO 8692, DIN 38412- 59) and luminescent bacteria test (DIN EN ISO 11348-2) to the specifications of DIN EN 14735 would be desirable.

According to DIN EN ISO 6341, pH values of 6.0-9.0 are suitable for daphnids; for algae and luminescent bacteria pH 6.0-8.5 is specified as suitable (DIN38412-59, DIN EN ISO 11348-2). If the pH values of the dilution levels of a waste eluate are clearly outside the above-mentioned ranges, it does not make sense to perform the test. It should be considered whether pH ranges should be specified for the different test organisms, outside of which it is no longer useful to perform the respective test, because pH alone is likely to result in high toxicity.

If a second test run is carried out with an adjusted pH, the pH adjustment procedure should be documented (see section [5.7\)](#page-162-0). The pH in the individual dilution levels depends on the test

<span id="page-159-3"></span>medium used and its buffer capacity (UBA 2013, Hennebert 2019). Due to the buffer capacity of the test medium, the pH in individual dilution levels may be within the tolerance range of the test organism, although the pH of the elu[ate](#page-159-0) is outside this range. Therefore, a pH adjustment may not be necessary in all dilution levels<sup>60</sup>. In the present project, pH values were only adjusted in those dilution levels, where pH was outside the tolerance range for the respective species (section 4.3.1.1) as suggested by Hennebert (2019). Thus, the influence of pH adjustment and associated changes in the dissociation of substances, precipitation reactions and complex formation was minimised. However, this procedure is associated with additional work. For the luminescent bacteria test, the [vo](#page-159-1)lume of the prepared dilutions had to be increased to allow pH measurement and adjustment<sup>61</sup>. We would propose that the UBA recommendations should refer to the possibility of adjustment the pH in the individual dilution levels. However, given that biotests with adjusted pH are not relevant for HP 14 classification, this point has a low priority for section 6.1 [o](#page-159-2)f the recommendations, which describes the identification of hazardous waste in mirror entries<sup>62</sup>.

<span id="page-159-5"></span><span id="page-159-4"></span>When adjusting the pH, precipitations can occur. Neither the UBA recommendations nor DIN EN 14735 nor the test guidelines for the algal growth inhibition test (ISO 8692, DIN 38412-59) and the luminescent bacteria test (DIN EN ISO 11348-2) contain guidance on how to deal with such precipitations. The guideline for the acute *Daphnia* test (DIN EN ISO 6341) specifies – with reference to ISO 5667-16 (1998) – that precipitates should be removed. However, this recommendation is no longer included in the current ISO 5667-16 (2017). Instead, it is now stated that pH should not be adjusted if this leads to a change in the test result or to physicochemical changes such as precipitations. Specifications on how to deal with precipitations occurring during pH adjustment could be included in the UBA recommendations. However, this point has a low priority, because tests with adjusted pH are not relevant for HP 14 classification.

#### **Further technical details**

According to the guideline for the acute *Daphnia* test (DIN EN ISO 6341), a reference test has to be available for each waste test, which was performed not more than one month before or after the respective waste test. The required frequency of reference tests appears to be very high and could be reduced during a revision of the test guideline. Two reference tests per year, such as required e.g. by OECD test guideline 202 for the acute *Daphnia* test (OECD 2004), appear to be sufficient.

According to DIN EN ISO 6341, there should preferably be least three test concentrations (here: dilution levels of the waste eluate) with a percentage of 10-90% of immobile daphnids for calculating an  $EC_{50}$ . In the tests performed with waste eluates, the dilution factor was 2 (eluate content: 50, 25, 12.5% etc.) and thus below the dilution factor of 2.2 recommended in DIN EN ISO 6341 for steep concentration-response curves. Yet, in most tests there were less than three dilution levels with 10-90% of immobile *Daphnia*. Nevertheless, it was possible to derive EC<sub>50</sub> values (see section 4.4). Regarding this point, a revision of the test guideline would be desirable. A note regarding this issue could also be included in the UBA recommendations.

The luminescent bacteria test (DIN EN ISO 11348-2) with the marine bacterium *A. fischeri* is carried out at a sodium chloride content of 20 g/L. According to DIN EN ISO 11348-2, the salt

<span id="page-159-0"></span><sup>60</sup> This point is particularly relevant for the algal growth inhibition test in microtiter plates (DIN 38412-59), since the used medium [co](#page-159-3)ntains a strong phosphate buffer.

<span id="page-159-1"></span> $61$  Furthermore, these are not the final test solutions. These are only prepared after the first luminescence measurement by adding [0.](#page-159-4)5 ml of test solution to 0.5 ml of luminescent bacteria suspension.

<span id="page-159-2"></span><sup>62</sup> It could be more relevant for sections 6.2 ('Detailed ecotoxicological characterisation of wastes') and 7 ('Ecotoxicological [ch](#page-159-5)aracterisation for assessing the risks of waste management scenarios'), which are beyond the scope of the project.

content should be measured, and the amount of sodium chloride adjusted accordingly, if samples with a "high salt concentration" are tested. Here, a specification would be desirable in the test guideline at which salinity or conductivity of the sample the amount of sodium chloride should be adjusted.

# **5.6.5 Terrestrial biotests: technical details**

Generally, the technical performance of the terrestrial bioassays with the selected waste samples proved to be unproblematic. The relatively high variability of the results of the solid contact test with A*. globiformis* (ISO 18187) has already been discussed in section [5.6.2.](#page-151-0)

In this context, it should be noted that with regard to waste sampling ISO 18187 refers to the guideline EN 14735 (CEN 2021b), among others. However, at the same time a maximum storage time of two weeks at  $4\pm2^{\circ}$ C is specified. This is in direct contradiction to EN 14735, where a storage period of less than two months and/or a storage temperature of  $4\pm2^{\circ}C$  is considered appropriate to maintain the properties of the waste samples. In the present project, the specifications of EN 14735 were applied to the solid contact test. It is not plausible why the storage period should be shorter for the solid contact test; this should be adapted or justified in future versions of the guideline. Furthermore, ISO 18187 stipulates that the positive control should be tested not only with LUFA standard soil 2.2 but also with the respective control substrate (quartz sand in the case of waste samples). However, no acceptance criteria are given for this additional positive control. These criteria should be defined and amended.

<span id="page-160-1"></span>Based on the experience gained in the experimental [w](#page-160-0)ork, there is no need for methodological adaptations for the avoidance test with earthworms<sup>63</sup>.

According to ISO 11269-2, the growth inhibition test with *B. rapa* should be carried out with 12 dilution levels. As already mentioned in section [3.3.2,](#page-74-0) such a high number of dilution levels is not necessary to determine whether the  $EC_{50}$  is  $\le$  or  $>$  the limit concentration of 10% waste content. A test with 5 dilution levels of the waste (25, 12.5, 6.3, 3.1 and 1.6%) as in the present project is completely sufficient. It is therefore proposed to adapt the test guideline during its review and revision, i.e. to reduce the number of required dilution levels for the application area of waste testing that should be amended (section [5.6.3\)](#page-157-1). A higher number of dilution levels may be necessary if a chronic effect concentration (e.g. an  $EC_{10}$ ) shall be determined (sections [4.4.5](#page-136-0) and [5.6.2\)](#page-151-0). In addition, it should be pointed out in section 5.1.3 of the UBA recommendations that it is sufficient to use five waste dilutions in the growth inhibition test with *B. rapa*.

# **5.6.6 HP 14 classification based on biotest results**

# **Limit concentration**

Based on Pandard & Römbke (2013), it is proposed in the UBA recommendations to categorise a waste as ecotoxic if the  $EC_{50}$  is  $\leq 10\%$  waste or eluate content. The same limit concentration is also used in France, Finland, and Slovakia. The limit concentrations used in the Czech Republic (≥50% inhibition in the limit test with 10% eluate content) and Belgium (Flanders: LID >8) are in a similar order of magnitude. In contrast, very different (significantly less stringent) limit concentrations apply in Austria and Spain (see section [3.1.1.3\)](#page-52-0).

In Austria, the eluate produced with an L/S ratio of 10 is diluted by a factor of 1000 (BMNT 2018). The resulting eluate dilution (0.1% eluate) is designated as concentration of 100 mg of the solid waste sample per litre of eluate (BMNT 2018) and is used in limit tests. A waste is classified as HP 14 if effects  $\geq$  20% (luminescent bacteria test; algal test according to ISO 8692),

<span id="page-160-0"></span> $63$  Adjustments are only required if EC<sub>10</sub> values shall be determined (see section [5.6.2\).](#page-151-0)

≥25% (algal test according to Regulation (EU) 440/2008, Annex C.3, EC 2019) or ≥10% (*Daphnia* test) occur in the limit test, or if the  $EC_{50}$  is  $\leq 0.1\%$  eluate (100 mg of solid waste sample per L) in the  $EC<sub>x</sub>$  test that shall be performed if effects are detected in the limit test.

As already mentioned in section [3.1.1.2,](#page-48-0) BMNT (2018) justifies this approach with guidance of the CLP Regulation for chemical substances (EC 2021). Limit values defined for chemical substances are applied to waste as a whole, although (a) waste is not considered as substance, mixture or article within the meaning of REACH (EC 2022) and the CLP Regulation (EC 2021), and (b) any ecotoxic substances contained in waste are embedded in a matrix (e.g. soil) (see section [3.1.1.2,](#page-48-0)).

If the Austrian limit concentration for  $EC_x$  tests (0.1% eluate) was applied to the results of the bioassays carried out in the present project, none of the tested waste samples would be classified as HP 14 (ecotoxic) (see [Table 38\)](#page-161-0).



## <span id="page-161-0"></span>**Table 38: Comparison of the classification according to the UBA Recommendations (2013) and the classification according to the Austrian guidance (BMNT 2018)**

Concerning the limit concentration, a harmonisation between the different EU Member States would be desirable, also regarding transboundary transport of waste. In view of the objective of Directive 2008/98/EC (EC 2018, Article 1) to protect the environment by preventing or reducing adverse effects of the generation and management of waste, the selected limit concentration should ensure that waste, which has a harmful effect on aquatic or terrestrial organisms, is classified as HP 14.

### **Procedure for HP 14 categorisation**

According to the UBA recommendations, a waste is classified as ecotoxic (HP 14) if at least one bioassay result is positive. Analogous to the procedure in the environmental risk assessment of chemical substances (e.g. ECHA 2008), the most sensitive test result is thus decisive. This approach is consistent. It is also used in several other European countries (section [3.1.1.3\)](#page-52-0). Here too, a harmonisation at EU level would be desirable.

# <span id="page-162-0"></span>**5.7 Minimum requirements for reports**

As suggested by the project advisory group, it was compiled which key information reports on sampling, sample preparation, storage, sample division, elution and biotesting must contain to enable the competent authority to evaluate the results. The corresponding specifications are given in relatively detailed form in the test guidelines and other guidance for the relevant methods. These requirements were compiled in a tabular form (see Annexes [A.1](#page-179-0) to [A.4\)](#page-189-0).

The specifications for sampling (Annex [A.1\)](#page-179-0) and sample pre-treatment (Annex [A.2\)](#page-184-0) are based on EN 14899 (CEN 2005), CEN/TR 15310-1 (2006a), PN 98 (LAGA 2019) and DIN 19747 (2009a).

The specifications for elution (Annex [A.3\)](#page-187-0) are based on DIN EN standards 12457-2 (2003a) and 14735 (2022), those for biotests (Annex [A.4\)](#page-189-0) are based on the standards for the corresponding biotests: ISO guidelines 11269-2 (2013b), 17512-1 (2020) and 18187 (2016a) as well as DIN EN ISO 6341 (2013a), DIN EN ISO 11348-2 (2023) and DIN 38412-59 (2022).

Tables with the minimum requirements for reports on sampling, sample pretreatment, elution and biotests could become an annex to the UBA recommendations.

# **6 Possibilities and limitations of ecotoxicological tests compared to the calculation method**

An HP 14 classification can be based on the calculation method or on bioassays (see section [1.1\)](#page-33-0). The calculation method for HP 14 classification is based on chemically analysed concentrations of waste constituents classified as hazardous to the ozone layer (H420), acutely hazardous to the aquatic environment (H400) and/or long-term hazardous to the aquatic environment (H410- H413) according to the CLP Regulation [\(Table 39\)](#page-163-0). Waste is classified as ecotoxic if the threshold value for at least one of the four criteria listed in [Table 39](#page-163-0) is reached or exceeded.

For the calculation method, harmonised classifications of the waste constituents are relevant. If there is no harmonised classification for a waste constituent, the waste owner should refer to available self-classifications (notified classifications). Here, information on self-classifications given in the C&L inventory and safety data sheets, which are available to the company that generated the waste, are particularly important (EU 2018).

Waste constituents classified as acutely or long-term hazardous to the aquatic environment are only considered in the calculation method if their concentrations reach or exceed the cut-off values indicated in [Table 39](#page-163-0) (EU 2018). Both the concentration limits for HP 14 classification and the cut-off values are based on the concentration of the respective substance in waste fresh weight (EU 2018, p. 18).



## <span id="page-163-0"></span>**Table 39: Criteria for HP 14 classification of waste using the calculation method according to Regulation (EU) 2017/997**

Σ = Sum, c = concentration of waste constituents (relative to waste fresh weight). <sup>a</sup> H410: very toxic to aquatic life with long lasting effects (chronic 1), H411: toxic to aquatic life with long lasting effects (chronic 2), H412: harmful to aquatic life with long lasting effects (chronic 3), H413: may cause long lasting harmful effects to aquatic life (chronic 4); <sup>b</sup> generic cut-off value: if this value is reached, the concentration of the respective waste constituent must be considered when determining if the waste has to be classified as HP 14 (EU 2018).

The cut-off values used for the calculation method correspond to the generic cut-off values of the CLP Regulation ((EC) 1272/2008) and are relatively high:

► The cut-off value of 0.1% for waste constituents classified as H400 and/or H410 corresponds to 1 g/kg waste fresh weight.

► The cut-off value of 1% for waste constituents classified as H411, H412 or H413 corresponds to 10 g/kg waste wet weight.

When classifying chemical mixtures according to the CLP Regulation, lower cut-off values can be used for very toxic substances, if there is reason to assume that the respective substance is relevant for the classification of the mixture at lower concentrations (see (EC) 1272/2008, EC 2021, p. 194-201). However, this option does not exist for the calculation method for HP 14 classification of waste according to (EC) 2017/997 (EU 2017).

<span id="page-164-3"></span>When the calculation method is performed for HP 14 classification, only those substances are included that have a relevant classification under t[he](#page-164-0) hazardous substance legislation (H410, H411-413 or H420; UBA 2013, Römbke et al. 2018)<sup>64</sup> or for which self-classifications are available (see above).

Chemical-analytical analyses are the basis for the calculation method. Generally, only substances are analysed, which have been identified as possibly relevant beforehand. Hence, sufficient information on the respective waste sample must be available to analyse all substances or parameters relevant for classification of the waste sample. Sufficiently comprehensive information on the waste composition is often missing. A further shortcoming of the calculation method is that contaminants, which are present in concentrations below the detection limit of the used analytical method, have no impact on the HP 14 classification. Moreover, the classification of hazardous substances is so far based exclusively on aquatic toxicity data. As discussed in section [5.6.1,](#page-151-1) soil organisms are not sufficiently protected based on aquatic toxicity data alone (Scholz-Starke et al. 2022).

If, for metals and metalloids, chemical analytical data are available on elements (e.g. arsenic, barium, cadmium, lead), for which classification depends on the substances in which they are present, the "reasonable worst-case" species must be determined using expert judgement and considered for HP 14 classification (EU 2018, Annex 4, section 4.2.1). This can lead to an over- or underestimation of toxicity (Römbke et al. 2018). A comparison of the classification based on the calculation method and bioassays would be interesting.

<span id="page-164-5"></span><span id="page-164-4"></span>Based on ecotoxicological tests, a statement can be made about the combined effects of all ecotoxic substances (and species) in the waste. This includes substances with concentrations below the chemical-analytical detection limit and substances that are not detected by the selected analytical method, such as degradation products (UBA 2013, Römbke et al. 2018). As mentioned in section [1.1,](#page-33-0) the [bio](#page-164-1)[av](#page-164-2)ailability of the waste constituents shall be considered in the HP 14 classification (EU 2017)65, 66. Ecotoxicity tests provide information on the effects of all bioavailable substances in the waste, i.e. matrix effects are taken into account. The results of such biotests also reflect possible interactions between various waste constituents (UBA 2013, Planchon et al. 2015, Römbke et al. 2018, Hennebert 2019).

<span id="page-164-0"></span><sup>64</sup> The contractors currently have no information on the percentage of waste from mirror entries that is assigned to the relevant [m](#page-164-3)irror entry solely on the basis of the criterion HP 14. According to information provided by UBA/BMUV, such cases are assumed to be rare.

<span id="page-164-1"></span><sup>65</sup> Regulation (EU) 2017/997 refers to Article 12(b) of the CLP Regulation (EC 1272/2008). Article 12 deals with special cases [re](#page-164-4)quiring further assessment. This is, e.g. the case, if conclusive data show that the substance or mixture to be evaluated is not [bi](#page-164-5)oavailable.

<span id="page-164-2"></span><sup>66</sup> There is no guidance on how bioavailability should be taken into account in the evaluation of waste.

<span id="page-165-0"></span>



<sup>a</sup> Test battery according to UBA (2013; Table 3); see section [3.3.2;](#page-74-0) <sup>b</sup> see [Table 39;](#page-163-0) <sup>c</sup> see section [5.6.2.](#page-151-0)

The comparison in [Table 40](#page-165-0) clearly shows that the calculation method and the use of bioassays for the HP 14 classification of waste from mirror entries are complementary approaches.

In this context, the procedure for classifying chemical mixtures in accordance with the CLP Regulation is interesting. This classification can be performed (a) using aquatic toxicity tests with the mixture as a whole, (b) using bridging principles (e.g. if mixture has been prepared by dilution of a tested substance with completely non-toxic material) and (c) using the summation method (calculation method). If more than one method has been used to classify a mixture of chemicals, the more conservative result should be used (see (EC) 1272/2008).

In view of this approach and the above-mentioned possibilities and limitations of the calculation method and ecotoxicity tests, it would be desirable to reconsider and further develop the procedure for HP 14 classification of waste from mirror entries. This issue should be addressed at the EU level.

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# **A Appendix**

## **A.1 Key information on sampling that reports must contain to enable the competent authority to evaluate the results**

<span id="page-179-0"></span>








Based on EN 14899 (2005), CEN/TR 15310-1 (2006a), PN 98 (LAGA 2019) and DIN 19747 (2009a)

## **A.2 Key information on sample pre-treatment that reports must contain to enable the competent authority to evaluate the results**







Based on EN 14899 (2005), CEN/TR 15310-1 (2006a), PN 98 (LAGA 2019) and DIN 19747 (2009a).

## **A.3 Key information on elution of waste samples for aquatic biotests that reports must contain to enable the competent authority to evaluate the results**





<sup>a</sup> Based on DIN EN 12457-2 (DIN EN 2003), DIN EN 14735 (DIN EN 2022). <sup>b</sup> In the first test run relevant for HP 14 classification, the pH value shall not be adjusted.

## **A.4 Key information on biotests that reports must contain to enable the competent authority to evaluate the results**











<sup>a</sup> Based on ISO 17512-1 (ISO 2008a), DIN EN ISO 11348-2 (DIN EN ISO 2009), ISO 11269-2 (ISO 2012a), ISO 18187 (ISO 2016a), DIN EN ISO 6341 (DIN EN ISO 2023), DIN 38412-59 (DIN 2022). <sup>b</sup> in the first test run relevant for HP 14 classification, the pH value shall not be adjusted.